

Tuesday, 23 January 2024

1
2 (10.00 am)
3 **LADY HALLETT:** Good morning, Mr Dawson.
4 **MR DAWSON:** Good morning, my Lady. The next witness is
5 Professor Jason Leitch CBE.
6 **PROFESSOR JASON LEITCH (sworn)**
7 **Questions from LEAD COUNSEL TO THE INQUIRY for MODULE 2A**
8 **MR DAWSON:** Good morning. You are Professor Jason Leitch?
9 **A.** I am.
10 **Q.** You have helpfully provided witness statements to
11 the Inquiry.
12 Could we have up, please, INQ000329366.
13 Is this a witness statement dated 2 November 2023;
14 is that your statement?
15 **A.** Yes.
16 **Q.** You have signed the statement?
17 **A.** Yes.
18 **Q.** Does the content of the statement remain true and
19 accurate as far as you're concerned?
20 **A.** It does.
21 **Q.** You also provided a further witness statement under
22 reference INQ000273981; this is also your witness
23 statement?
24 **A.** It is.
25 **Q.** It's dated 15 November 2023?

1

1 healthcare quality and improvement?
2 **A.** That's correct.
3 **Q.** And that you held the post of National Clinical
4 Director, you have held that post of National Clinical
5 Director since January 2015?
6 **A.** Yes.
7 **Q.** I'd like to explore with you a little bit about your
8 background, but also about the role of National Clinical
9 Director, so as we understand it in a bit more detail.
10 I understand that you originally qualified in dentistry
11 with a degree from the University of Glasgow?
12 **A.** Yes.
13 **Q.** And that you became a fellow of the Faculty of Dental
14 Surgery at the Royal College of Surgeons in England in
15 1996?
16 **A.** That's correct.
17 **Q.** You hold a directorate from the University of Glasgow,
18 as I understand it?
19 **A.** I do.
20 **Q.** What is the subject matter of that directorate?
21 **A.** It was drug trials, it was anaesthetic drugs.
22 **Q.** Thank you. You also hold a master's in public health
23 from Harvard University, as I understand it?
24 **A.** I do.
25 **Q.** That was a qualification which you attained in 2006?

3

1 **A.** Yes.
2 **Q.** And you have signed this statement?
3 **A.** Yes.
4 **Q.** Do the contents of this statement remain true and
5 accurate --
6 **A.** They do.
7 **Q.** -- as far as you're concerned?
8 If I could just mention for the record as well
9 a couple of other statements which are not produced by
10 you but they're for the record, these were statements
11 produced by the director-general for health and social
12 care, INQ000215470, and a further addendum to the
13 director-general for health and social care's statements
14 which has the reference INQ000349900. I mention those
15 simply because they include some description of the
16 roles of the various medical advisers about which we
17 heard a little yesterday from Professor Smith, but also
18 covering the role that you heard, so we may come to
19 these during the course of this questioning.
20 **A.** Okay.
21 **Q.** I understand, Professor Leitch, that you are the
22 National Clinical Director within the Scottish
23 Government; is that correct?
24 **A.** That's correct.
25 **Q.** And that you are the co-director of the directorate for

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1 **A.** Correct.
2 **Q.** And you are a fellow of the Royal College of Physicians
3 and Surgeons of Glasgow since 2004?
4 **A.** Yep.
5 **Q.** And you are a fellow of the Royal College of Surgeons of
6 Edinburgh also since 2004?
7 **A.** Correct.
8 **Q.** Thank you.
9 I'd like to ask you a few questions. We heard
10 a little bit about this yesterday from Professor Smith
11 from his perspective in the various roles that he held
12 during the pandemic, but I'd like to ask you a little
13 bit about the role of National Clinical Director. You
14 help us about this in your statement.
15 Professor Smith's impression was that certainly at
16 the start of the pandemic the role was focused more on
17 dealing with health boards than dealing with public
18 health. Would that be a fair characterisation, and if
19 not how would you characterise the role?
20 **A.** I think that's fair, in the round. The job is
21 principally about the quality and safety of what I would
22 call the delivery system, not just hospitals but also
23 primary care, community care, and everywhere else. So
24 when the job was created, it was to create a third
25 clinical adviser to the Scottish Government, with

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1 a particular focus on the quality and safety of the
 2 health and care system, and that's what I've tried to
 3 do.

4 **Q.** And that, as I understand it, is a unique role when
 5 looking at the way in which medical and scientific
 6 advisory systems are set up in the other parts of the
 7 United Kingdom; is that right?

8 **A.** I think the title is unique but the role isn't quite so
 9 unique. The role is covered by a number of other
 10 individuals. The closest English comparison is probably
 11 the medical director of NHS England, but it is not
 12 a direct comparison because I work for the government,
 13 we don't have a separate NHS structure like they would
 14 have in England. And in Northern Ireland and Wales
 15 there are people who cover the quality and safety of the
 16 delivery system but they don't call themselves national
 17 clinical directors.

18 **Q.** Did the nature of your role change when the Covid
 19 pandemic hit?

20 **A.** It did, it changed fairly dramatically.

21 **Q.** Could you broadly tell us, although I'm sure many people
 22 already know, how that role changed.

23 **A.** I think in two principal ways. One was in providing, as
 24 part of that broad clinical team and then subsequently,
 25 as you've heard many times now, a broader civil service

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1 of Dr Calderwood, which again we heard a significant
 2 amount about yesterday. What impact would you say the
 3 resignation of Dr Calderwood, the former Chief Medical
 4 Officer, have on the Scottish Government's response to
 5 the pandemic at an important time, as I say, early into
 6 the first national lockdown?

7 **A.** I think it of course had an influence, we lost our
 8 senior clinical adviser to government, and I'm not sure
 9 there's a good time for you to lose a Chief Medical
 10 Officer in an unplanned way. We also lost a friend and
 11 colleague, from those of us who have known her for some
 12 time.

13 I agree, though, with Professor Smith's evidence
 14 yesterday that the reinstatement of a new CMO and the
 15 subsequent work that went on was fairly seamless. We
 16 didn't notice a big gap in that period. For me on
 17 a personal level, it meant that quite a lot more of the
 18 clinical communication fell to me. Up to that point,
 19 Catherine had been doing the press conferences. There
 20 hadn't been that many, but there had been some leading
 21 up to that point, I hadn't done any. My first was the
 22 following Tuesday after that Sunday where the CMO
 23 resigned. So my job changed that weekend.

24 **Q.** Could I please take you to a document, please,
 25 INQ000339605. This is a WhatsApp exchange between

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1 and further public sector team, advice to ministers on
 2 a more regular basis, sometimes multiple times a day,
 3 sometimes daily. But my principal role was in
 4 communicating with three groups of people: the public of
 5 Scotland, the parliamentarians of Scotland, and the
 6 stakeholders for whom the pandemic was having an impact
 7 on their business or their life in some way.

8 So I became evolved over those first few weeks and
 9 months into the person who did most of that clinical
 10 communication.

11 **Q.** You describe yourself in your statement as the
 12 "principal clinical communicator for the Scottish
 13 Government".

14 **A.** That may be a slight exaggeration, but it was to
 15 illustrate the point I've just made around being the
 16 person who did most of that clinical communication.

17 It's important, though, that that was very much
 18 shared, because one person couldn't possibly do it all.
 19 I did a lot of it, but there were a number of others:
 20 one of whom you heard from yesterday, there was also the
 21 Chief Nurse, there were deputies, there were others
 22 outside government who did quite a lot of that for us.

23 **Q.** Thank you.

24 I'd like to ask you about an event which occurred
 25 shortly into the first lockdown, namely the resignation

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1 Professor Smith and Malcolm Wright. It's not one,
 2 I don't think, in which you are involved, but one which
 3 refers to you.

4 Could you just remind us, we touched on this
 5 gentleman yesterday, who Malcolm Wright was?

6 **A.** He at this point in time was the director-general and
 7 chief executive of the National Health Service, the same
 8 job Caroline Lamb now holds.

9 **Q.** Thank you very much. We also heard from her yesterday,
 10 as you will know.

11 Could we go, please, to the entry at 18.06.43.

12 Thank you very much.

13 This is on 5 April 2020, the day when Dr Calderwood
 14 resigned, although at a time before she had actually
 15 intimated her resignation, which I think happened much
 16 later in the evening; is that correct?

17 **A.** That's --

18 **Q.** -- resignation --

19 **A.** Yeah.

20 **Q.** In this exchange, Professor Smith says:
 21 "Jason, Fiona and I have chatted this through."
 22 Just to be clear, Jason in this will be you; is that
 23 right?

24 **A.** Correct.

25 **Q.** And Fiona, I think the Chief Nursing Officer?

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1 **A.** She was the Chief Nursing Officer.

2 **Q.** Thank you.

3 "All of us feel let down and struggle with the

4 credibility issue but feel it's not for us to recommend

5 a decision on what happens next for Catherine. We'll

6 continue to be there to offer pastoral support if this

7 is sought or accepted. Going forward, we agree the

8 importance of clinical advice to ministers and

9 especially to FM coming from more than one source and

10 value in different clinicians at media briefings too.

11 This ensures a blend of experience and insights without

12 putting too much on one person. I've suggested this to

13 Liz Lloyd in contact she has now made about future

14 briefings."

15 There's two aspects of this that I'd like to follow

16 up with you to get your views on it, as this is

17 representing you as being someone who subscribes to

18 these views.

19 The first I'd like to address with you is what is

20 meant by the "credibility issue", in particular whether

21 what's been referred to here is a concern about the

22 effect that the resignation of Dr Calderwood would have

23 with the public and with compliance with the then

24 existent lockdown rules.

25 **A.** It's a question probably best directed to Gregor, since

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1 a little -- it's a matter on which I'm often admonished

2 myself -- just so that the stenographer --

3 **A.** I already thought I was doing so. I'll have to ...

4 **Q.** Thank you very much. If you could do so a little more,

5 it will be greatly appreciated, thank you very much.

6 You mentioned a moment ago that you took over

7 principal or a principal responsibility for

8 communication with the public after this. In light of

9 this credibility issue, and the potential that it had

10 for impacting upon public faith in the strategy and

11 compliance with it, what was done to try to introduce

12 that element or address that element in the public

13 communications?

14 **A.** I answered every question I was asked in a truthful and

15 open way at that time. And during this period,

16 including that week, of course, I did a number of media

17 interviews. I had done a number of media interviews up

18 to this point. The new thing for me the following week

19 was to do the actual press conferences at the podium in

20 Scotland, and I then became a regular face at those

21 podia, with Professor Smith and others.

22 We answered those questions. My answer to the

23 credibility question was always the same: whether it was

24 this rule break or subsequent ones in other parts of the

25 country, the rules apply to everybody and we're asking

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1 he wrote it, and I don't remember the particular chat

2 he's referring to in any detail. There was of course

3 concern, particularly for those of us who were in the

4 public eye, that rule breaks, in whatever form they

5 took, would have an influence on public compliance and

6 the dialogue we were then able to have because it became

7 the subject of the interview rather than talking about

8 the guidance. So I think that in broad terms is

9 probably what Gregor means by the "credibility issue",

10 but you'd have to ask him.

11 **Q.** Was that a concern which you had at that time

12 personally?

13 **A.** It was a concern that I shared across any of the

14 high-profile rule breaks across the whole of the

15 pandemic, including this one, yes.

16 **Q.** This was a particularly pivotal period, when an awful

17 lot was going on, wouldn't that be fair to say?

18 **A.** I think that's true of the whole pandemic, frankly, but

19 yes, this was a very important period: lockdown had

20 happened 10 days previously, and losing a CMO was

21 of course going to be something that we both talked

22 about, and had to recover from.

23 **Q.** I should have reminded of you this at the beginning,

24 Professor Leitch, because I am of course familiar with

25 your speech, but if you would possibly try to slow down

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1 you to comply and please do.

2 That was my consistent answer and I didn't change it

3 this day.

4 **Q.** The message also expresses a concern that the source of

5 clinical advice to ministers and especially to the

6 First Minister had up to this point come from

7 Dr Calderwood alone, and hence there was a group effort,

8 it appears, on behalf of the three of you to try to

9 diversify the sources of advice that were going to

10 senior ministers. Was it a concern which you shared at

11 the time that Dr Calderwood had monopolised the advice

12 being given to senior ministers including the

13 First Minister?

14 **A.** It wasn't. That's not how I would reflect on that

15 period. I think Catherine was the principal person who

16 took that advice to the First Minister, or had the

17 relationship and the conversation with the

18 First Minister, based on advice that was obtained more

19 broadly from other clinical advisers. I wasn't involved

20 very much at that period, so I can't speak to how that

21 was done. My understanding of that period is she sought

22 advice from a number of sources inside and outside

23 government, but she was the one who had the relationship

24 with the First Minister. That -- that bit is true.

25 **Q.** Did that close relationship also exist with the then

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1 Cabinet Secretary for Health and Sport, Ms Freeman?
 2 **A.** It did, between Catherine --
 3 **Q.** Yes --
 4 **A.** -- my understanding of that relationship is it was good.
 5 I also had a good relationship with both of these
 6 politicians, to be clear. I had independent and
 7 long-standing relationships with the First Minister,
 8 because she was the health secretary when I first came
 9 to government, and Ms Freeman had been the
 10 health secretary for some time in my period as National
 11 Clinical Director.
 12 **Q.** But you said a moment ago, I think, that you hadn't
 13 really been involved very much up till this point?
 14 **A.** I hadn't been involved in giving direct advice to the
 15 First Minister. I had been involved in the pandemic
 16 response.
 17 **Q.** Yes.
 18 **A.** Principally with clinical communication, because the
 19 interviews had begun in Scotland's national media, and
 20 in the work of the Scottish Government directors, who
 21 were by this time meeting every day to try to ramp up
 22 the response within the health service.
 23 **Q.** Ultimately the decisions about the pandemic were made by
 24 the First Minister, were they not?
 25 **A.** And her Cabinet.

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1 replicate the obviously very close relationship which
 2 Dr Calderwood enjoyed with them?
 3 **A.** I can only speak for myself, I think you'd have to ask
 4 the other two how they felt. My relationship with the
 5 First Minister was long established and strong and
 6 I found it that week to be easy to slip into that role
 7 that she asked me to fulfil, without any difficulty at
 8 all.
 9 **Q.** My question was directed at the need to develop strong
 10 relationships not in a general sense, which you've told
 11 us about, but specifically in relation to the extent to
 12 which you could provide this important translation role
 13 in connection with the pandemic, with which you said you
 14 had not previously been involved?
 15 **A.** I think I was able to fulfil that role and had the
 16 relationships with both the First Minister, the Deputy
 17 First Minister and the health secretary to do so.
 18 **Q.** Thank you.
 19 As I've said already, you describe yourself as the
 20 principal clinical communicator to the Scottish
 21 Government, and you have helpfully expanded on what that
 22 means.
 23 Could I turn to paragraph 14 of your statement,
 24 please, at page 4.
 25 In this passage, you say:

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1 **Q.** Your position is that they were made by the
 2 First Minister and her Cabinet?
 3 **A.** That's correct.
 4 **Q.** It was important that the First Minister had around her
 5 trusted advisers, not just in a general sense, but
 6 trusted advisers whom she trusted in their ability to
 7 deal with the specific subject of the pandemic; is that
 8 correct?
 9 **A.** I agree, or an ability to get that advice from others
 10 more specific. I'm hesitating slightly because there
 11 were some elements of the pandemic that were so
 12 specialised that you couldn't possibly have a senior
 13 adviser in government for each of the elements.
 14 Vaccination is the one that comes to mind. So the joint
 15 committee on vaccination contains all of the UK's best
 16 experts on vaccination. Our role, Catherine's role, my
 17 role was to try and translate that very expert evidence
 18 into a form that could then be given to the
 19 decision-makers in each of the countries.
 20 **Q.** That translation role was a key part of decision-making
 21 in Scotland, was it not?
 22 **A.** I agree.
 23 **Q.** Did it take time for you, Professor Smith and of course
 24 the Chief Nursing Officer to develop a relationship with
 25 the principal decision-makers around Covid such as might

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1 "Decisions relating to the response to Covid-19 were
 2 made by Scottish Ministers. My role was not as
 3 a decision-maker but as one of many advisers who
 4 attended meetings and formal groups where advice was
 5 formed and then submitted to Scottish Ministers.
 6 I would often attend meetings where I was not an active
 7 participant but to listen and learn. My job was to
 8 communicate the advice, following decisions by
 9 Ministers, to the three groups already mentioned."
 10 I think you mentioned them again this morning. And
 11 above in your statement you had told us that these
 12 groups were the Scottish public, the Scottish Parliament
 13 and the Scottish Government stakeholders.
 14 "To do that effectively I needed to understand the
 15 advice that was being given. Throughout the questions
 16 there is frequent reference to what medical/scientific
 17 advice was given, why that advice was given and how it
 18 was communicated. It is important at the outset to
 19 underline that my role focussed on communication. I was
 20 not principally involved in giving scientific/medical
 21 advice, although I was often present when such
 22 discussions were occurring."
 23 Is that your position?
 24 **A.** It is. Nuanced by the fact that, as you heard
 25 yesterday, the principal clinical adviser to the

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1 Scottish Government is the Chief Medical Officer, and
2 I therefore stood ready to help her, and then him, in
3 any way I could with expertise I had or knowledge that
4 I had from others inside the broader system. So I was
5 part of the advisory structures, I wasn't the principal
6 clinical adviser.

7 **Q.** Did you provide medical and scientific advice to the
8 government about the pandemic response?

9 **A.** So I'm not a doctor so I would just change "medical" to
10 "clinical". I provided clinical advice to the best of
11 my knowledge at times in the advisory structures that
12 the Scottish Government had.

13 **Q.** Because in the statement provided by the
14 director-general for health and social care, she
15 describes the National Clinical Director as a clinician
16 who will provide independent advice to Scottish
17 ministers where required?

18 **A.** That's correct.

19 **Q.** So you did provide advice on these matters?

20 **A.** I did, broadly.

