

**FROM: KAREN PEARSON**  
**DATE: 9 SEPTEMBER 2020**  
**TO: FIRST MINISTER AND DEPUTY FIRST MINISTER**

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**SUBJECT: DRAFT RECOVERY FRAMEWORK**

**Issue: Executive consideration of a draft Recovery Framework**

**Timescale:** IMMEDIATE – paper to be circulated before meeting on Thursday 10 September.

**Press Office Advice:** [To be added]

**FOI Implications:** Potentially disclosable

**Financial Implications:** The

**Equality Implications:** None at this stage

**Legislative Implications:** None.

**Executive Referral:** N/A

**Recommendation:** It is recommended that the First Minister and deputy First Minister:

- (a) Note the progress update in relation to Recovery; and
- (b) Approve the draft Executive paper attached at **Annex A** for discussion at the Executive on 10 September.

## Background

1. At its meeting on 22 July, the Executive agreed a twin-track approach to the Programme for Government – firstly, a short-term **activity based recovery programme** is to be developed as the basis for driving economic, health and societal recovery, which will continue for the remainder of 2020/21; and secondly, a **new, outcomes-based strategic Programme for Government** (PfG) is to be developed for commencement from April 2021.
2. This submission focuses on the first part the approach and its purpose is to provide an update on the recovery work completed since 22 July and to seek your agreement for a draft Recovery Framework to be discussed at the Executive on 10 September.
3. The approach to the strategic PfG is considered further in a separate Executive Paper (EXEC-0473-2020: '*Strategic Programme for Government 2021 – Approach, Engagement and Consultation Arrangements*'), which is also due for consideration on 10 September.

## Progress Update – Recovery

4. Since the Executive's Recovery meeting on 22 July, considerable planning, consultation and cross Departmental engagement has taken place in relation to recovery, including:
  - HOCS' chaired Recovery Group – which considered feedback from the Executive's discussion on Recovery and which agreed next steps;
  - An officials working group – which included a discussion on vision and values for Recovery, consideration of workstreams that could support recovery and a discussion on ways of working and integration with Departmental recovery plans; and

- Analysis of data sources – which has included exploration of available data sources that could be used to measure Recovery and additional research of external sources that could be used.
5. TEO has been co-ordinating the development of a **Recovery Framework**, which brings together this work and which is aimed progressing a cohesive approach across the whole of Government that will deliver an economic, health and societal recovery which has the citizen at its centre. It will underpin Executive strategies ensuring they are developed and operate on a cohesive basis
  6. The draft Recovery Framework is attached at **Appendix 1** to the proposed Executive Paper in **Annex A**.
  7. We have been engaging with DoF officials to determine how the draft Framework could contribute to informing the financial allocations for recovery. The Framework's Executive Summary therefore suggests the key attributes of recovery, which include:
    - Taking steps now to protect vulnerable but viable sectors, and essential services, to avoid structural failures and job losses while medium to long term solutions are developed.
    - Promoting sectors and talent which have the potential for growth, so that they can develop over the medium to long term and play their role in our economic and societal well being; and
    - Taking proactive steps with communities to protect the vulnerable especially this Autumn and Winter

### **Proposed Approach**

8. We would propose that the draft Recovery Framework is tabled for initial consideration at the Executive meeting on 10 September. This would provide a helpful context for a discussion on priorities that would link in with the Finance Minister's paper on financial allocations for recovery, which we understand is also scheduled for 10 September.

9. Ministers would then be asked for feedback on the draft Framework, with the aim of finalising it at the Executive's meeting on 17 September.
10. Once the Framework has been agreed by Executive Ministers, workstream leads would prepare Recovery Plans. We would also propose preparing a public-facing document that would outline the Executive's approach to recovery. This would be subject to professional graphic design in a manner consistent with that adopted for the Executive's Pathway to Recovery.
11. Given the significance and importance of recovery, we are also considering options for engagement with the NI Assembly, and we are liaising closely with officials that are leading the development of the strategic Programme for Government, to ensure that the Executive provides a consistent and aligned message across these key programmes. Further advice will be provided separately in this regard.

### **Recommendation**

12. It is recommended that the First Minister and deputy First Minister

- (a) Note the progress update in relation to Recovery; and
- (b) Approve the draft Executive paper attached at **Annex A** for discussion at the Executive on 10 September.

**KAREN PEARSON**

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DRAFT EXECUTIVE PAPER

MEMORANDUM E (20) xx (C)

**FROM:** FIRST MINISTER  
DEPUTY FIRST MINISTER

**DATE:** 9 SEPTEMBER 2020

**TO:** EXECUTIVE COLLEAGUES

DRAFT EXECUTIVE PAPER – RECOVERY FRAMEWORK

**Background**

1. At its meeting on 22 July, the Executive agreed a twin-track approach to the Programme for Government – firstly, a short-term activity based recovery programme is to be developed as the basis for driving economic, health and societal recovery, which will continue for the remainder of 2020/21; and secondly, a new, outcomes-based strategic Programme for Government (PfG) is to be developed for commencement from April 2021.
2. This paper focuses on the first part the approach and its purpose is to provide an update on the recovery work completed since 22 July and to share a draft Recovery Framework for consideration by the Executive.

**Progress Update - Recovery**

3. Since the Executive's Recovery meeting on 22 July, considerable planning, consultation and cross Departmental engagement has taken place in relation to recovery, including:

## OFFICIAL SENSITIVE

- HOCS' chaired Recovery Group – which considered feedback from the Executive's discussion on Recovery and which agreed next steps;
  - An officials working group – which included a discussion on vision and values for Recovery, consideration of workstreams that could support recovery and a discussion on ways of working and integration with Departmental recovery plans.
  - Analysis of data sources – which has included exploration of available data sources that could be used to measure Recovery and additional research of external sources that could be used.
4. TEO officials have been co-ordinating the development of a **Recovery Framework** (attached at **Appendix 1**), which brings together this work and which is aimed progressing a cohesive approach across the whole of Government that will deliver an economic, health and societal recovery which has the citizen at its centre. It will underpin Executive strategies ensuring they are developed and operate on a cohesive basis.
5. TEO officials have been engaging with DoF officials to determine how the draft Framework could contribute to informing the financial allocations for recovery. The Framework's Executive Summary therefore suggests the key attributes of recovery, which include:
- Taking steps now to protect vulnerable but viable sectors, and essential services, to avoid structural failures and job losses while medium to long term solutions are developed;
  - Promoting sectors and talent which have the potential for growth, so that they can develop over the medium to long term and play their role in our economic and societal well being; and
  - Taking proactive steps with communities to protect the vulnerable especially this Autumn and Winter.

**Conclusion**

6. Executive colleagues are asked to:
  - (a) Note the progress that has been made in relation to recovery; and
  - (b) Consider the draft Recovery Framework and provide feedback by Monday 14 September.

DRAFT RECOVERY FRAMEWORK

Attached separately