21 **Q.** What do you mean by the word "broadly"?

22 **A.** I mean broadly as part of a group of clinical advisers,
23 as part of the four harms group subsequently, as part of
24 a network of advisers, including the Covid-19 Advisory
25 Group. So -- so I don't want to give the impression

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1 **A.** I think it would.

2 **Q.** You mention in the statement there that:

3 "The 'circuit breaker' and a further lockdown [were]
4 covered in ... [a particular] *Technical Report* ..."

5 And you:

6 "... gave no separate advice on these topics but
7 [were] present at discussions, and in meetings, as it
8 was important that I understood the position so I could
9 then communicate Ministers' decisions."

10 Could I look, please, at INQ000241645.

11 Could I just go to the first page, please. This is
12 an advice provided jointly by you, the Chief Medical
13 Officer, and the Chief Nursing Officer, in connection
14 with what restrictions you are proposing ought to be
15 imposed at that time?

16 **A.** It is.

17 **Q.** So this is an advice in which you were involved in
18 a group of three on a very important matter at a very
19 sensitive time during the course of the pandemic?

20 **A.** Correct.

21 **Q.** Was this advice, this particular one -- and if we need
22 to scroll through it to remind yourself of anything
23 about it -- was this communicated to ministers?

24 **A.** It was sent, I believe -- I only saw this last night,
25 and I saw the email trail this morning. I think from

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1 that I was giving independent solo advice without that
2 broad set of advisers coming together and providing
3 consensus advice.

4 **Q.** If I may say so, Professor, it seems like you're trying
5 to distance yourself from responsibility in giving
6 advice; would that be fair?

7 **A.** No, that would be not fair at all.

8 **Q.** Could I take you to a particular example, one that we
9 looked at yesterday with Professor Smith in which you
10 appear to have been involved in giving advice.

11 Could we look, please, at INQ000 -- sorry, we'll
12 just look at the statement first, INQ000329366 at
13 paragraph 190. This was, this is a -- to put this in
14 context, this is where you're talking about some of the
15 difficult decisions that Scottish Government had to make
16 around about the sort of early autumn period of 2020,
17 September/October. You'll remember that at that time
18 there was consideration of imposing further
19 restrictions, as on 7 September the First Minister had
20 had to announce a slowing down of the easing of the
21 lockdown because cases had started to rise in the late
22 summer. Do you recall that period?

23 **A.** I do.

24 **Q.** Would that be a fair broad characterisation of where we
25 were at the time?

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1 the email trail it went to the private office of the
2 Cabinet Secretary for Health and Sport. I can't be
3 completely certain that it then went to the
4 Cabinet Secretary but that would be what would be
5 expected.

6 **Q.** Was the intention, when this had been completed, that it
7 would go to ministers for them to consider your advice?

8 **A.** Yes, we -- we sent it. A senior civil servant, not one
9 of the three of us, our director of Covid on our behalf
10 drafted this for us and then sent it into the
11 Cabinet Secretary for Health's private office, which
12 would be the way advice would be given.

13 **Q.** Right.

14 Could we look, please, at INQ000241644.

15 This is a second shorter advice from later the same
16 day that we looked at with Professor Smith. We looked
17 at some passages of these documents yesterday and in the
18 first document it suggests that, from a public health
19 perspective, there was a requirement at that time for
20 decisive action, and a recommendation appears to be made
21 for a firebreak lockdown. In this document, on page 1
22 at paragraph 6, it says:

24 "We remain of the view that a 'fire break' amounting
25 to a general stay at home order may be required to be

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1 implemented quickly if our recommended measures do not
2 have the desired effect. We do not propose at this
3 stage a planned 'fire break' during the October school
4 holidays but such a step may be required. With or
5 without a 'fire break', we may have to consider
6 tightening travel restrictions further during that
7 period to reduce circulation of virus."

8 Just to be clear, is your understanding that both of
9 these documents were sent to the private office of
10 Ms Freeman during the course of that day?

11 **A.** That's correct.

12 **Q.** Can you explain, please, what happened in between these
13 two advices to change the nature of the advice which was
14 being tendered?

15 **A.** I can't remember the specifics. I would take you to the
16 first paragraph of the second document which provides
17 precisely that, it says: "We provided you with our
18 initial advice earlier today. We have taken the
19 opportunity to consider the emerging data and the
20 modelling and on that basis we're of the view that we
21 need to strengthen our position."

22 So we've clearly between 11 in the morning and 6 at
23 night received more data and modelling and adapted our
24 advice. This is only a section of the first document.
25 The context, the data still stands from the first

21

1 just Jason's views, or would you like to go back to
2 Craig today?"

3 This appears to be an email referring to you having
4 provided advice in connection with what should be done
5 about travel restrictions in the early part of 2021; is
6 that correct?

7 **A.** It does appear to be, yes.

8 **Q.** And did you provide that advice?

9 **A.** I can only -- I can only accept it and say yes.

10 **Q.** Was that the kind of thing on which you were providing
11 advice to ministers?

12 **A.** I did on occasion, yes. The process here would be that
13 the senior civil servant in charge of border health
14 measures would have a briefing that would be written,
15 and then send that out to those of us who were trying to
16 provide clinical advice, seeking that clinical advice.
17 That might go to a number of us -- these days were very
18 busy, and I clearly was able to respond with -- with my
19 view. Gregor hasn't been able to by this time in the
20 morning, and his team are saying: do you want to give
21 your views too? That would then form a consensus view
22 to that civil servant and that would then be sent to
23 ministers.

24 **Q.** Could we go to INQ000268027, please.

25 Again, this is a WhatsApp exchange from a group

23

1 document in the morning. This is then a new set of
2 interventions which we are recommending. The bullet
3 point list is tighter and more severe than the bullet
4 point list contained in the 11 am advice.

5 **Q.** You don't list here, though, do you, the new modelling
6 and data that you took into account?

7 **A.** We do not.

8 **Q.** Okay.

9 Could I ask you, please, to go to INQ000332382. I'm
10 looking at the 2/2/21, 9.07.

11 Again, this comes from a group which I don't think
12 you were part of, as far as we can work out, but it
13 includes a number of WhatsApp messages. It's called
14 "Team CMO". Gregor Smith and his staff appear to have
15 been part of it. And in the message of 2 February 2021,
16 at 9.07 -- the "NR" simply means that there's a name
17 there that for some reason has been redacted, Professor,
18 just so you understand.

19 It says:

20 "Morning [somebody] emailed on Friday in relation to
21 border health measures to seek clinical views on his
22 recommendations on the review of exemptions from
23 isolation in travel regulations. He is hoping to get
24 this to ministers today. Jason has provided his views
25 on this. Are you happy for this to go to ministers with

22

1 which was called "Star Chamber", from October -- the
2 group has messages in it that we've seen from
3 October 2020 to in fact early in 2023. I'm looking at
4 the message at 10.09. This is one in which you are
5 involved.

6 Again, the context of this is perhaps important.
7 This is the October 2020 when, if I recall correctly,
8 this was the point at which the pandemic was largely
9 being managed by putting different areas into different
10 levels of restrictions, and so there were frequent
11 changes of which levels the different areas, the
12 different local authority areas of Scotland needed to be
13 in, in order to manage the extent of the threat in those
14 areas; is that broadly where we were at this stage?

15 **A.** Correct.

16 **Q.** And at 10.09 you point out that:

17 "Here my 'provisional' allocations having seen the
18 tiers:

19 "4 - Lanarkshires

20 "3 - central belt plus Dundee, minus East Lothian
21 and Edin city

22 "2 - everyone else except;

23 "1 - islands ..."

24 You then say to others in the group:

25 "Thoughts?"

24

1 And then you get a response from Jim McMenamin, from
2 whom we've heard already, with his views, and again you
3 say:

4 "OK. Yep, these are today. On the day we do it we
5 can reconsider."

6 And you say:

7 "Thanks."

8 So again, this is you coming up with an analysis,
9 I think, of what the various local authority areas
10 should be in, you are checking it with a senior
11 colleague, Dr McMenamin, but you are reaching
12 an independent clinical view about what levels these
13 areas should be put into, aren't you?

14 **A.** I am. The context here is that this group contains
15 three individuals, Jim McMenamin, Gregor Smith and me.
16 Jim McMenamin chaired the National Incident Management
17 Team. The National Incident Management Team was the
18 place where the final advice about tiers was given and
19 then submitted to us in government. So Jim would often
20 use this WhatsApp group to get the clinical consensus
21 from the three of us so that he could then chair the
22 National Incident Management Team with our views in
23 mind. We had data that, for instance, said "If you are
24 this, this is the level you will be", which is how I end
25 up with a 4 for Lanarkshire, a 3 for Dundee, because we

25

1 this time?

2 **A.** I don't. I recall the incident and I recall the general
3 response to the incident, but I don't recall these
4 specific messages.

5 **Q.** So there are some exchanges and there's a message on
6 6 August from you -- a little bit further down, I think,
7 if we could go on to the next page of this.

8 **(Pause)**

9 Sorry, could we go to INQ000335139.

10 This is in the same context, these are documents
11 that are split up for administrative purposes but
12 effectively, as I understand it, come from the same
13 chain.

14 You say that:

15 "I realise it's late but...I think postponing
16 rewards bad behaviour, cancelling and forfeiting the
17 points seems much more appropriate."

18 There is then a discussion about what should happen
19 with regard to the football club and the breaches of the
20 rules.

21 Does this exchange not show, in relation to
22 an important matter, that you had direct access to key
23 decision-makers, including the First Minister, including
24 via these messages, and that you were offering direct
25 advice in connection with the way that this important

27

1 had criteria by which the local authorities would know
2 roughly where they were going, based on data that we
3 were seeing.

4 **Q.** We've heard evidence, as you will probably know, from
5 Dr McMenamin already, including on the NIMT and its
6 role.

7 These messages show, do they not, that, far from
8 being simply the principal clinical communicator for the
9 Scottish Government, you were a key adviser on important
10 matters relating to key decisions taken at key times in
11 the management of the pandemic, do they not?

12 **A.** They do. I don't think I was solely the principal
13 clinical communicator.

14 **Q.** Could I just take you to another passage, please, the
15 INQ000335127.

16 Now, I won't take you through all of this, but
17 I think this has been provided to you in advance. This
18 is an exchange on 6 August 2020 which involves you,
19 Nicola Sturgeon and Joe Fitzpatrick MSP, relating to
20 breaches of lockdown rules by players of Aberdeen
21 Football Club; is that correct?

22 **A.** It is, but I've only just learned from you that it's
23 Joe Fitzpatrick. I only saw this last night, I didn't
24 know who the other individual was.

25 **Q.** Okay. Do you recall these discussions broadly around
26

1 matter should be handled during the pandemic?

2 **A.** Yes, it does, but I don't think this is the same chain.

3 I don't think Ms Sturgeon is on this chain. I didn't
4 know it was Joe Fitzpatrick, because I only saw this
5 last night. So I think this is a set of messages

6 between Joe Fitzpatrick, who was the minister for public
7 health and sport at the time, and me. I don't think
8 Ms Sturgeon has anything to do with this --

9 **Q.** Okay, but you're offering advice to that minister in any
10 event?

11 **A.** I'm having a discussion about what we could do about
12 this particular football game with the minister for
13 public health and sport, correct.

14 **Q.** That's not advice?

15 **A.** No, that's advice.

16 **Q.** Okay.

17 **A.** But it wouldn't be the only place that advice would
18 happen. That would then be put into the system with the
19 head of sport at Scottish Government.

20 **Q.** Thank you.

21 I'd like to ask you some questions, please, about
22 your -- the general subject of your use and retention of
23 messages during the course of the pandemic.

24 We'll talk about your general communications role
25 later, but what was your understanding of the Scottish

28

1 Government's policy on the use and retention of informal
 2 messaging such as WhatsApp or text messages or other
 3 such things during the course of the pandemic?
 4 **A.** As you've heard, the record retention policy was that
 5 you could use informal messaging systems for Scottish
 6 Government business. If you did, you should ensure that
 7 any advice or any decisions or anything that should be
 8 in the corporate record was then placed in that
 9 corporate record by email, briefing, et cetera, and then
 10 you should then delete the informal messaging. And
 11 that's the guidance I followed.
 12 **Q.** Right, so you mentioned there that advice or decisions
 13 should be transferred by those mechanisms. What about
 14 discussions relating to the management of the pandemic?
 15 **A.** I think that's subjective, but I think the core advice
 16 and the -- so, for instance, the conversation with
 17 Jim McMenamin around the National IMT and the -- what
 18 levels each place should be at, would then be taken by
 19 Jim to the National IMT and that would form the
 20 corporate record for that decision-making, and that
 21 WhatsApp message could then be deleted. And should be
 22 deleted, according to the guidance.
 23 **Q.** Just to be clear, my question was directed less at the
 24 subjective interpretation, which you helped us with, but
 25 more whether your understanding was that there was

29

1 I have not retained any one-to-one informal
 2 communications in relation to the management of the
 3 pandemic in Scotland. This is because I followed the
 4 policy described in more detail above in answer to
 5 question 14."
 6 So you used text messages, WhatsApp messages; is
 7 that right?
 8 **A.** That's correct.
 9 **Q.** But you did not retain them above and beyond the
 10 interpretation of the policy that you've just set out
 11 for us?
 12 **A.** Correct.
 13 **Q.** I should make clear, perhaps, that some of the messages
 14 we've already gone to are not messages that were
 15 produced by you, isn't that correct?
 16 **A.** Correct.
 17 **Q.** Because you had deleted those messages?
 18 **A.** Correct.
 19 **Q.** And those messages, for the sake of clarity, for your
 20 benefit, were provided to us by other people who had
 21 retained certain messages which contained some
 22 discussions about or involving you?
 23 **A.** That's correct, and who potentially worked for other
 24 organisations with different guidance.
 25 **Q.** Are you seeking to make something of the fact that some

31

1 a requirement to retain messages which related to
 2 discussions salient to your business in the Scottish
 3 Government?
 4 **A.** I think there was a requirement to keep salient
 5 information and put it in the corporate record. I don't
 6 think there was a requirement to take word for word what
 7 was in the informal messaging and place it into the
 8 corporate record. But once decisions, advice had been
 9 constructed, I think you were then required, according
 10 to the guidance, to place that in an email or a briefing
 11 or in a meeting with a minister or whatever the next
 12 step might have been.
 13 **Q.** So your position was that you required to retain the
 14 decisions, or evidence of the decisions which had been
 15 taken in the corporate record, but -- and also you had
 16 to retain advice which had been given for the corporate
 17 record, but beyond that any discussions salient to the
 18 business of the Scottish Government which you had been
 19 involved in did not require to be retained; is that
 20 correct?
 21 **A.** Correct.
 22 **Q.** Could I just refer to your statement, which is
 23 INQ000273981, this is the one from 15 November, and in
 24 response to question 23 at page 10, you say:
 25 "Except for direct messages from my Twitter account,

30

1 of these people worked for different organisations?
 2 **A.** No, I'm just --
 3 **Q.** Do you know what the PHS guidance was?
 4 **A.** I do not.
 5 **Q.** Well, if you're trying to suggest that there was
 6 different guidance within PHS, I would just like to
 7 explore that with you.
 8 **A.** I'm trying to suggest that my guidance was as we've
 9 described, that's what I followed. Others would
 10 presumably have to follow the guidance in their
 11 institutions.
 12 **Q.** You say in your statement that you've always operated
 13 a "today's work, today" approach in your professional
 14 life, what do you mean by that?
 15 **A.** I mean that the volume of information in this job, both
 16 pre-pandemic but particularly during the pandemic, can
 17 be completely overwhelming. Hundreds of emails a day,
 18 multiple sources of information. And the only way
 19 I have found to manage that, and it's personal, other
 20 people do it differently, is to try to manage today's
 21 messages, emails today. So I have a system of
 22 a private office and me who file emails very strictly.
 23 I try and work an "inbox zero" way of working, so my
 24 inbox is empty each evening, and that is the only way
 25 I've found to manage the level of information that I do.

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1 So that means that I would try and manage the messages
2 that I had to manage that day and deal with them that
3 day.
4 **Q.** And that's always been your approach to work and it
5 would apply all the more so during the course of the
6 pandemic I would imagine?
7 **A.** Correct, and remains my way of working today.
8 I think in this kind of job, with the broad
9 information sources that I receive and the volume
10 I receive, it's the only way I have found of managing my
11 day-to-day work or it becomes completely overwhelming.
12 **Q.** Thank you.
13 Were you aware of any guidance that was issued by
14 the Scottish Government during the course of the
15 pandemic expanding upon its broad policy of document and
16 information retention and trying to make the policy more
17 specific to the fact that people were working in remote
18 locations, using a wider variety of forms of
19 communication, or is the general policy which you've
20 outlined the only policy of which you were aware?
21 **A.** I have an understanding that it was updated. The
22 principle updating over time was to add in specific
23 reference to the new forms of communication that we were
24 then using. Teams, Zoom, as we all got used to those
25 digital messaging systems inside the Scottish

33

1 **Q.** It is of course -- did you agree with me that it is
2 important, for the purpose of accountability and
3 transparency, that senior figures such as the National
4 Clinical Director, yourself, retain a record of their
5 discussions around important decisions relating to the
6 pandemic and other such matters? Is that an important
7 thing?
8 **A.** Yes.
9 **Q.** Is it important so that those in whose name decisions
10 are taken are able to understand how and why those
11 decisions were taken?
12 **A.** Yes.
13 **Q.** And it's important, I think, would you agree with me,
14 that the roles of particular senior officials in
15 providing advice which may support ultimate decisions or
16 may support an ultimate decision not to act in some way,
17 is it important that the role played by each of these
18 senior officials in those decisions or advice provided
19 should be recorded for those interested in the process?
20 **A.** Yes.
21 **Q.** Could I take you, please -- could I just remind you,
22 first of all, that on 27 May, in response to a question
23 about whether Nicola Sturgeon would order a public
24 inquiry into the Covid-19 outbreak in care homes, she
25 replied in the Scottish Parliament as follows:

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1 Government.
2 At the beginning of the pandemic the Scottish
3 Government didn't have Teams and then it subsequently
4 got Teams so they added Teams into the message guidance.
5 But the core message guidance and information
6 guidance remained the same.
7 **Q.** We're aware of a policy that was given to us by one of
8 the directorates that we went through last week that was
9 issued in November 2021. Is that the update that you're
10 referring to, or is there something else that --
11 **A.** I think there are a number. That's the one that for the
12 first time, I think, although we'd have to bring it up,
13 I think that's the one that specifically mentions
14 WhatsApp for the first time. But my understanding of
15 the general information guidance was that what happened
16 then was they added a specific example, which was
17 WhatsApp. There had already been an added example of
18 Teams. But the pre-pandemic guidance included all
19 messaging for government business.
20 **Q.** Yes. So in many ways the basic obligations remained the
21 same, as far as you were concerned?
22 **A.** Correct.
23 **Q.** Even although these new media started to be used more
24 frequently, for obvious reasons?
25 **A.** Correct.

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1 "Of course there will be a public inquiry into this
2 whole crisis and every aspect of this crisis, and that
3 will undoubtedly include what happened in care homes."
4 Do you remember that? That was quite a significant
5 moment in the early part of the pandemic. Do you
6 remember the general theme and her saying that at the
7 time?
8 **A.** I remember the general theme, I don't remember the
9 specifics of the moment. But yes, in general terms
10 I remember that.
11 **Q.** Was it your understanding that from at least that point
12 onwards, if not throughout the pandemic, it was
13 reasonably anticipated that there would be some form of
14 inquiry into how the pandemic had been managed?
15 **A.** Yes, I presumed it from the outbreak of the pandemic.
16 **Q.** Thank you.
17 Could I have a look, please, at a chat group which
18 is under INQ000268025. Page 6, please.
19 This is a WhatsApp chat group which we looked at
20 with another witness last week. It is at this time,
21 I think, we worked out with Mr Thomson, it has a rather
22 unusual name, it's a combination of letters and numbers,
23 and I think it was subsequently transferred into a name?
24 **A.** It's a viral version.
25 **Q.** Yes.

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1 A. Before it got a Greek name -- they give them numbers
 2 before they give them Greek names.
 3 Q. Which is why it's B.1.617.2?
 4 A. Correct, which subsequently became Omicron.
 5 Q. Subsequently became Delta, possibly?
 6 A. Okay.
 7 Q. We discussed this with Mr Thomson, because he explained
 8 that context to us.
 9 A. Correct.
 10 Q. And you're absolutely right, I think it explains the
 11 change in name, but the subject matter I think was
 12 perhaps to discuss the Delta -- it's in the context of
 13 the Delta outbreak having an effect on Scotland?
 14 A. You're correct.
 15 Q. Which I think happened -- started to happen in, really,
 16 the immediate aftermath, coincidentally, of the Scottish
 17 election, the Scottish Parliament election in May of
 18 that year; is that correct, broadly?
 19 A. That's correct.
 20 Q. In this message -- I should make clear again that this
 21 was not a message or a messaging group that was provided
 22 by you. This again was provided by Dr McMenamin, just
 23 for your information.
 24 A. Okay.
 25 Q. Could I have a look, please, at this, in this there is

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1 Q. It would tend to suggest, would it not, this exchange,
 2 that all of you are keen to try to delete messages which
 3 may subsequently be recoverable in a Freedom of
 4 Information request?
 5 A. That isn't my position.
 6 Q. If you did delete your messages on a regular basis, in
 7 order to accord even with your interpretation of the
 8 policy, you would have required, on a daily or regular
 9 basis, to have taken information from that and loaded it
 10 onto the corporate record; is that correct?
 11 A. In some form. I would have had to have taken the core
 12 of that decision or advice -- not the informal chitchat,
 13 but the advice and decision-making -- into some form of
 14 briefing or email, correct.
 15 Q. And that would have been a task that would have been
 16 difficult to have achieved, that translation exercise,
 17 given the volume of discussion that you have been
 18 talking about?
 19 A. Well, it depends where that volume comes from. Much of
 20 government business was done in meetings, on Teams, in
 21 briefings, in conversations that we had --
 22 Q. I'm obviously talking about any informal(?) messaging
 23 here?
 24 A. So I don't think it was as onerous as perhaps you're
 25 suggesting to take the advice from this group, for

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1 a discussion in which Ken Thomson, from whom we've
 2 heard, says:
 3 "I feel moved at this point to remind you that this
 4 channel is FOI-recoverable."
 5 Then there is a picture of what looks like a face
 6 with a mouth zipped over.
 7 And then someone called Penelope, who I think is
 8 Penelope Cooper, who is identified just above that says:
 9 "Clear the chat!"
 10 Jim McMenamin says:
 11 "Happy to do so -- Lan reduced from 51 to 39 but
 12 fair comment."
 13 To which you say:
 14 "WhatsApp deletion is a pre-bed ritual."
 15 Why did you think that daily deletion of messages
 16 was appropriate?
 17 A. It's a slightly flippant -- and it's an exaggeration.
 18 I didn't daily delete my WhatsApp. My position is, as
 19 I've just described to you, that I tried to do today's
 20 work today, and if I could assure myself that that work
 21 had been managed and dealt with, then I deleted the
 22 informal messaging that had led to that moment.
 23 But this was a flippant exaggeration in an informal
 24 messaging group, and it wasn't done every day before
 25 I went to bed.

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1 example, about what we thought about Lanarkshire or
 2 Dundee and assure ourselves that Jim would then take
 3 that advice and use it in the National Incident
 4 Management Team, and therefore this group could then be
 5 deleted.
 6 Q. Could I take you to another document, please.
 7 INQ000268017, page 4.
 8 This is a -- again, this comes from another WhatsApp
 9 chat called "Covid outbreak group", and there is
 10 a discussion here between a number of people, which
 11 I don't want to go through in great detail, but there's
 12 a discussion here about the position in Aberdeen at that
 13 stage, and the extent to which I think -- well, you were
 14 discussing a number of things. You're involved in the
 15 discussion. Paul Cackette, Gregor Smith, these are
 16 people who are discussing the position in Aberdeen and
 17 what might be done, broadly speaking; is that right?
 18 A. Indeed and the Covid outbreak group was designed for us
 19 to have those conversations about outbreaks.
 20 Q. The entry at 21.44, please.
 21 This is on 30 September 2020 at 21.44. It's on
 22 page 24.

(Pause)

24 At 21.44 on 30 September 2020 in this group you say:
 25 "Thanks all....and just my usual gentle reminder to

40

1 delete your chat....particularly after we reach
 2 a conclusion. Thanks all....."
 3 Could you explain what you're suggesting to the
 4 other members of this important group then?
 5 **A.** I'm suggesting that we follow the guidance I've just
 6 described to you in precisely the way I've just
 7 described.
 8 **Q.** Could you explain that in a bit more detail in this
 9 context?
 10 **A.** So this is me suggesting that we should follow the
 11 Scottish Government guidance that once we've reached
 12 a conclusion, and that conclusion has been fed into
 13 whichever mechanism was appropriate for that conclusion,
 14 that the chat should be deleted.
 15 **Q.** Is it correct to say that some of the groups in which
 16 you were involved had an auto-delete function applied to
 17 it, applied to them?
 18 **A.** It is.
 19 **Q.** Did you apply that auto-delete function?
 20 **A.** In my memory only once.
 21 **Q.** And what was the group in which you applied that?
 22 **A.** It was the group we've already discussed with
 23 Mr McMenamin and Professor Smith.
 24 **Q.** What is the consequence of applying an auto-delete
 25 function?

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1 record, such that messages require to be retained
 2 showing discussions salient to the business of the
 3 Scottish Government, you have deleted such messages,
 4 have you not?
 5 **A.** In line with the Scottish Government guidance.
 6 **Q.** Well, I'm putting to you a proposition that your
 7 interpretation of the guidance is wrong, and I'm putting
 8 to you that in fact what one needs to do is retain
 9 discussions salient to the business of Scottish
 10 Government, which is a wider category than I think you
 11 have accepted you have retained. Is that right?
 12 **A.** I disagree with your interpretation of the guidance.
 13 **Q.** Well, if you just answer my question, please, on that
 14 hypothesis. Have you deleted messages, if my
 15 interpretation is correct --
 16 **A.** But it's a hypothetical question with which I disagree.
 17 I think I have followed the Scottish Government guidance
 18 and my interpretation of it is correct.
 19 **Q.** If, on my hypothesis, Professor, have you deleted
 20 messages that fall within the category as I've defined
 21 it?
 22 **A.** I think I have followed the Scottish Government guidance
 23 and deleted messages in line with the Scottish
 24 Government guidance.
 25 **Q.** Have you applied auto-deletes which will result in

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1 **A.** It auto-deletes after a period that you set.
 2 **Q.** And that deletes -- whose messages does that delete?
 3 **A.** I ... that's a good question, I think it deletes
 4 everybody's.
 5 **Q.** So you set a function which would automatic -- in
 6 a group which would automatically delete everyone's
 7 messages without knowing whether or not the people had
 8 had the opportunity to upload any important information
 9 on to the corporate record; is that correct?
 10 **A.** I was comfortable in that group that the decisions we
 11 were coming to were being dealt with very, very quickly,
 12 because it's the group I've just described to you. That
 13 group was principally used on my behalf. I set it up,
 14 for me, in order for me to get data prior to media
 15 appearances. That's what that group was principally
 16 used for. And if you look through it, that's what most
 17 of the chat is about, it's me asking Jim for what the
 18 rate is in Borders tomorrow, because I'm going on TV in
 19 the morning. There was no requirement to retain that
 20 data. Jim then subsequently used it in order to get
 21 clinical consensus for the National IMT prior to going
 22 to the National IMT, and then it could auto-delete.
 23 **Q.** If your interpretation of the policy is incorrect, and
 24 if there was a requirement to retain messages beyond
 25 those that you say you have retained on the corporate

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1 messages falling within the category as I've defined it
 2 being deleted from the corporate record?
 3 **A.** On one occasion I set an auto-delete in the group we've
 4 just described, and I am comfortable that that falls
 5 within the Scottish Government guidance.
 6 **Q.** Thank you.
 7 Could I move on to a separate matter, please,
 8 INQ000334792.
 9 We spoke already, Professor, in the context of
 10 efforts made by you and others in the aftermath of the
 11 resignation of Dr Calderwood of the importance of senior
 12 officials, and of course ministers by extension,
 13 complying with the rules in order to maintain public
 14 confidence and compliance with the regulations. I think
 15 that was your position?
 16 **A.** It is my position.
 17 **Q.** And indeed you, I think, told us that in the period when
 18 you took over principal communication responsibilities
 19 with the various groups that you described, it was
 20 important for you, as part of your message at that time,
 21 to try to deal with difficulties that had arisen in that
 22 regard as a result of Dr Calderwood's resignation?
 23 **A.** Correct.
 24 **Q.** And generally it was, of course, important going
 25 forward, in particular in the light of that having

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1 happened, that ministers complied with the rules and
2 that there was clarity as to what the rules were so as
3 to maximise public confidence and compliance?

4 **A.** Yes.

5 **Q.** Page 42, please, 19 November.

6 There is an exchange here, I think, between yourself
7 and the now First Minister, is that correct, on this
8 page? There are a number of exchanges.

9 **A.** Correct.

10 **Q.** This again, I should say, this was not provided by you,
11 this exchange, was it?

12 **A.** It was not.

13 **Q.** It was in fact provided by the now First Minister in
14 response to requests made of him.

15 In this exchange, which took place in November 2021,
16 on 19 November -- again, if we can try to contextualise
17 that for people. I'll try but if I get it wrong,

18 Professor, please correct me. This is a period when
19 cases have started to rise very significantly in
20 Scotland, initially as a result of the Delta wave, but
21 we're now coming close to if not quite into the period
22 when Omicron started to become the dominant strain,
23 pushing cases up even further, isn't that right?

24 **A.** Correct.

25 **Q.** What we're about to see at this stage, we've seen from

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1 **Q.** In this exchange the now First Minister says -- he
2 refers in the I&S section, which has been taken away, to
3 an event that he is attending and he says:

4 "I know sitting at the table I don't need my mask.

5 If I'm standing talking to folk need my mask on?

6 You say:

7 "Officially yes. But literally no one does. Have
8 a drink in your hands at ALL times. Then you're exempt.
9 So if someone comes over and you stand, lift your
10 drink."

11 Then you say:

12 "That's fun. You'll go down a treat. Where is
13 it???"

14 Then he goes on and gives you some information about
15 what it is that he's going to be attending.

16 Why did Mr Yousaf, then the Cabinet Secretary for
17 Health and Social Care, do you understand, feel the need
18 to clarify the rules with you about face masks? Did he
19 not know what they were already?

20 **A.** There was an ambiguity here that I faced as well, as we
21 re-opened in this period, of the country, and that
22 ambiguity was that we were allowing social occasions.
23 I remember being at this -- that same evening I was
24 giving an after dinner speech at the Royal College. And
25 there was an ambiguity around mask wearing when you were

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1 some statistical evidence, was a peak which represented
2 a peak of infection eight times greater than had been
3 the peak in the first wave in Scotland, in terms of the
4 numbers that were infected, on a broad assessment. Was
5 that roughly your understanding?

6 **A.** Indeed, but extra context perhaps is vaccination and
7 therapeutics were -- were able to help us and, in some
8 way, deal with that eight times increase, but yes,
9 you're correct.

10 **Q.** Yes, we heard quite a bit about vaccination and its
11 impacts on the strategy from Professor Smith yesterday,
12 but I'm just trying to get the context here, because,
13 of course, the cases were already high from Delta and
14 they were about to go through the roof with Omicron,
15 although this was not known at that time, I think. Is
16 that broadly where we were at this point? Have I got
17 that right?

18 **A.** I think so.

19 **Q.** Therefore it was important at this stage that the
20 government be doing everything it can to try to make
21 sure there was maximum compliance, because Omicron,
22 although thought to be milder, was way more infective
23 and ultimately caused a significant number -- thousands
24 of deaths in Scotland?

25 **A.** Correct.

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1 seated, eating, drinking, because these events are --
2 often involve a dinner. And there was some difficulty
3 with the interpretation of mask wearing inside those
4 rooms when you were eating, drinking or moving around.
5 And the reality of life is that they happened to me and
6 it became quite an incident on social media that I was
7 approached at a dinner and somebody came over, asked for
8 a picture, I stood up, took the picture, I didn't have
9 a mask on. So, strictly speaking, that was breaking the
10 rules, but it was during a dinner and during an occasion
11 with a social occasion and therefore I thought it was
12 legitimate. And he is asking precisely that scenario.

13 **Q.** You used the phrase there "strictly speaking". In light
14 of the background that we've just gone through, was it
15 not important to speak and act strictly at this time?

16 **A.** Yes, it was, and I endeavoured to do that throughout,
17 but there were occasions, particularly when the country
18 was opening up again, where there was of course nuance
19 around the guidance and the rules, and this I think was
20 one of those occasions: when you were at a dinner,
21 eating and drinking, and somebody approached you.

22 **Q.** If the Cabinet Secretary for Health and Social Care
23 didn't understand the rules, what chance did anybody
24 else have?

25 **A.** As I've said, I think this was a tricky area that

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1 I found tricky as well. I understood the rules and
 2 I understood what we were trying to do, but the reality
 3 of life and the environment in which we were trying to
 4 do these things perhaps suggests this guidance was
 5 nuanced rather than entirely right.

6 **Q.** You say that officially he does, if standing talking to
 7 folk, need to have his mask on, but respond that
 8 "literally no one does". Was that your impression of
 9 the state of compliance with that rule at this time?

10 **A.** That was my impression at the few social events I had
 11 been to during this period. Because, as I said, the
 12 official rule was during your dinner and drinking at
 13 your dinner and the drinks reception you didn't have to
 14 wear a mask. When you were having your dinner, if, for
 15 instance, you went to the bathroom, you had to put
 16 a mask on. That didn't cover specifically what's
 17 happening here and what happened to me, is somebody
 18 comes over, interacts with you during the dinner, you
 19 stand to talk to them politely, do you have to put
 20 a mask on?

21 **Q.** "... literally no one does."
 22 Was that a state of affairs that you thought was
 23 acceptable, given your prominent role in the management
 24 of the pandemic at this important time?

25 **A.** If this were a broader and very important piece of

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1 **Q.** Could I ask you some questions -- you can take that
 2 down, thank you very much -- about the main role in
 3 which you were involved, the public health
 4 communications strategy, just to help the Inquiry
 5 understand it more.

6 You've already given us some useful explanation as
 7 to the strategies in your statement. In your earlier
 8 statement of 2 November, INQ000329366, it's page 10,
 9 paragraph 46, you say -- this is in the context of
 10 explaining the strategy. You say:

11 "We communicated as clearly as possible in all the
 12 advice and communication. Technical terms were used
 13 where necessary, and language was then adapted for each
 14 audience. I did many media briefings and many Scottish
 15 Parliamentary committee appearances. We held daily
 16 press conferences for 18 months. I always tried to be
 17 completely open and honest, including when I did not
 18 something. While I accept there are undoubtedly
 19 learning points for how we communicated advice to
 20 people, at all times we were as transparent as we could
 21 be."

22 We're particularly interested in this Inquiry about
 23 the possibility that we may make recommendations as to
 24 how things might be done better, including in connection
 25 with public communication, which is a part of the

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1 guidance, I would not be comfortable with that at all.
 2 This was a tiny nuance inside broad guidance about
 3 dinners and drinking.

4 **Q.** Do you then go on to give the Cabinet Secretary for
 5 Health and Social Care a work-around to try to enable
 6 him to attend the function, not wear a mask and get out
 7 of complying with the rules?

8 **A.** No, that follows the rules. So if he has a drink and
 9 it's a drinks reception type environment, that follows
 10 the rules. I gave him advice to show him how to comply
 11 with the rules.

12 **Q.** You told him to have a drink in his hands at all times
 13 whether he was drinking it or not.

14 **A.** I told him to have a drink in his hands. He wouldn't be
 15 drinking it the whole time, but having a drink in your
 16 hands meant you didn't have to wear a mask.

17 **Q.** This is a work-around so that he didn't have to wear his
 18 mask at the dinner, which is what he was trying to
 19 achieve?

20 **A.** You were allowed not to wear your mask at the dinner
 21 because you were eating and drinking. The nuance here
 22 is somebody approaches you because you're the
 23 Cabinet Secretary for Health, or the National Clinical
 24 Director, talks to you at the table, and you stand to
 25 speak to them.

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1 subject of the module. What, given your extensive
 2 experience and leading role in the communications
 3 strategy, do you think the learning points are that
 4 the Inquiry ought to consider?

5 **A.** I think there are a number, from a personal perspective.
 6 You will have to judge whether they're important enough
 7 for the Inquiry. I think I learned as time passed three
 8 things. I learned about behavioural science and the
 9 nature of its involvement in communication. I would
 10 summarise that by -- and I think you're hearing from
 11 Mr Reicher tomorrow, who was our principal adviser on
 12 behavioural science -- tell the public why before you
 13 tell them what. And I think at the beginning of my
 14 experience of communication I probably didn't do that as
 15 much as I should have. So it was about the emotion of
 16 why you were asking the public to do something that was
 17 really quite difficult, rather than what. I think we
 18 got better at that.

19 I think there is something about groups which were
 20 seldom heard, harder to reach, translation -- the --
 21 I spent as much time as I possibly could in places that
 22 I didn't know existed, like the African radio station
 23 for Scotland and the Polish radio stations for Scotland,
 24 but I think I learned that we could have been better at
 25 that, over time.

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1 I think the other error I made, frankly, was
2 sometimes I overspoke. Sometimes I got ahead of myself.
3 Because I was on -- as you will know, because you live
4 in Scotland, probably, I was on a lot of shows, a lot of
5 the time, and people would ask me questions three,
6 four months ahead, what would happen here, what would
7 happen then, and I did my best to answer all of those
8 questions as wisely as I could, with the knowledge I had
9 at the time, and at times I overspoke.

10 **Q.** That's a very useful reflection, I think, Professor.
11 I was going to ask you a question, which I might address
12 now, about -- there are a number of occasions I think
13 when one looks at things that you said which I would
14 characterise them as tending to try to suggest to
15 people, "Well, if you stick with it for now you might
16 get to do something fantastic in a month", and the
17 general tenor of the question I was going to ask you
18 about that was whether sometimes you overpromised
19 things, because sometimes you then, responsibly one
20 might say, then reflected on that and had to say, "Well,
21 I've perhaps given the impression you were allowed to do
22 something that maybe you" -- because of the
23 circumstances -- "you actually can't do".

24 So what would your reflection be on that particular
25 aspect of things, because it does seem in this regard

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1 predictions. That was obviously to try to do -- as
2 you're saying, I think, promise people things they
3 really wanted. But, as you say, you had to reflect on
4 that sometimes as circumstances changed; would that be
5 fair?

6 **A.** That would be fair. There was also strategy. And the
7 reason football is so prominent is the most listened to
8 radio show in Scotland is a football show, and
9 I appeared on it every week for 18 months. And the
10 reason I appeared on it every week for 18 months was to
11 get the message out to a very, very broad demographic.
12 Over half a million people, I think, who listened --
13 a tenth of the country -- who listened to that single
14 radio show. And that allowed us to get messaging out to
15 people who weren't listening necessarily to the regular
16 news bulletins, watching our press conferences and other
17 places. So that more informal communication, which I
18 did extensively, was -- and inevitably often led to
19 conversations about football, it being a football
20 programme.

21 **Q.** I suppose you had better tell her Ladyship what the show
22 is, although I know what it is because I do live in
23 Scotland.

24 **A.** And you probably listen to the show. It's called Off
25 the Ball. It's a two-hour Saturday lunchtime football

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1 that you have reflected upon that particular aspect of
2 your communication style?

3 **A.** I think that's fair. In my defence, when you're on
4 a phone-in show or you're on the chart show and you're
5 being asked questions on relatively informal media about
6 what you perhaps think is going to happen at Christmas,
7 or is the football season coming back, or -- and you
8 say, in April, "Yes, I think the football season will be
9 back in August, and I'll look forward to it", I would
10 always of course caveat that in my response. The caveat
11 is usually lost in the translation of what is -- then
12 subsequently finds its way into the public domain.

13 And then on occasion a new variant would arrive and
14 I would often say in these informal press environments
15 that, "We don't know if a new variant will come, we
16 don't know how good vaccination will be, but all things
17 being equal, with a fair wind, yes, I think the football
18 season will return".

19 I think there's an argument that you should do that.
20 I tried to do that with the public in an open and honest
21 way. I think much of the public appreciated that
22 openness, but sometimes I got that wrong.

23 **Q.** I think it fair to say, having looked at a number of
24 articles and pronouncements and communications, the
25 football and it's availability featured highly in your

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1 show. But there was no football, so they had to have
2 something else to talk about, so they talked about
3 Covid.

4 **Q.** You say in the statement, in the passage which I read
5 out, that the general theory or one of the main
6 components of the strategy was to be as transparent as
7 you could be --

8 **A.** Yes.

9 **Q.** -- is that correct?

10 There are a number of things about the pandemic
11 response where subsequent scrutiny and media attention
12 have suggested that the Scottish Government's response
13 throughout was not as transparent as it might have been,
14 including, for example, revealing information in real
15 time about the Nike conference, information about the
16 identity of the first person to die from Covid in
17 Scotland, and of course, perhaps most significantly, the
18 details of the number of people infected and dying in
19 care homes.

20 Two of those things at least resulted in subsequent
21 Public Health Scotland reports, which occurred after the
22 event, but which did not quell public concern about the
23 precise circumstances of these events.

24 Would it be fair to say that the Scottish Government
25 was not always as transparent as it could be in its

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1 communication about the pandemic?
 2 **A.** I think I can probably only answer for myself. I wasn't
 3 involved in two of them, but I have been asked
 4 questions, of course, subsequent -- I was asked
 5 questions about the Nike conference for many months
 6 afterwards, having not been involved at all in the Nike
 7 conference. I think there is a balance, and you've
 8 heard that balance come through from a number of other
 9 witnesses I think, about these small incidents.
 10 I remember an outbreak in Gretna, an outbreak in Perth,
 11 where you do have to be careful not to identify
 12 individuals.
 13 I, in my communication, tried to give the public,
 14 the parliamentarians and the stakeholders all of the
 15 information I had when I had it. And I tried to
 16 interpret that in a way that the public would understand
 17 so they would know what it was we were asking them to do
 18 in order to stay safe.
 19 **Q.** You may not have been involved in those incidents
 20 themselves, but you must have been involved in the
 21 aftermath, to the extent that there was public concern
 22 about these matters, and concern in particular that
 23 matters had been concealed from the Scottish public
 24 about them, such that these are things, as I think you
 25 accepted, you would have had to have addressed in your

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1 times could be improved and we could get better and I've
 2 tried to give you some personal reflections of where
 3 I think that applies to me as an individual.
 4 **Q.** But given that your aspiration was that at all times the
 5 Scottish Government would be as transparent as it could
 6 be, the Scottish Government was not as transparent as it
 7 could have been in relation to these matters?
 8 **A.** Well, the question is "as it could be". My
 9 understanding of the Nike conference was that the fear
 10 was that, in saying more, people would be identified and
 11 therefore anxiety would be created and patient
 12 confidentiality would be breached. So there is
 13 a balance, and a limit, to that level of transparency.
 14 **Q.** Would it be fair to say, because I think someone has
 15 done a numerical analysis suggesting that you held more
 16 than 250 media briefings, the lunchtime briefings,
 17 you -- from an advisory perspective, as I think you've
 18 told us already, you did most of those? There were
 19 appearances from others in an advisory capacity, the
 20 Chief Nursing Officer, the Chief Medical Officer, at
 21 times, but you were the prominent face. Was that
 22 something upon which one might reflect as being
 23 something that could have been done differently, in
 24 particular, given the weight associated with the Office
 25 of the Chief Medical Officer, that he might have

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1 subsequent communications strategy?
 2 **A.** I did, and I answered questions about the Nike
 3 conference many, many times for many months afterwards,
 4 and I tried to tell the truth as I knew it in those
 5 moments. So I think there is transparency but I think
 6 there is a balance sometimes, particularly when patients
 7 and families' health is involved, about what you can say
 8 and when you say it. The generality of the position is
 9 that I, as an individual, tried to be as open and as
 10 honest as I could.
 11 **Q.** The matters I've mentioned, along with the resignation
 12 of Dr Calderwood, one might say caused a significant
 13 confidence deficit in the Scottish public as regards the
 14 way that the early stages of the pandemic had been
 15 handled, the aftermath of which you of course had to
 16 deal with, as you've explained. Would it be fair to say
 17 in hindsight that you think the Scottish Government
 18 should have handled the way in which it communicated
 19 with the public about those matters better and, if so,
 20 in what way?
 21 **A.** No, I'm not sure I do accept that. I've seen no
 22 evidence to suggest that overall trust in message and
 23 messengers and compliance was affected by those elements
 24 that you describe. I am -- please don't misunderstand
 25 me, I'm absolutely certain that communication at all

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1 appeared more at these briefings than he did?
 2 **A.** I actually think those numbers are incorrect. I think
 3 the overall briefing number is about 250, you're
 4 correct, and the First Minister did the vast majority of
 5 them. I think Professor Smith did slightly more than me
 6 of the -- but I'm happy to be corrected, I haven't seen
 7 a recent table of that.
 8 I think the balance -- to answer the core of your
 9 question, I think the balance was about right. Gregor
 10 did about two or three a week, I did about two or three
 11 a week, and then we would often use either a deputy, one
 12 of our deputies, or the Chief Nurse to fill the other
 13 days. We were trying to do them at one point seven days
 14 a week, so we had to share that load, and I think that
 15 worked. I think I did do more media appearances, away
 16 from the podia, than others, and that was the nature of
 17 the role, because we couldn't all do everything.
 18 **Q.** In the UK Government's media briefings and public
 19 briefings, one often saw Professor Whitty,
 20 Sir Patrick Vallance, who were the Chief Medical Officer
 21 and Chief Scientific Adviser respectively. Would it be
 22 fair to say that you decided to adopt a different tone
 23 to the way in which the UK media briefings had been
 24 presented, and if so why?
 25 **A.** I'm not sure it was a -- I'm hesitating, because I'm not

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1 sure it was a decision. I think a different tone
2 developed, but I don't remember a time when I sat in
3 a room and somebody suggested we adopt a different tone.

4 I think we were led by the former First Minister in
5 her way of dealing with the media and her way of dealing
6 with public communication, and therefore we fitted into
7 that environment as clinical spokespeople in that
8 environment.

9 There was a decision, I remember, that was sometimes
10 revisited, about not, for instance, using data. The
11 UK Government often used slides, famously, and we
12 decided not to do that. We thought that wasn't the way
13 that the Scottish public would want to hear from us,
14 because we often gave data. And then we also took long
15 series of questions. So we took the questions until
16 they were done rather than just a few questions.

17 So that model was designed by our news and
18 communications teams in light of the First Minister's
19 preferences and we fitted into that.

20 So I think the tone was different but I don't think
21 it was a particular moment where we decided to make the
22 tone different.

23 **Q.** Do you think, particularly by way of contrast with the
24 UK cell, which you accept is different, using the graphs
25 and the individuals involved, that the strategy in

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1 stood together with the First Minister on a Sunday and
2 told the country that, regrettably, the advice to the
3 First Minister was that we were going to have to take
4 more severe restrictions.

5 So it wasn't all football shows and phone-ins.
6 Quite a lot of it was very, very serious question and
7 answer and statements from those podia.

8 **MR DAWSON:** Okay, thank you.

9 If that's an appropriate moment, my Lady?

10 **LADY HALLETT:** Certainly.

11 Just before we break, Professor, could I just go
12 back to the deletion of messages. Some of the tone of
13 some of the messages that I've seen suggest a rather
14 enthusiastic adoption of the policy of deleting
15 messages; would that be fair?

16 **A.** It's certainly not -- wasn't my position. You'd have to
17 ask others, clearly, but that wasn't my position. My
18 position was that I was following the guidance and
19 wasn't particularly enthusiastic or otherwise about
20 deletion.

21 **LADY HALLETT:** There also might be a suggestion that some of
22 the message -- some of the people wanted to delete
23 messages to avoid the messages being the subject of
24 a Freedom of Information request. That would be wrong,
25 wouldn't it, if you deleted a message to avoid a Freedom

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1 Scotland lacked a degree of gravitas in terms of trying
2 to get across to people the severity of the situation?
3 In particular, if one looks at the UK Government
4 approach, as you say, it was very data-driven, slides.
5 One also had the authority of the Chief Medical Officer,
6 who of course was a highly respected figure in the field
7 of public health and infectious diseases. Do you think
8 that the Scottish Government's tone and approach lacked
9 the gravitas that it required to get the messages across
10 to people?

11 **A.** I think there's probably a judgement for others. It's
12 one with which I disagree. I'm not sure gravitas is the
13 principal thing you seek in public communication during
14 a global pandemic. I think what you seek is empathy and
15 an ability to describe to the public of the country for
16 which you're trying to communicate the nature of the
17 threat we all face and what we are then asking them to
18 do.

19 I think there were moments of very extreme gravitas.
20 I remember, for example, Gregor and I appeared very --
21 very rarely did we appear together at that, but there
22 were two occasions when there was a decision made that
23 we would appear together, and one of those occasions was
24 the second lockdown. And that felt like one of the more
25 serious days I had ever faced as a professional. And we

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1 of Information request?

2 **A.** Yes, and that wasn't my position.

3 **LADY HALLETT:** So you agree it would be wrong if that was
4 what was being --

5 **A.** If it were -- I think there are specific rules around
6 what FOI can get and can't get, so -- so if you're doing
7 it in order to specifically avoid, then, yes. And
8 I never suggested or did so.

9 **LADY HALLETT:** And the last question I have is: when the
10 Scottish Covid Inquiry was announced, did your following
11 of the policy change? Did you seek any advice about
12 deleting messages or did you continue to delete messages
13 in accordance with the policy as you saw it?

14 **A.** I continued to follow the guidance as I saw it.

15 **LADY HALLETT:** You didn't seek any help as to whether you
16 should, given that there would be a judge who had the
17 right to demand production of documents and information?

18 **A.** I received advice from the Scottish Government every
19 time new advice came, which I think the Inquiry has,
20 emails from the director-general for corporate, as time
21 passed, from both this Inquiry and the Scottish Inquiry,
22 and I continued to follow that guidance.

23 **LADY HALLETT:** Thank you.

24 I shall return at 11.35.

25 **(11.18 am)**

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1 (A short break)

2 (11.35 am)

3 **LADY HALLETT:** Mr Dawson.

4 **MR DAWSON:** Thank you, my Lady.

5 Just to return very briefly, as her Ladyship did, to

6 the subject of the WhatsApps, Professor, before we get

7 back to the media strategy.

8 Could I have INQ000268017, please, at page 10.

9 This, I think, is one of the groups we were looking

10 at earlier, the Covid outbreak group. There's a passage

11 I'd just like to take you to at 16.09. It's a passage

12 we looked at with Mr Thomson the other day. So you see

13 that the names are overwritten where the numbers were.

14 Mr Thomson, this says:

15 "Just to remind you (seriously), this is

16 discoverable under FOI. Know where the 'clear chat'

17 button is..."

18 To which Nicola Steedman -- who I think was DCMO, is

19 that right?

20 **A.** She was.

21 **Q.** Yes. Says:

22 "Yes- absolutely..."

23 You say:

24 "DG level input there...."

25 To which Mr Thomson says:

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1 **A.** He tells the group to clear the chat, yes.

2 **Q.** And you do so; is that correct?

3 **A.** That's correct.

4 **Q.** Moving back to the media campaign questions, you

5 mentioned earlier -- I may have got the numbers wrong,

6 but I think you mentioned earlier as regards the daily

7 media briefings that the First Minister attended very

8 many of those, I don't think all of them --

9 **A.** Almost all of them.

10 **Q.** Yes. Ms Freeman I think on occasion, but -- sorry, go

11 ahead.

12 **A.** We tended to use the health secretary on a Friday

13 actually, or a Sunday, so once a week it was usually

14 another elected official, and the First Minister did the

15 rest.

16 **Q.** There was criticism during the course of the pandemic

17 that the First Minister used her regular appearances in

18 media briefings for political gain. Was this a matter

19 that was considered in the media strategy that might

20 undermine your important message?

21 **A.** It wasn't considered in my hearing or in my view at any

22 time. There was, of course, cross-government

23 interaction, and conversations about what we should do

24 across the four governments, but there was never

25 a suggestion that this should be done in a political way

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1 "Plausible deniability are my middle names. Now

2 clear it again!"

3 To which you say:

4 "Done."

5 Nicola Steedman says done, and another person called

6 Donna Bell says:

7 "And me."

8 You mentioned earlier that the Scottish Government

9 provided you with guidance during the course of the

10 pandemic as to how the policies might be applied in the

11 particular circumstances. Does this not show a senior

12 civil servant telling you that you should delete

13 messages which are discoverable under FOI?

14 **A.** I think that's a matter for him, and one that you

15 covered with him extensively. I think the FOI rules are

16 not quite as simple as holding on to every record, and

17 my position remains that I followed the guidance at all

18 times, including and bearing in mind what that guidance

19 said about FOI rules.

20 **Q.** He tells you that the chat you've had is discoverable

21 under FOI; is that correct?

22 **A.** He's -- he says that, yes. I don't know if that's true.

23 **Q.** But he says it is, he says it is in the message.

24 **A.** He quite clearly says it is.

25 **Q.** He tells you to clear the chat; is that correct?

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1 and the briefings should therefore follow a political

2 course.

3 **Q.** Were you aware of the fact that that was a criticism

4 that was being made of the general --

5 **A.** I was aware that in some of the public discourse there

6 was a suggestion that some of the differences were being

7 made for political reasons. It was even suggested that

8 I was giving advice based on political difference, which

9 is categorically untrue.

10 **Q.** You mentioned earlier in one of your reflections on what

11 might be done better. You accepted, I think, that

12 sometimes you had said things and perhaps overspoken,

13 that you required to, perhaps sometimes due to changing

14 circumstances, go back on in order to clarify.

15 As far as what you would say, in your role,

16 specifically to that, were you effectively able to say

17 whatever you wanted or did anybody advise you on that or

18 assist you with that? Was that something that was

19 entirely within your control?

20 **A.** It was entirely within my control. However, I did

21 receive media advice and help from our communications

22 department, in which shows to do, when to do them. So

23 there was -- I didn't choose always which bits to take.

24 I was a Scottish Government communicator, I wasn't

25 an independent communicator, but I was never restricted

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1 in what I could say.

2 **Q.** Could I go to INQ000334574, please.

3 This is an exchange again from WhatsApp messages

4 that you did not provide, which involve you. It comes

5 from June of 2020 and involves an exchange between you

6 and Kate Forbes, talking about media appearance.

7 I'm starting at the message at 24/6 at 12.05.57.

8 Just have that up, please, thank you.

9 You say to her:

10 "You and me on Friday?????"

11 She says:

12 "Is the FM coming?"

13 You say:

14 "Always."

15 You say:

16 "Have you met her???"

17 You say:

18 "Awww...you'll get Gregor!!!!"

19 Some sort of emoji there.

20 You say -- she says:

21 "You know more than I do."

22 Then she says:

23 "How do I get this info?"

24 And says:

25 "Information is power."

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1 not fair. However, there is some truth in the fact that

2 we didn't always know which week which clinical advisers

3 were going to do and we sometimes switched them around

4 at short notice. Partly our fault, partly the fault of

5 the communications team who were organising it.

6 **Q.** But you say that not in the context of a question about

7 who will appear but in the context of her trying to get

8 information that she might present. So it tends to

9 suggest that the information to be conveyed is not very

10 well organised and decided at short notice?

11 **A.** So I can't say for sure. My reading of that is because

12 I then go on to say "Basically Liz L and FM decide" is

13 I'm referring specifically to who will appear at the

14 press conferences. Because then I go on to say "And it

15 changes at short notice". So I think it's in reference

16 to who will appear.

17 The data for the press conferences I can put my hand

18 on my heart and say was very well organised. We got it

19 each morning and that was the data we then used at the

20 12 o'clock press conferences.

21 **Q.** How did the -- how did you attempt during the course of

22 your media presentations, predominantly the briefings,

23 but more generally if it's relevant, to deal with the

24 difficult subject of misinformation which came out

25 through various sources but the Scottish Government's

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1 You say:

2 "That's always true surely??"

3 You then go on to say:

4 "It's actually not easy to get. It's not very well

5 organised. Basically Liz L and FM decide."

6 Then you say:

7 "And it changes at short notice. Clinically we do

8 Gregor Monday/Tuesday, Fiona Thursday and me Friday and

9 Sunday."

10 And she thanks you.

11 Does this -- is this giving the impression -- it

12 seems that Ms Forbes is going to be involved in one of

13 these. Perhaps she hasn't been --

14 **A.** For the first time.

15 **Q.** Yes, so you're trying to give her some guidance as to

16 how it works, is that --

17 **A.** I probably should add slight context in -- Kate Forbes

18 and I know each other a little personally as well as

19 professionally.

20 **Q.** Okay, thank you. What you're basically saying to her is

21 what's going to happen at the public presentations is

22 not very well organised and changes at short notice;

23 isn't that right?

24 **A.** I think that's relatively flippant, so the "not ... well

25 organised" is a flippant remark that I -- is probably

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1 position was was not accurate?

2 **A.** It was hugely difficult and a massive challenge for all

3 of the communicators around the world. I sought advice

4 from those more expert in it than than me, including

5 Stephen Reicher, who you will hear from tomorrow, but

6 others with expertise in misinformation, and the general

7 advice is not to fight it, the general advice is to

8 continue to tell the truth as you know it and that is

9 the way to compete.

10 It was very tempting, I have to tell you --

11 particularly on social media, where I was attacked

12 regularly, and remain attacked today regularly, by

13 people who put into misinformation into that -- for me

14 to respond directly. The advice was never to do that.

15 The advice was to continue to tell the truth and

16 continue to use the science to compete against that in

17 the public mind, and that truth would then win the day,

18 effectively. And that's what I tried to do.

19 **Q.** What were the sorts of areas in which that became

20 an issue?

21 **A.** It was principally around vaccination, is probably the

22 best example, but there was also misinformation at the

23 beginning that this virus wasn't what we said it was, it

24 wasn't dangerous, it didn't affect these people in this

25 way, it affected other people in different ways. So

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1 there were a series of, let's call them broadly,
 2 "theories" around how we should react, in every country
 3 of the world, but it came to a head during the launch
 4 and roll-out of the vaccination programme, where
 5 misinformation became a global phenomenon.

6 **Q.** One way of conveying to the Scottish public that it was
 7 serious might, on reflection, have been to tell them
 8 more about the fact that Covid was Scotland, as had been
 9 discovered at the time of the Nike conference?

10 **A.** Well, they knew Covid was on its way and we announced
 11 the first case. We've -- we've discussed why the
 12 specifics of the Nike conference and perhaps small
 13 outbreaks wouldn't be discussed. I'm not sure that
 14 relates to misinformation. The misinformation is about
 15 trying to get as much of the truth about the virus into
 16 the public domain.

17 **Q.** Well, you were the one that brought up, in response to
 18 my question, there were difficulties about understanding
 19 the severity at the beginning, so I was suggesting to
 20 you a way that might have been dealt with was to be more
 21 candid with the public about the Nike conference and the
 22 fact that Covid had arrived in Scotland.

23 **A.** I think we were candid about Covid arriving in Scotland
 24 and about the first death in Scotland. And as I learned
 25 information about the nature of the virus I spoke to the

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1 an aide memoire in documents, posters in the street,
 2 I was able to use it, we were able to use it at
 3 briefings. I think it was a little complicated but
 4 I don't think it was overall complex.

5 **Q.** In his evidence to the Inquiry, Professor Paul Cairney
 6 referred to a study by MacMillan and others which looked
 7 into the success of FACTS in terms of the number of
 8 people who could recall the five different components of
 9 it. That study suggested that 1% of respondents could
 10 recall all five elements, 38% recalled none, and 42%
 11 recalled only one. Would that be evidence to tend to
 12 suggest that it wasn't a success?

13 **A.** It would, but there's other evidence in that same report
 14 to suggest that people did understand the broad
 15 intention. And it was a very small sample size, that
 16 specific study. 60% of people knew F stood for face
 17 coverings. And I think, in the round, having something
 18 that reminded people that there things to do, that
 19 included face coverings, avoid crowded places -- I can
 20 do them all if you wish -- and use that on posters and
 21 communication around the country was, in retrospect,
 22 a good thing. Could we adapt that to make it simpler?
 23 Probably.

24 **Q.** I'm very glad to hear, Professor, you're in the 1% who
 25 could recall all five elements. I'm sure that's true.

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1 public very frankly about the risk that I and they faced
 2 together.

3 **Q.** Are you aware of whether the first person whose death
 4 was announced in Scotland had attended the Scotland
 5 against France rugby international on 8 March?

6 **A.** I'm not.

7 **Q.** Could I just ask you briefly, and you do give us a lot
 8 of assistance with this in your statements, about the
 9 FACTS campaign.

10 The broad contention of FACTS was that the acronym
 11 which was used was too complex to be able to be
 12 comprehended by most people. What is your view on that,
 13 even if that view is in retrospect?

14 **A.** I'm not sure there is -- I've not seen evidence that
 15 that is, as you described, the broad consensus. I think
 16 it is slightly complex. It was developed not -- not by
 17 me, I was the spokesperson and communicator, it was
 18 developed by the communications department of the
 19 Scottish Government and an external agency. We had told
 20 them what interventions we wanted the public to be
 21 reminded of, and there were, as it turned out, five of
 22 them. And in order to get that into some form of
 23 recognisable form that we could then use on posters and
 24 we could then -- the idea wasn't for the public to
 25 memorise it. The idea was that it would be used as

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1 **A.** I did say it a lot.

2 **Q.** If the position is that you wish to convey a broad
 3 message, could that not have been done far more simply
 4 and effectively?

5 **A.** I think those two things happened at the same time.
 6 People understood there was a FACTS thing. And if you
 7 look at the polling, did people know there was a thing
 8 called FACTS? The answer was yes, in the main. Could
 9 they identify each individual element? Not as well as
 10 perhaps we would hope. But remember, the -- we had
 11 icons and the words. Those icons became very broadly
 12 used around the country in posters, in leaflets, in
 13 vaccination centres, and I think the general concept of
 14 there are things you can do to make yourself safer was
 15 a good one to pursue.

16 **Q.** Thank you.

17 You have in the material that you provided to
 18 the Inquiry and also more generally offered a number of
 19 general reflections on various aspects of the way that
 20 Covid-19 was managed in Scotland. I'd just like to
 21 explore a few of those in conclusion with you,
 22 Professor.

23 In one speech you gave about faith during Covid,
 24 which I think was recreated to some extent in
 25 a Spectator article on 20 March 2023, entitled

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1 "Jason Leitch's lockdown regrets", you said:
 2 "I made some missteps ... 'I don't know if [I'd] do
 3 it the same way again because we have different
 4 knowledge now. I wonder if closing schools is something
 5 we'd reconsider'. And of lockdown more generally?
 6 'Lockdown', Leitch concluded, 'is an old fashioned
 7 approach to managing a disease that is going around the
 8 world in an aeroplane."

9 Now, there are a number of elements to that, but
 10 I wanted to give you the opportunity to expand upon your
 11 what appear to be genuine reflections upon the policies
 12 around the closure of schools and the appropriateness of
 13 lockdown for managing a 21st century pandemic?

14 **A.** So I'll do it in reverse, if you don't --

15 **Q.** Absolutely.

16 **A.** So the lockdown first. The lockdown one in the
 17 Spectator and subsequently in the media was slightly
 18 misunderstood. This was a broad Q&A for an hour and
 19 a half on a Sunday to a large group, and I was genuinely
 20 open and reflective, and I'm happy to be so here.

21 What I said about lockdown being old-fashioned was
 22 misunderstood. What I meant was that when you have
 23 an infectious disease that you don't understand, pretty
 24 much the only thing you have in the tool box, in the
 25 public health tool box, is to take infected individuals

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1 that elderly people would be more likely to be infected
 2 than children at an early stage, did that indicate that
 3 the schools policy was in fact wrong, if that
 4 information should have been acted on?

5 **A.** I don't think it's as simple as just that infection
 6 data. What you have to understand, and I think we
 7 understood this relatively quickly, that children in the
 8 round and in the main, and this is of course not 100%,
 9 were not seriously ill from Covid unless they had
 10 underlying conditions. Healthy children did not get
 11 very sick from Covid. And we knew that quite early on.
 12 What we didn't know of course was their ability to
 13 spread it and give it to others in their communities and
 14 their families that were perhaps at higher risk. So
 15 school closure was not just about protecting children,
 16 it was also about protecting staff, families and the
 17 broader community. So it's a complex decision. What
 18 I'm suggesting is that what we know now may change the
 19 four harms approach to that decision-making.

20 **Q.** I'll just ask you one further question, which was
 21 a question we were asked to ask you. To what extent in
 22 the communication strategy did you factor in disabled
 23 people's accessible communication needs and the fact of
 24 there being a certain degree of digital exclusion in --

25 **A.** I think --

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1 and separate them from the rest of society,
 2 unfortunately. That's what happened with smallpox, it's
 3 what happens with unknown and rare infectious diseases.
 4 And therefore, in order to stop that spreading, lockdown
 5 was therefore required. I don't -- I didn't suggest for
 6 a moment that it wasn't the right thing to do. What
 7 I suggest was unfortunately, because we had no vaccines,
 8 no therapeutics, no other way of managing it, it was the
 9 only thing left.

10 The second reflection is perhaps slightly more open.
 11 I think in hindsight, and that's very important, with
 12 the knowledge we have now about how this disease affects
 13 different age groups, about the missed education
 14 opportunities, about other elements that we now
 15 understand of this virus that we didn't and couldn't
 16 understand at the time, I think there might be further
 17 reflection in future -- if it were exactly the same --
 18 about the closure of schools quite as quickly and quite
 19 as long, as we did around -- around the world. Almost
 20 everybody, except Sweden, in Western Europe closed their
 21 schools, and it may be that's something that
 22 decision-makers and advisers might think in the future.

23 **Q.** If it were to be concluded by this Inquiry that evidence
 24 did exist upon which action should have been taken which
 25 showed the demographic information and the likelihood

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1 **Q.** -- that community?

2 **A.** Sorry. I think it's a huge challenge, and I think it's
 3 also an area that we and others could improve. A lot of
 4 our information was online, the nature of the speed of
 5 the response meant that it had to be online.
 6 101 million times the guidance, the Scottish Government
 7 guidance, was viewed online. So therefore that was one
 8 of the principal ways we did that. We did a lot of
 9 translation work, we did a lot of engagement with
 10 disabled organisations. I did quite a lot of that
 11 myself, I spent as much time learning what it was like
 12 to try to receive that information. And my
 13 communications and marketing colleagues also spoke to
 14 those organisations and they were always very helpful in
 15 doing that translation work, that engagement work, about
 16 how we should approach communication to those groups.
 17 But I agree with the premise of the question, that that
 18 could of course be better.

19 **Q.** But you were aware of that at the time, you say there
 20 was communication, but what, I suppose, that particular
 21 group will be interested in is the extent to which any
 22 action was actually put in place to try to resolve it
 23 over the more than two years of the pandemic?

24 **A.** On a personal level I tried to -- I tried to engage
 25 personally with groups who asked for both guidance and

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1 visits, and I spent a lot of time with groups both
2 online and in person trying to engage with what the
3 guidance was. And that also enabled me to take what
4 I heard back into the environment where advice was being
5 constructed.

6 **Q.** Do you feel that that advice was listened to?

7 **A.** I do, but it is an inexact science, of course, because
8 we were trying to make decisions for the whole
9 population, and that means that groups within that
10 population would often feel that they weren't being
11 listened to as much as they could be, whether that's
12 faith groups, disabled groups, business owners. I had
13 relationships with each of those groups and everybody
14 felt they weren't being listened to at certain points of
15 the journey.

16 **Q.** One might say that, given the pre-existing knowledge of
17 Scotland's considerable health inequalities, that groups
18 like disabled groups would be the ones that would be
19 prioritised in order to be able to get information to,
20 because they were the most vulnerable to the threat not
21 only of the virus itself but of other non-Covid harms to
22 which they were being exposed?

23 **A.** I think it's a broad group to say the disabled groups
24 were more vulnerable than others, it's not quite as
25 simple as that. The principal risk is age, then there

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1 **MR DAWSON:** You are Professor Devi Sridhar?

2 **A.** Yes, I am.

3 **Q.** If you could, Professor Sridhar, just try to speak into
4 the microphone as you're speaking. I often forget to
5 remind people of this, but the stenographer will be
6 writing down what you say for the purposes of
7 a transcript, so if you could try to speak slowly and
8 naturally as you're speaking, to try to make that easily
9 recordable, that would be appreciated, thank you.

10 You have provided two statements to the Inquiry,
11 I think. The first is INQ000339838. That's a statement
12 dated 25 October 2023. Is that your statement?

13 **A.** Yes, it is.

14 **Q.** And do the contents of that statement remain true and
15 accurate as far as you are concerned?

16 **A.** Yes.

17 **Q.** You provided another earlier response, in fact, to
18 the Inquiry, which is under reference INQ000217309. Is
19 that a response you provided to a questionnaire given to
20 you by the Inquiry?

21 **A.** Yes, I believe it was an earlier one.

22 **Q.** Indeed. And do the contents of that shorter statement
23 remain true and accurate --

24 **A.** Yes.

25 **Q.** -- at this moment in time?

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1 are other pre-existing conditions which give you
2 an increased risk, some of which cause disability,
3 you're correct, and I think we did take into account
4 into our clinical advice as much as could with the pace
5 at which we were working.

6 **MR DAWSON:** Thank you very much.

7 I have no further questions, my Lady. If I could
8 just take one moment, excuse me.

9 **(Pause)**

10 There are no core participant questions, as
11 I understand it, my Lady. An application has been made
12 and rejected, as I understand it, my Lady.

13 **LADY HALLETT:** Thank you.

14 I think the answer is, Ms Mitchell, that the issue
15 that you raised is going to be asked of other people.
16 Thank you.

17 Thank you very much, Professor. I'm sorry about the
18 cough.

19 **THE WITNESS:** It's okay. I hope you feel better.

20 **LADY HALLETT:** Thank you.

21 **(The witness withdrew)**

22 **MR DAWSON:** The next witness, my Lady, is Professor
23 Devi Sridhar.

24 **PROFESSOR DEVI SRIDHAR (affirmed)**

25 **Questions from LEAD COUNSEL TO THE INQUIRY for MODULE 2A**

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1 **A.** To the best of my knowledge, yeah.

2 **Q.** You are the professor of global public health at the
3 Usher Institute of Population Health Sciences and
4 Informatics at the University of Edinburgh Medical
5 School; is that correct?

6 **A.** Yes.

7 **Q.** You have held that position, as I understand it, since
8 2014?

9 **A.** Yes.

10 **Q.** Would it be fair to say that your areas of particular
11 expertise are public health and, in particular,
12 international public health?

13 **A.** Yes, and I would emphasise in low and middle-income
14 contexts. I largely worked in poor countries until this
15 pandemic.

16 **Q.** Thank you. We know that you became a member of the
17 Scottish Government's Covid-19 Advisory Group, which was
18 created in late March 2020, but you became a member on
19 2 April 2020; is that right?

20 **A.** Yes, or around that time, yeah, I was at the second
21 meeting, not at the first one.

22 **Q.** Yes. There were a number of other people who were part
23 of that group who came broadly from a public health
24 background, as I understand it, and I was interested to
25 explore with you, as I assume there may be many

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1 different subspecialities within the field of public
 2 health, what it was that you brought to that group and,
 3 indeed, what other public health specialists
 4 contributed, if indeed they have a subspeciality of some
 5 kind?

6 **A.** Yeah, I think the group was well balanced. We had
 7 people who were mathematical modellers, which we've
 8 heard a lot about before, we had people who were
 9 clinical specialists, those actually seeing people with
 10 infectious disease in hospital, and the area that
 11 I tried to work in was that I had worked for --
 12 you know, now it's 20 years with governments and with
 13 NGOs in the UN in low and middle-income contexts in
 14 trying to manage infectious disease outbreaks, and I had
 15 a large research team funded by the Wellcome Trust who
 16 had been -- was actively working on those issues at the
 17 time.

18 **Q.** But would it be correct to say that you brought to bear
 19 in particular the very important area of international
 20 perspective on the Covid-19 pandemic, and in particular
 21 how international perspectives and responses might
 22 ultimately assist with Scotland's response?

23 **A.** Exactly, yes, and I sat on a number of other advisory
 24 groups in other countries as well as worked closely with
 25 the World Health Organisation, UNICEF, the World Bank.

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1 have here, because infectious diseases don't really
 2 cause the majority of the burden in Scotland or in
 3 Britain, it's something that's seen as -- as I said,
 4 infectious diseases is not really a high-income world
 5 problem, we're into the world of chronic disease. And
 6 so yes, I think that was very valid that we had to look
 7 at other places and learn from them.

8 The other thing that was novel about SARS-CoV-2 is
 9 it was a new virus, we knew practically nothing about it
 10 at the end of December. Early January it was Chinese
 11 scientists we were relying on for the sequencing, for
 12 knowledge about transmission, about who was affected,
 13 the hospitalisation rate. And so then the East Asian
 14 countries became the first countries that were getting
 15 exposed and so a lot of what we had to learn had to come
 16 from these places. Because it was like a time machine,
 17 people would say "How do you know this?" and we would
 18 say "Well, it happened there, we're all humans, the
 19 biology is the same, it'll happen the same here". So
 20 that's where it became useful, because it was novel, we
 21 didn't know anything about this virus at that time and
 22 we had to learn from the countries that were being
 23 affected by it to get the information to be able to
 24 respond.

25 **Q.** That was actually an aspect of this that I wanted to

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1 And so many of the same questions Britain was grappling
 2 with, or Scotland, or whatever context, were exactly the
 3 same questions, they were just in a different country,
 4 in a different city at some points as well.

5 **Q.** The evidence that you've provided and a number of
 6 references and broader evidence that we've seen involve
 7 you and others making references within advices or
 8 discussions to approaches taken to various different
 9 aspects of pandemic management in other countries, so
 10 of course as to inform what might ultimately be advised
 11 or done in Scotland. Broadly speaking, one can see that
 12 there's a wide variety of countries that are considered.
 13 Is it important, when looking at international aspects
 14 or international response, to be trying to look at
 15 particular countries or types of countries that would
 16 assist, or did assist in the pandemic response?
 17 For example, countries that are demographically or in
 18 other ways similar to Scotland, or countries that have
 19 experienced pandemics before?

20 **A.** Well, I think what we should start with is that every
 21 country has something to learn from other countries and
 22 that we need a level of humility in acknowledging that,
 23 you know, parts of the world that have been hit by
 24 infectious diseases badly, whether it's Senegal or
 25 South Korea or Taiwan, have a history that we may not

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1 pick up with you, because our assessment of certainly
 2 the early states of the pandemic suggests that obviously
 3 the pandemic started in China and then there's an
 4 expansion to a number of other countries, but that in
 5 the initial stages the UK was a little bit behind, in
 6 terms of the arrival of the virus and it having
 7 an effect, other parts of the world. And also, within
 8 the UK, it appeared that the virus started to manifest
 9 itself in London first and that other parts of the
 10 country, including Scotland, were a little bit behind,
 11 and I think that some of the -- some of the research
 12 done to indicate retrospectively how many cases there
 13 probably were suggests that that may be the case.

14 In general terms was it important and did your
 15 advice try to convey that the fact that Scotland and the
 16 UK were a little bit behind was a great advantage in
 17 needing to learn from what other places and countries
 18 were experiencing?

19 **A.** Exactly. We had time, we had weeks to learn from not
 20 only countries but the Diamond Princess cruise ship,
 21 where -- it was a natural experiment, you know, people
 22 trapped on a cruise ship, an elderly demographic, not
 23 knowing what to do with these people. Do we take them
 24 off? Do we leave them on the ship? And so I think
 25 there was a lot of knowledge -- you know, definitely by

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1 mid to late February. The World Health Organisation was
2 also doing daily briefings by this point, which I was
3 listening to every day, and there was a lot of
4 information there about the response.

5 But I think my sense is, and it's not just true for
6 Britain, I would say high-income countries as a whole
7 hadn't faced anything like this. Right? Like,
8 countries that had polio outbreaks, measles outbreaks,
9 who were used to being hit with Ebola, they're on high
10 alert, they're thinking, "Oh, great, this is the next
11 thing we have to deal with".

12 In 2014 Ebola caused lockdowns in West Africa,
13 school closures, many of the things we saw here. So for
14 them it wasn't that "Oh, this is crazy", it was their
15 real life day to day in the health ministry. And so
16 I think there was a sense of complacency across
17 high-income countries that, "Well, we'll be fine,
18 because we always are, and this is a low income issue
19 and it won't come here".

20 **Q.** This again was a theme that I wanted to follow up with
21 you, because you mentioned earlier the potential or
22 perhaps reality, please tell us which it was, that
23 countries like Britain might not look to other
24 lower-income countries in order to receive either advice
25 about the developing characteristics of the virus or

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1 to other places and not trying to contain this?" And
2 that's when I kind of got involved in Scotland. And
3 before then, I should say, I hadn't really been involved
4 with issues here because it's largely chronic disease,
5 and Scottish health problems are quite different to the
6 profile that you would see, yeah.

7 **Q.** So there's a number of things to take in of that.

8 The first was you mentioned on a number of occasions
9 that the priority, given the circumstances of Scotland
10 for people working in public health, I think, is on
11 chronic disease; is that right?

12 **A.** Largely, yes.

13 **Q.** So we see a number of public health experts,
14 for example, who are very prominent in the fields of
15 smoking cessation, obesity, that sort of thing --

16 **A.** Alcohol, as well, is a major --

17 **Q.** Yeah, alcohol, that sort of thing. So does that mean
18 that when something like this starts, the Covid-19
19 pandemic, that the people who are working in public
20 health who are involved in those more chronic things --
21 are all of them able to switch their attention, as you
22 were obviously keen to do, towards something different
23 or is, in fact, our public health research and advisory
24 system based predominantly in these chronic conditions
25 such that such a switch is at least difficult?

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1 advice about the way in which it might successfully be
2 dealt with.

3 You mentioned, for example, I think, Senegal,
4 South Korea. Do you think that there was generally in
5 the UK response or advisory systems a bias, if you like,
6 against looking to these countries to try to find
7 answers?

8 **A.** Of course, I think there was a lack of humility in terms
9 of learning from the on-the-ground experience of teams
10 who were working day-to-day to manage infectious disease
11 outbreaks, of which SARS-CoV-2 became the next one.

12 And I think what I -- you know, didn't really get
13 involved, as I said, until quite late, but it's because
14 my concern and our research team's concern was on
15 countries like Haiti. I had a researcher posted there
16 for two years. It's a fragile state, they have no
17 health system, they have cholera raging. So of course
18 if you're working in global health, your mind goes to,
19 you know, the poorest countries of the world, the slums
20 of India, you know, the -- you know, Dakar, big crowded
21 cities which can't cope already, and then you layer this
22 on top.

23 And it wasn't until, you know, March that suddenly
24 when I started seeing the public announcements that
25 I thought, "Oh, why are we doing something so different

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1 **A.** Well, I think it is -- it's also difficult, like,
2 conceptually to think -- when people think the worst
3 infectious disease, they think of flu. And that's why
4 a lot of people said "Oh, is it like flu?" Because the
5 infectious disease that kills the most people here every
6 here is -- is flu, which is a big killer of -- of
7 children as well in previous years. And so I think that
8 was an issue.

9 I think another one was the swine flu pandemic, that
10 we had a near miss. And if you have a near miss and
11 you've lived through several near misses, it's a bit
12 like the boy who cried wolf: why would you believe the
13 next one? Most, you know, things that are picked up by
14 ProMED, which is the server that picks up signals, don't
15 become outbreaks. Most local outbreaks don't become
16 national outbreaks. And most national, you know, things
17 people probably haven't heard about, yellow fever or
18 cholera or things that are big issues in national
19 context but don't become pandemics, there are so many
20 barriers at each point. And so I guess the point being
21 that if you are used to hearing about a lot of these
22 things in the world, you wouldn't necessarily assume it
23 would become the daily concern in Scotland, because most
24 viruses and diseases are contained locally, they do not
25 become global events. This -- the event most like this

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1 was 1918, which meant most people around haven't lived
2 through something like this. And I think the swine flu
3 kind of led to a sense of complacency of "Well, we've
4 been through these kind of warnings before, the WHO --
5 it was level 6 -- said it's a pandemic, and it fizzled
6 out, we overreacted". So there was a fear of
7 overreaction. And that was probably the predominant
8 concern rather than "Oh, wow, this is going to come here
9 and be a big issue".

10 **LADY HALLETT:** Could you slow down, please.

11 **MR DAWSON:** I was just going to say.

12 In your enthusiasm, Professor, about these subjects
13 you're speaking a little bit more quickly than the
14 stenographer can cope with, so if we could try to keep
15 it at a normal pace, that would be fantastic.

16 There was another aspect particularly that I want to
17 try and tie these bits together. In a report provided
18 to us by a political expert, Professor Paul Cairney, in
19 the recommendations he has made, because we are very
20 interested in such things, about the possible things
21 that this Inquiry might recommend in order to make
22 Scotland's preparedness for a future threat of this
23 nature better than it was, he has suggested that some
24 sort of group or unit within the Scottish Government
25 that would have a greater ability to access

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1 that are already there.

2 **Q.** But the Scottish Government can get that information
3 from experienced public health and other such research
4 individuals within Scotland, yourself and all of the
5 members of the Covid Advisory Group, for example?

6 **A.** Yeah, and I think quite -- of us sit on that and try to
7 bring those learnings in and try to bring in what we are
8 hearing, because the first signals for most of these
9 things are actually from scientists, it's also
10 clinicians, it's someone in a clinic in Guinea who is
11 seeing, you know, someone come in and thinks "That could
12 be Ebola" and they raise the signal. It's generally not
13 through governments, actually, it's through scientists.

14 So, you're right, the scientific advisory structures
15 are really important as well to make sure the learning
16 comes in, because that's probably faster than working
17 through governments itself.

18 **Q.** You wrote a book about the Covid-19 pandemic called
19 *Preventable*; is that right?

20 **A.** I did, yes.

21 **Q.** In your statement, if we could look at this, please,
22 it's INQ000339838 at paragraph 7.

23 You were asked, I think, to explain to us why it was
24 that you had written a book and also why you had
25 called it *Preventable*, and you say there:

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1 international information so as to be able to get on
2 top, autonomously if you like, of the threat to Scotland
3 would be advantageous, based on his study of the papers
4 and the systems.

5 Do you think that such a thing would be useful, and
6 who would you envisage needing to be involved in it such
7 that it could respond with the appropriate speed?

8 **A.** Yeah, I think that's a great suggestion and it's I think
9 been set up through the standing committee on pandemics,
10 which the Scottish Government set up almost as
11 a follow-up to the Covid-19 Advisory Group, and the idea
12 being that it is the place to discuss possible
13 concerning situations such as avian flu, whether it was
14 the infection of poultry workers and what this could
15 mean in terms of, you know, disease spread, so I think
16 efforts have been made to set up this kind of group.

17 I think the difficulty with the international world
18 is that it's the UK, which is a member of the World
19 Health Organisation, and the UN is set up to be member
20 states, so it's governments, and so Scotland cannot
21 independently go and get its information, it has to work
22 through the UK, so it's how the standing committee on
23 pandemics links with those officials down in London, who
24 are connected to WHO, in a sense to be more efficient
25 rather than trying to kind of reproduce relationships

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1 "When I'm using the word 'preventable' I am
2 referring to preventing the unnecessary loss of life.
3 I do consider that a stronger policy of containment and
4 earlier institution of a testing regime could have
5 prevented unnecessary loss of life in Scotland.
6 I recognise that the Scottish Government's powers were
7 limited in this regard in that financing, borders and
8 science are all reserved powers. In the Covid-19
9 pandemic these were key policy areas necessary to
10 contain the spread of the virus. There were ultimately
11 limitations on what the Scottish Government could do
12 alone in response to the pandemic."

13 Can you explain to us what you understand Scotland's
14 containment strategy to have been?

15 **A.** Well, I -- from my understanding of what was happening
16 in February and March is they were following the same
17 plan, which was contain, delay, mitigate, research, and
18 moving along that continuum. And I felt that we had
19 moved -- and I've, I guess, said it publicly quite a few
20 times -- too quickly from containment to mitigation. So
21 basically too quickly from how do we stop the spreading
22 or slow the spreading towards how do we deal with all
23 the patients in hospital and make sure that, you know,
24 we don't have -- you know, we have enough hospital beds.
25 And it felt to me that pivot happened too early, given

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1 that other countries were showing that containment was
2 possible.

3 And in the case of South Korea you were seeing
4 containment was possible without strict lockdowns. They
5 never went into lockdown. If you look even at Norway
6 and Denmark, they were using, you know, high testing
7 per capita, Norway was using border measures. And so to
8 move to almost a cynical fatalism of "Everyone is going
9 to get it, there's nothing we can do, let's build up the
10 hospitals and prepare the public for this episode", it
11 felt too early to me, given what we had seen in other
12 countries. If we had seen that in other countries and
13 we had seen they're doing everything and they're still
14 finding this is spreading, then of course you would have
15 thought that's appropriate. But it didn't make sense to
16 me why we had pivoted at that point when actually other
17 countries were showing containment was possible and were
18 still trying to -- and that was European countries as
19 well, it wasn't just the East Asian countries.

20 **Q.** Could you give some examples of the countries that
21 were -- adopted that policy successfully at around that
22 time. Just to be clear, sorry, I should just be clear,
23 are you talking about effectively the move from contain
24 to delay happened around about 12 March?

25 **A.** Exactly. And I think there was no -- there was no real
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1 as we influenced them to say "Well, actually, should we
2 just live with this alongside" -- and I think the
3 biggest debate at that time in the scientific community
4 was will there be a vaccine. Because if there was
5 a vaccine, buying time made a difference, delaying. If
6 there was no vaccine, then you would want to develop
7 a strategy where you, in a sense, how do you stop it,
8 from the whole world. We knew it was impossible to
9 eradicate from every country at that point.

10 And so that was, I think, where countries started to
11 make decisions based on trying to predict does buying
12 time make a difference and the cost of that time to
13 their economies, to freedom to their people.

14 **Q.** And the -- I think you're advocating there should have
15 been -- that countries like the UK and Scotland in
16 particular should have stuck with the containment
17 strategy longer. What sorts of measures would that
18 containment strategy have involved? You mentioned
19 testing, but what other measures would have been
20 involved in that strategy?

21 **A.** Well, testing linked to tracing and isolation. What you
22 really needed to do was break chains of transmission,
23 and so you needed to figure out who's infectious and
24 make sure they don't infect anyone else. And that's why
25 testing was so important, because you could be precise.
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1 measures put in place on 12 March, which is why,
2 I think, my first kind of time when I started speaking
3 publicly was around then, the 13th, 14th, when I said
4 this doesn't make sense.

5 And this was largely driven actually by colleagues
6 calling me and saying "What does Britain know that we
7 don't know? Because you must know something". And so
8 I was trying to figure out who was on SAGE -- SAGE
9 members were private -- to call them to say "Well, what
10 do you know? Because the government says they're
11 following the science". So the theories were: is there
12 a vaccine the British Government has? Is there
13 a treatment? Do they know something about immunity?
14 What do they know that we need to know?

15 And so that was the pivot which I was surprised
16 about and countries that did not pivot were Norway,
17 Denmark, Finland. Quite a few of the island nations,
18 I mean, New Zealand, Australia, we know about. Taiwan,
19 Hong Kong, Singapore, South Korea, and of course China.
20 But I think China is a bit of an outlier.

21 **Q.** Yes.

22 **A.** So we were actually, in a sense, the outlier. And
23 because we moved towards what was I guess colloquially
24 referred to as "herd immunity", that actually influenced
25 Netherlands moving towards herd immunity and Sweden. So
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1 In the absence of testing -- and this is what
2 a stay-at-home lockdown does -- everyone is treated as
3 infectious, which is why -- because you don't know who
4 has the virus, so you have to keep everybody apart. And
5 so places that managed to contain -- managed without
6 lockdowns were identifying who was infectious and they
7 took away their freedoms. So if you were infectious you
8 were not allowed to go out, there were strict penalties,
9 but you kept the majority of people able to circulate,
10 to mix, to live freely.

11 The other issue I know I have been, you know, vocal
12 about from the start is around border measures, and this
13 was because if you don't have any cases, they have to
14 come from somewhere. They're likely to come through, if
15 you're an island nation, your airports. If you're even
16 a land nation like, you know, Norway, through different
17 ports. And it's not saying stopping movement, it's
18 saying testing again, try to catch cases.

19 And so I know border measures are heavily contested,
20 but I think it depends where you are in your pandemic.
21 If you have community transmission rampant, they're not
22 going to make any difference, you have community
23 transmission. If you're in a case where you have
24 clusters or isolated cases, then there's a chance to use
25 those. And if you do look at the learnings from
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1 Norway -- I'm thinking of the studies I've seen, Norway
2 and then Australia, both of those countries say that
3 they managed their pandemic better because they could
4 limit the influx of cases. So I think that was
5 something that I was surprised that we were very lax
6 about that compared to other countries at the time. And
7 we did a brief bore(?) through our research team which
8 just compared country policies in this regard, and
9 Britain was definitely on the most relaxed side in terms
10 of testing and quarantine procedures.

11 **Q.** Okay.

12 So the main types of things that should have been
13 done were pursuing testing vigorously, test, trace and
14 isolate effectively, and controlling borders, would have
15 been the measures that we know were not taken at that
16 stage that should have been, in your view?

17 **A.** And I would say also face masks. I think we spent a lot
18 of time --

19 **Q.** We will return to face masks in a moment, but thank you
20 for just adding that.

21 Can I just ask you, before we get away from the
22 helpful international comparison, we've heard some
23 evidence about the fact that around the period we're
24 discussing, late February into early March, Scotland
25 simply did not have the capacity to test people,

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1 times, was: does testing matter? And we spent a long
2 time discussing: would testing make a difference outside
3 of hospitals? And by the time the answer was "yes",
4 every other country in the world had already bought up,
5 you know, the reagents, the components, or already had
6 set up their systems, and we were all looking for the
7 same thing. And we were just slower in that process.

8 And so I think it was the two things of we weren't
9 early enough to go looking, and then when we could have
10 been in February, seeing it, we -- we went -- you know,
11 there was that thing of "Testing is for poor countries,
12 we can treat our way through this, we have a health
13 service". And I think there, just hearing from the WHO
14 at the time, the numbers they were talking about --
15 I mean, Dr Tedros briefed the African Union members and
16 he said -- think of this -- about 20% of people who are
17 infected end up in hospital. That number came down to
18 10% when you saw asymptomatics out there, which they
19 didn't know at the time. That's an astonishingly high
20 number. You don't need to be a mathematician to think:
21 10%, health service, so on. And then where that really
22 transformed was with vaccines, where that number came
23 down to 2-3%, and Omicron brought it to 1%. But that
24 was, I think, the really -- the really tricky part of
25 it.

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1 I think, in the way that you're suggesting, nor did it
2 have a system for tracing and isolating people such
3 that -- the approach that you are advocating for, and
4 indeed advocated for at the time, I think --

5 **A.** Mm.

6 **Q.** -- such that that was not possible.

7 How did other countries that managed to pursue this
8 containment strategy, how did they manage to do that?
9 Because presumably they also needed to develop new
10 tests, to scale them up, with all the various components
11 that that involves, how did countries like Norway and
12 the others you mentioned manage to do that when Scotland
13 says that it couldn't?

14 **A.** Well, I think there are two components to that. One is
15 that some countries started really early in January. So
16 by mid-January they were contacting biotech companies
17 and saying, "We have the sequencing out of China, can
18 you make a test and how quickly? We need millions of
19 tests". So they started earlier.

20 And then you had countries that were a little bit
21 later, into February, who suddenly realised this is
22 important, and I think they moved immediately into the
23 logistics: how do we do it?

24 And where I think Britain got stuck, and I can say
25 it because I was involved in these debates multiple

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1 **Q.** Could I just deal with some of the -- you're not
2 a political expert, but you make some contentions about
3 the Scottish Government's limitation as regards its
4 powers are concerned there. Could I just clarify some
5 elements with you. The borders element that you
6 mentioned, we've talked about, we've heard evidence that
7 although borders -- this is from a senior civil servant
8 whose responsibility it was to advise the Scottish
9 Government on matters relating to the constitution of
10 the United Kingdom -- that borders were in fact a matter
11 within the Scottish Government's power during the course
12 of the pandemic, and in fact at all times, because
13 although borders are reserved matters to
14 the UK Government for the purposes of immigration and
15 nationality, they are the Scottish Government's
16 responsibility for the purposes of public health.

17 So I just want to be clear with you about that,
18 because you're suggesting, and I don't think professing
19 any expertise in constitutional law, that this was
20 a matter over which Scotland did not have control, but
21 it is an important matter in the strategy that you
22 suggest should have been followed at this time.

23 **A.** Yes, and I think the point, like I've tried to make over
24 those months and years, was that this couldn't have been
25 done in isolation by Scotland. We had to be able to do

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1 this with England and with Wales because we share
 2 an island. The land border was a big issue. And you
 3 saw this -- I remember speaking to a senior German
 4 adviser who said "We have land borders with nine
 5 countries, that is our biggest challenge". And so in
 6 a way what we really needed was cohesion across at least
 7 the three nations on the same island, in the same way
 8 Northern Ireland was trying to get, you know,
 9 co-ordination with the Republic of Ireland, to get over
 10 that, because there is no point in, you know, if you
 11 have a land border, not having a joint strategy on what
 12 you're trying to do.

13 And actually, if you look at the African Union
 14 member states, that was one of the earliest things they
 15 worked together on, which was how to actually manage
 16 their land borders together so they didn't have
 17 cross-infection. Because it is in every country's
 18 interest to try to protect their neighbours as well,
 19 their regional neighbours, because whatever is in your
 20 neighbour next to you is going to be with you soon.

21 So I guess that's the point I was trying to make, we
 22 needed to have all of us going in the same direction, we
 23 couldn't all go in different -- in different directions.

24 **Q.** And the other matters that you raise, one of them is
 25 science as being a matter that was I was particularly

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1 on Vaccination and Immunisation. That is a reserved
 2 power. Scotland does not have its own JCVI, so quite
 3 a lot of scientific bodies are in London, for example
 4 the NIHR, the national institutes for health research,
 5 Scottish scientists get their funding through London, so
 6 that was the point there, that the advice was coming
 7 through SAGE and through those kind of bodies which are
 8 based down south.

9 **Q.** As far as scientific advice is concerned, the Scottish
 10 Government had access to SAGE and could have and did in
 11 fact form its own scientific advisory body, of which you
 12 were a member, but it could have done that at any time;
 13 is that your understanding?

14 **A.** Yeah, and probably in retrospect it would have been
 15 helpful. But it would have been unusual, and I guess
 16 that's the point, that mostly scientific groups and
 17 advisory groups are UK-wide --

18 **Q.** Again, this is not an attempt to try to quiz you on
 19 matters of constitutional law, Professor, I'm just
 20 interested to know, you -- I think you were about to
 21 touch on it there, whether, now knowing that you're
 22 talking about advisory elements but also research
 23 funding and things, to what extent would it have been
 24 beneficial, given the different demographics and health
 25 inequalities and background to Scotland, for it to have

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1 interested to explore that with you.

2 What aspects of science and the scientific input
 3 into the Covid response did you feel that the Scottish
 4 Government did not have control over?

5 **A.** Well, SAGE, I guess is the obvious one. When, I guess,
 6 the government came out and said "We're following the
 7 science, we're following SAGE", I did not know who was
 8 on SAGE, what they had advised, what evidence they had,
 9 what minutes. It was incredibly secretive and, if you
 10 look at the history of SAGE, understandably so. Because
 11 you would be worried about, you know, let's say --
 12 what's the word, foreign, let's say, governments perhaps
 13 getting information or names they shouldn't have gotten.
 14 But in the case of a pandemic transparency would have
 15 been much better. And so I think that was some of the
 16 frustration with the science being reserved, because
 17 it's very hard to be told "We're following the science",
 18 let an infectious disease spread, it's -- what we
 19 know -- and not understand, as a scientist, who is used
 20 to peer review, what is this data they're looking at.
 21 And that was not just for me, it was every country
 22 across the world wondering: what is Britain doing? What
 23 do they know?

24 So also another example of science being reserved is
 25 the JCVI, which you've heard about, the Joint Committee

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1 had its own bespoke scientific advisory body, such as
 2 the one which was put together at the end of March, at
 3 an earlier stage such that the Scottish decision-makers
 4 might have been better informed about the significance
 5 of the matters to do with containment, testing, borders,
 6 which you've told us about in great deal?

7 **A.** Definitely, I think in hindsight that would have been
 8 optimal. Also because the Scottish group was different
 9 in two ways. One was members were published; you know,
 10 from day one your name was there. And I think linked to
 11 that the minutes were published, I mean, early minutes
 12 actually even had our names next to things that we had
 13 said -- I think minutes that went along kind of took
 14 away people's names. But it meant there was a real
 15 transparency there, also for decision-makers to know
 16 what was being discussed, who was saying it, what was
 17 their backgrounds. Because I think advice also needs to
 18 come with, you know, the complexity, the nuance, the
 19 background of that advice.

20 And the other thing about the group is I think they
 21 probably intentionally put on very different
 22 backgrounds. I didn't think we suffered from
 23 groupthink. We all had very heated debates, and healthy
 24 debates. Because that's what makes things richer, when
 25 someone says to you "Could you be wrong?" and you have

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1 to think "Actually, could I be wrong?" and think through
 2 that, rather than someone that says "Yes, you're right".
 3 That doesn't really help you sometimes when you're
 4 dealing with uncertainty, data complexity. And I think
 5 that was probably intentional in the make-up of the
 6 group.

7 **Q.** Could we return to a subject that you mentioned a moment
 8 ago, with which you've been very helpful in the
 9 materials you provided, but I wanted to address in
 10 a little more detail, that being face coverings.

11 **A.** Yes.

12 **Q.** Did I take you to say a moment ago that amongst the
 13 measures that you think should have been instituted in
 14 that early period, we have been through a number of
 15 them, was that face coverings should also have been
 16 something that was recommended or mandated by
 17 government?

18 **A.** Yes. So I think if we looked at other countries they
 19 moved much quicker towards at least recommending to
 20 their publics face coverings as a way to protect
 21 themselves and, even on top of that, certain level
 22 masks, so medical grade masks.

23 I think sometimes in Britain we debated for too long
 24 do masks work instead of going from: in clinical
 25 settings they work, surgeons use them, on construction

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1 if we had moved there we could have had a helpful debate
 2 on how we reached the guidance rather than "Do we like
 3 masks?" or "Do masks work?" With, you know, people who
 4 are pro mask saying "Well, you're being selfish not
 5 wearing one", and people who are not wearing a mask
 6 saying "They don't work". That wasn't helpful. I wish
 7 we had been more constructive in thinking through when
 8 we recommend them to people, in what settings, what
 9 they're able to do. And then actually getting the masks
 10 in, because that was a problem. The PPE was a huge
 11 issue.

12 **Q.** Yes. Would it be fair to say that if things had turned
 13 out differently and advice had been given more
 14 positively in favour of face masks and coverings, as you
 15 suggest it should have been, I think, that a political
 16 process could have been put in train to try to get
 17 supplies of masks earlier but while the question of "Do
 18 masks work?" remained unresolved, there wasn't the same
 19 impetus to do that? Is that a fair reflection of your
 20 understanding of what happened?

21 **A.** Yes, I think the challenge at the start was a logistical
 22 challenge and not a scientific challenge, in the sense
 23 of we spent a lot of time trying to reach a standard of
 24 evidence. Even in the modelling I can tell you there
 25 were binders and binders of SAGE documents, such nuance,

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1 sites, the mask itself works; it's how it's actually
 2 used at a population level which affects does it affect
 3 transmission dynamics. And so I feel like that became
 4 a sticking point, wanting to have a standard of evidence
 5 that was incredibly high at a population level rather
 6 than saying "Well, people want to know how to protect
 7 themselves, they're scared". But it came back to there
 8 were not enough masks, there was not even PPE even for
 9 doctors going on Covid wards, so how could you be
 10 recommending it to the public if people in hospital
 11 going onto wards weren't able to access at enough level
 12 the -- you know, appropriate kit that they needed.

13 And so I think there, and I've kind of reflected in
 14 my statement, that I think we should have acknowledged
 15 more that people don't like -- some people don't like
 16 wearing masks, they see it as an infringement on their
 17 freedom. In the children's group we discussed a lot
 18 about children's need to see faces and we had child
 19 psychologists, you know, development specialists, saying
 20 faces are important for speech development, and I think
 21 those views are very important to have there. But
 22 that's a separate question to, "Do masks work?" The
 23 question is: are masks an appropriate intervention,
 24 given the cost-benefit calculation, where we are in this
 25 pandemic, in what groups, in what settings? And I think

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1 complexity and work, but the biggest issue is how do you
 2 get tests. That's a logistical challenge, it's supply
 3 chains, it's procurement, it's setting up distribution
 4 centres. So I feel in some ways if we had gone on to
 5 the logistics faster, which is how do we do it, how do
 6 we convey to people what's happening -- and I think that
 7 was another thing that was challenging, was the mixed
 8 messaging, between "Don't worry, everything is fine" to
 9 "Panic", "But don't worry, everything is fine" to
 10 "Panic", instead of an idea of explaining to people
 11 "This is spreading, it's scary, this is what we know,
 12 our knowledge will evolve, this is what it means in
 13 terms of why we need to take measures". I think that
 14 probably would have been more helpful than the "go-stop,
 15 go-stop" which it sometimes felt like the messaging was
 16 around over, I think, probably, concerns of getting back
 17 to normality and then, "We have too much normality, we
 18 need to stop". So that was a challenge as well.

19 **Q.** Just on the subject of facemasks. To summarise, you
 20 have said quite a lot about this in your statement, very
 21 helpfully.

22 My understanding of your position is that you were
 23 an advocate of the application, in this regard, in these
 24 circumstances, I think, of the precautionary principle
 25 that it would have been better to have wasted less time

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1 on scientific research, trying to get to a level of
2 something near conclusive proof that masks worked and it
3 would have been better simply to have got on with using
4 them, which, as I understand it, you think would have
5 made a difference, in particular, you say in your
6 statement, to the number of deaths that were suffered
7 over that period?

8 **A.** Yeah, I think especially in the months before we had
9 scientific tools, that means therapies, vaccines, even,
10 you know, appropriate testing -- that took a long time
11 to get up and going -- these were things that you could
12 recommend to people to limit transmission. They are
13 flawed, I know -- you know, you'll find studies showing
14 that masks at a population level are often not used
15 correctly, people wear them over their mouth not their
16 nose, they take them off to eat and drink, you know,
17 these -- but as a whole, we do know that if it is used
18 appropriately it is probably one of the best
19 interventions you can use to protect yourself. So it
20 would have been another tool.

21 **Q.** It would have been effective because we know that about
22 them?

23 **A.** Yes, exactly.

24 **Q.** We've seen some evidence on the discussion around face
25 masks in Scotland at this early period that we've been

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1 seeing it working in a local level and you're seeing it
2 work in clinical settings, then if a model says it
3 doesn't work you have to reconcile two different
4 evidence sources, and that's triangulation. And that's
5 why you have the debate. And then the precautionary
6 principle comes in, which is: okay, what is the cost of
7 recommending masks versus the potential benefit? And if
8 you think, well, the potential benefit can be huge, the
9 cost is slight recommending them, let's say for those --
10 you know, going into shops or on transport, then that
11 was the direction you would go in, given the uncertainty
12 between different data sources.

13 So I think that was where you want to have multiple
14 disciplines at the table who might see things from
15 different perspectives based on their research and their
16 experience in life.

17 **LADY HALLETT:** Professor, can I just interrupt? I remember
18 in Module 1, maybe Module 2, I heard from an expert
19 about there being different views as to what the
20 precautionary principle is. Are there different views
21 as to what it is?

22 **A.** Not that I know of. I think where you might see debate
23 is on what the cost is, of using the precautionary
24 principle. So, for example, you might say we should
25 have used the precautionary principle with lockdown, and

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1 looking at, and we had a gentleman who I think you know
2 called Jim McMenamain, who provided a witness statement,
3 who was describing the discussion in the NERVTAG
4 meetings that he was attending around this period
5 relating to face masks, and he said in his statement
6 that:

7 "My recollection is that the view during this
8 period, February and March 2020, was that the evidence
9 base on the contribution to reduction in the
10 reproductive number [made] by the public use of face
11 coverings was limited or near non-existent."

12 Is this the sort of debate and discussion that you
13 think we should have bypassed, going straight to the
14 next stage, by way of the application of the
15 precautionary principle?

16 **A.** Exactly. And it also shows why you need multiple
17 diverse backgrounds in terms of, you know, academic
18 backgrounds. I think modellers in particular can often
19 see things in terms of "I put it into my model and it
20 made no difference" -- and models carry assumptions,
21 I've kind of written about that, and so for me, who is
22 much more an on-the-ground, field-work oriented -- you
23 know I work in low-income communities, you work with
24 health ministries, you know, frontline health workers,
25 that for me is equally valid evidence. And if you're

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1 that might be debated because lockdown carries huge
2 costs, massive costs, so that may not be appropriate in
3 that setting, where it's generally used for things that
4 you're seeing as being low cost. So, for me,
5 recommending masks seems a low-cost measure of something
6 easy, like hand washing, you can tell people to do.

7 So probably the debate is in what is the cost of
8 that versus the potential benefit. And that's --
9 because that's where you draw the line, it's how big is
10 the benefit compared to the cost, projecting into the
11 future, given uncertainty.

12 **LADY HALLETT:** So precautionary principle, virtually no
13 downside -- maybe some downside, but, if you analyse it,
14 not sufficient to not use it?

15 **A.** Exactly.

16 **LADY HALLETT:** Sorry about the double negative.

17 **A.** Yeah, so if you look at other places in their first
18 wave, governments didn't know what to do, right?
19 They're like, "We're going to have our hospitals
20 collapse, what can we do? We don't have testing. Okay,
21 we can tell people: masks". So the Czech Republic came
22 out and said, "Okay, we don't have testing but, you know
23 what, masks for everyone. Community efforts, wear
24 masks, it's a sign that you can do something". So the
25 benefit was seen as much greater than the cost of

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1 recommending it. But I think sometimes it's misapplied
2 for things like lockdown, which I don't think you would
3 use the precautionary principle for because the harms
4 are so great and the costs -- to go down that path.

5 **LADY HALLETT:** Yes, thank you.

6 **MR DAWSON:** Thank you. I think, Professor, you've also
7 illustrated this as being a very good example of where
8 multidisciplinary input is absolutely essential to these
9 things. I think, to be fair, Professor Woolhouse, in
10 a parliamentary appearance, did say that one of the
11 problems with the UK's pandemic response was that it
12 relied too much on epidemiologists, and he said "I say
13 this as an epidemiologist". And I think you're
14 illustrating there the importance of bringing together
15 different fields of experience (public health, in your
16 sphere, and epidemiology and others) to be able to come
17 to the best solution, and that simply looking at one
18 area may well have its pitfalls. Is that a fair
19 assessment of your view?

20 **A.** Correct. And, you know, Mark and I are a great example,
21 Mark is a modeller, I'm a social scientist, and we have
22 debates. So he'll say to me --

23 **Q.** We've come across some of them.

24 **A.** Yes -- you've come across -- so he'll say to me, "You're
25 cherry-picking, how do you know that? That's not

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1 the interests of coming to the best answers and the best
2 advice for the people of Scotland; is that fair?

3 **A.** Yes, definitely, yeah.

4 **Q.** Could I just ask a little bit more about your role in
5 advising. As we say, you became a member of the
6 Scottish Covid Advisory Group on 2 April and, along with
7 other public health experts, some of whom worked for
8 agencies like Public Health Scotland, some of whom were
9 external advisers, independent advisers like yourself,
10 and along with a number of other specialities, provided
11 support and advice over the course of the pandemic.

12 In your book you talk about a closer relationship,
13 a closer advisory relationship you developed with the
14 First Minister?

15 **A.** Yeah.

16 **Q.** And you say -- I'm not going to put it up on the screen
17 because you wrote the book so you'll know what's said,
18 but you say:

19 "I also spoke regularly with Sturgeon offering
20 impartial advice, particularly on what challenges might
21 lie ahead and what best practice from other countries
22 seemed to be at the time. We developed a close working
23 relationship. I was also studying to become a personal
24 fitness trainer and Sturgeon even agreed to become my
25 first client. I should say clearly that she never asked

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1 evidence, where are the numbers?" And I'll look at his
2 graphs and say "What is that line? Where did you get it
3 from? Where are the assumptions? That doesn't seem
4 right to me". But I think it makes us both better
5 scientists, I think the group was enriched because we
6 had those debates, and I think there is a great deal of
7 respect between us for the work that, you know, we've
8 each done, and I think it -- that's how a group should
9 work, when there is uncertainty. It's -- you know, can
10 get heated at times, you probably have seen it, but
11 actually I'd rather be in a group like that than a group
12 where we kind of happily go down the wrong path,
13 thinking we're doing great, and then realise that we
14 missed something. And it's a way I construct my own
15 research teams now: I really try to get people who
16 I think will push me and say "That's wrong, why are you
17 doing that?" Because that makes for a better --
18 a better debate.

19 And that's where I said I think they were quite
20 smart in that make-up, to have me and Mark there, and
21 you will see the chair soon, who had to moderate between
22 those views.

23 **Q.** Yes, we have seen that, yes. But as far as you're
24 concerned, your perspective on that as a participant in
25 that debate, was that that was a healthy debate and in

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1 to change what I said publicly. She listened carefully
2 and asked thoughtful questions and tried to understand
3 the best data and evidence. I never felt any political
4 pressure to say what she wanted to hear. She wanted the
5 blunt truth from me and I gave it without fear or favour
6 in my typically American direct way. I have no ambition
7 to go into politics or into government and just wanted
8 to bring what expertise I could to help support her in
9 making extremely difficult leadership decisions."

10 That's at page 148. And at page 189 you say:

11 "Sturgeon and I spoke regularly by phone about key
12 issues and were generally aligned on the need to
13 suppress and get cases as low as possible through the
14 summer ..."

15 Which I think relates to 2020. We'll return to
16 that.

17 You have provided to the Inquiry, as I should say
18 latterly Ms Sturgeon has done herself, a set of
19 correspondence which comes from direct Twitter messages
20 between you and her which I'd like to go through to some
21 extent after the break, to look at some of the matters
22 that you were discussing with her. But broadly
23 speaking, did you think that -- did it occur to you or
24 was it your view that there were issues about your
25 direct contact with Scotland's principal decision-maker,

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1 based on the evidence that you've just given about the
2 need for there to be a multidisciplinary approach, and
3 that your direct access to her, which I think others did
4 not have, created the possibility that she placed
5 a significant amount of weight on your view and less on
6 the weight of others who may hold a slightly different
7 view?

8 **A.** Yeah, that's a fair point. I did not know who else she
9 was speaking to. She -- I can probably say she reached
10 out to me for an independent view. I knew she was
11 getting advice from her principal government advisers,
12 you know, the people -- the CMO, you know, the Chief
13 Scientific Adviser, the National Clinical Director, and
14 so when she reached out to me I thought "She just wants
15 an additional view on this". And I think we both shared
16 a deep commitment to finding a good way through this.

17 And I should also say, you didn't ask me about them
18 from the Inquiry, but I have similar relationships with
19 a number of politicians. I reference, you know,
20 Jeremy Hunt, Layla Moran, Jonathan Ashworth, I work in
21 the States with a number of politicians, Germany,
22 Australia. So it's not unusual, especially during the
23 pandemic, to have direct access to someone senior who
24 just says "Tell me how you see it, what do you think".
25 But I also assumed she was getting many other inputs

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1 opened schools, and this is what happened. And no, we
2 don't know what's going to happen with universities, but
3 in the US they opened it and this is what happened",
4 because that was the best we could get to trying to
5 predict the future. We were asked to be oracles,
6 predict the next four months. And you couldn't, but you
7 could say "Well, based on that country and that
8 population, this is what happened". So that's how it --
9 how it developed.

10 And I should mention -- I guess we'll go through
11 it -- I never expected them to be public. It was
12 informal, it was private, and everything important in
13 them, as you will see referenced, was put in an email to
14 her and to her office, often copying the CMO or others,
15 because anything of concrete importance, briefs, papers,
16 went through an official route. This was considered
17 an informal, a bit of banter, you know, chat -- chat,
18 kind of informal route. Otherwise I would have
19 obviously written them quite differently to what they
20 are.

21 **Q.** Just one aspect of what you said there I just wanted to
22 clarify, just to be absolutely clear, I think you
23 said -- unfortunately the transcript has just gone out
24 of my eye line -- I think you said that she advised you
25 to keep what you're saying to whoever it is. Did you

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1 into that view.

2 And most importantly, and you'll probably see it in
3 the correspondence, when I said to her at one point
4 I was worried about getting involved with messy
5 politics, should I talk to this person or that person,
6 I'm in over my head a bit, she just said "Just keep what
7 you're saying to whoever it is -- speak to whoever,
8 we'll listen to what you're trying to bring in terms of
9 your data, your evidence, your learnings", and that,
10 I think -- meant a lot, she didn't in any way try to
11 influence what I said. She was -- basically was like --
12 I said the same thing, I went to the economic recovery
13 group in front of Steve Baker, we had conversations, and
14 he said "What do you think?" and I said the same thing.
15 Wherever I was, it was just who was there. And so
16 I just think it's just worth saying -- saying that
17 there, that I think people emphasised a lot that they
18 felt I was under pressure or I was too friendly with
19 her, and I thought that came out because we got on quite
20 well, but I had similar relationships with a number of
21 senior politicians who -- it was not unusual at that
22 time -- it was a crisis, every day thousands were dying,
23 there was outbreaks, there was fears when schools
24 opened, what's going to happen, and what I was trying to
25 do is saying "Well, we don't know, but in Israel they

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1 mean that she advised you to keep on saying whatever it
2 was you were saying to people, or to keep what you were
3 saying?

4 **A.** No, to keep true to that I was saying. So I was a big
5 advocate for maximum suppression, for delaying until
6 a vaccine, to test and trace, and to, you know, finding,
7 you know, safer ways to keep schools open, and her
8 message to me was, you know, "Forget about the politics,
9 you have the data, you have the evidence, your team is
10 working, say it to whoever you need to say it to". And
11 I did. I worked across all political parties, I would
12 say, from the most conservative groups, the economic
13 recovery group, where I sat for a couple hours taking
14 questions, to, you know, the Lib Dems, the Greens,
15 Labour, SNP. So I single out this relationship because
16 of, I guess, how influential it was for me as well,
17 working with a senior leader, but it was not unique,
18 I should also say, to working with politicians at this
19 time.

20 **MR DAWSON:** Thank you.

21 If that's a convenient moment, my Lady?

22 **LADY HALLETT:** Just one question before we break.

23 I'm not expert on the devolution settlement, but you
24 mentioned a couple of times science being a reserved
25 power. Is science --

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1 **MR DAWSON:** I think we went through that with
2 Professor Sridhar. We discussed scientific advisory
3 bodies. There are aspects of science that are reserved,
4 as the professor said. One of the aspects which I think
5 her evidence was was relevant was funding in relation to
6 research, which is important.

7 You can clarify if that --

8 **A.** Yes, funding is --

9 **LADY HALLETT:** I think it was just the use of the word
10 "reserved power". I mean, I can see how aspects are
11 reserved.

12 **MR DAWSON:** Yes, that's what I think we've explored, that,
13 for example, SAGE, of course, was technically
14 a UK Government advisory body. That doesn't mean it was
15 a reserved matter, it sat within the UK Government
16 structures.

17 **LADY HALLETT:** Thank you very much. I shall return at 1.45.
18 (12.50 pm)

19 (The short adjournment)

20 (1.45 pm)

21 **LADY HALLETT:** Mr Dawson.

22 **MR DAWSON:** Thank you, my Lady.

23 Professor, we will get back to the messages that we
24 were talking about in just a moment, but there's
25 a question, just returning to an area we covered
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1 didn't receive a response. Several days later we sent
2 an even stronger worded email, with respect to the
3 challenges she was facing, but just not understanding
4 that move and trying to emphasise that we needed to
5 shift at that point. So that was 14th and then
6 17 March.

7 **Q.** I'm not going to take you to the detail of that,
8 Professor, because I think you've set out many, if not
9 all of the points of view and concerns that you
10 expressed in that letter in your evidence already, but
11 there was just that particular one aspect I wanted to
12 follow up on.

13 If I can return then to the messages that you were
14 telling us about that you shared with the
15 First Minister, I was interested to know about why and
16 when it was that you had produced these messages to the
17 Inquiry. My understanding is that these messages were
18 provided by you in a bundle from -- these are direct
19 Twitter messages, as I understand it. Now, they were
20 produced to the Inquiry on 7 December 2023; is that
21 right?

22 **A.** Around then, yeah, I --

23 **Q.** There was, I think, a slight confusion about the
24 messages actually ultimately getting to the Inquiry, but
25 can we put that aside for a moment, that's not a matter
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1 earlier, an extra question that I forgot to ask you, if
2 we could return to that.

3 You were telling us about your views connected to
4 the strategies adopted in the United Kingdom and in
5 Scotland around the early part of pandemic, in
6 particular your views in relation to things that could
7 have been done to enhance the containment strategy that
8 you think were not.

9 Are you aware of any steps proposed by the Scottish
10 Government for more aggressive strategies in those
11 regards, but which were rejected by the UK Government
12 prior to the first lockdown?

13 **A.** I'm not aware of that, no.

14 **Q.** Just to be fair to you, you were not involved in the
15 advisory group at that stage?

16 **A.** I was not, no.

17 **Q.** But you were, I think -- you had had correspondence,
18 for example, around the middle of March that we've seen
19 with the then Chief Medical Officer, a letter I think
20 written by yourself and some colleagues at Edinburgh
21 University, so you took an interest in the subject?

22 **A.** Yes, so I think that was -- you know, March 12th/13th is
23 when the decision was made to abandon containment, and
24 that's when several colleagues and myself wrote a letter
25 to Dr Calderwood outlining our concerns with that. We
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1 for you.

2 Your witness statement was dated 25 October of this
3 year -- of last year, sorry, and therefore these
4 messages were produced some time later than the
5 statement had been provided. Can you tell the Chair of
6 the Inquiry why it is you produced those messages at
7 that time?

8 **A.** Well, initially I'd been asked about informal
9 communication, specifically WhatsApp groups. I was not
10 part of any WhatsApp groups and I went through the
11 channel the Scottish Government had for informal
12 communications, which was Slack and then Teams, and Zoom
13 messages, which I assumed had been held. And it was
14 only a bit later, when watching the proceedings
15 happening, that I was thinking "Is there anything else?"
16 and I hadn't been asked about Twitter at all till that
17 point -- I'm very active on Twitter -- and was thinking
18 "Could those be?" because in the questions I'd got were
19 specifically questions around my communication with the
20 former First Minister, zooming in on that.

21 And I so approached the Scottish Government and said
22 "Would these be relevant to the Inquiry?" and they said
23 "Yes, they would be". And then I had to figure out how
24 to download them, because you can't download
25 Twitter DMs, you have to screenshot it. So it took
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1 me -- I had to do all those. And then I did send them
 2 immediately over, and hopefully in time for this.
 3 It was not meant to hide anything, it was just
 4 I didn't -- I didn't think of it because it wasn't asked
 5 of me, and WhatsApps were focused on and I wasn't part
 6 of any of those groups.

7 **Q.** So was -- the production of the messages was on your own
 8 initiative and not instigated by anyone else?

9 **A.** It was me thinking "Is there anything else that's
 10 relevant related to this?"

11 I have to also admit that I had forgotten about
 12 them. If you see, the last one was dated I think 2020,
 13 if I'm in there, and there was -- two years ago. So
 14 I didn't even really fully understand it was in there,
 15 I had to search and then go find those back there.

16 **Q.** Thank you for that.

17 Just to clarify, you mentioned the use of
 18 a particular medium for communication there which was
 19 called Slack.

20 **A.** Yeah.

21 **Q.** Some of the information that we have indicates that
 22 a number of the academics like yourself, members of the
 23 Covid-19 Advisory Group, would communicate up-to-date
 24 scientific information and views on that through Slack.
 25 Is that a correct interpretation of the way in which

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1 that makes sense, I would just go on and kind of read
 2 what was posted and then respond if I felt I had
 3 something useful to say.

4 **Q.** In terms of your broad recollection of how that was
 5 used, the active traffic was discussion amongst the
 6 academics rather than involvement of Scottish Government
 7 officials or ministers?

8 **A.** Yes, it was active discussion around papers, ideas, yes,
 9 and it was -- because it was kind of a group mechanism,
 10 I think it was probably 100% work-related, it was used
 11 like that for that purpose.

12 **Q.** Indeed, thank you.

13 Could I then look at INQ000398982. This is the
 14 bundle of WhatsApp -- sorry, Twitter direct messages
 15 that you've just referred to that you provided to the
 16 Scottish Government initially, near the beginning of
 17 December, and subsequently came to the Inquiry. Is that
 18 right?

19 **A.** Yes, yep.

20 **Q.** Is this all of the messages that you have retained
 21 between yourself and the former First Minister, either
 22 on this platform or on any electronic platform?

23 **A.** Yes, we also had emails, but I've submit those emails as
 24 well to the Inquiry.

25 **Q.** So just to be clear --

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1 that particular platform was used?

2 **A.** Yes, I think it was introduced because we had too much
 3 email traffic. So people wanted to share a new research
 4 paper and it was clogging people's inboxes, there was
 5 just so many emails. And so the view was made that if
 6 you wanted to share things, share it on Slack, to try to
 7 avoid the email traffic for -- you know, when you wanted
 8 to post a link to something or a thought or they wanted
 9 feedback on something. So it was to try to make it more
 10 coherent, I guess.

11 **Q.** Did that discussion simply involve the academics or was
 12 that a forum on which discussions also involved senior
 13 officials within the Scottish Government and/or
 14 ministers?

15 **A.** I don't know exactly who was invited to it, it was like
 16 a link to an app that you go into. I think definitely
 17 everyone on the Scottish Government advisory group was
 18 on it, so that would include probably the CMO, the
 19 National Clinical Director. I can't remember seeing any
 20 ministerial posts but I don't know who was invited onto
 21 that channel. It's kind of like a -- I don't know if
 22 you've used it before, it's like a website where you
 23 kind of just post stuff to, and people who click that
 24 link to that work space can go in and see it. So
 25 I don't know who else had access to that work space, if

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1 **A.** We did not WhatsApp, if that's --

2 **Q.** Insofar as you mentioned earlier, and I think one can
 3 see from the body of these messages, that you refer
 4 sometimes to policy papers which you are informing the
 5 former First Minister you have contributed to or you
 6 have prepared yourself or with your team and you wish to
 7 bring them to her attention for some reason, and is your
 8 position from your earlier evidence that, as regards
 9 those policy papers, those were always submitted by
 10 other channels through email to the Scottish Government;
 11 is that right?

12 **A.** Yes, yes, yeah.

13 **Q.** But as regards any other conversations, those were not
 14 submitted -- the content of those conversations was
 15 simply limited to the Twitter direct message exchange?

16 **A.** Yes, and phone conversations as well, because we would
 17 often speak by phone about different issues.

18 So, yeah, it was -- this was kind of like the
 19 sharing of me trying to highlight, like, "Paper going in
 20 on this or that", her saying "Yes, send it to my email",
 21 going into the email, saying "Bit worried about that",
 22 and then the phone conversations would supplement it if
 23 it felt like there was further expansion needed on
 24 a policy paper to understand it fully.

25 **Q.** Right.

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1 So the messages that you provided, you helpfully
2 provided here, are dated between 16 May 2020 and
3 17 December 2020. Is that the period over which you had
4 direct contact with the First Minister or was there
5 a longer period over which you had contact with her,
6 connected to the pandemic response?

7 **A.** So there was contact before this, as she said, through
8 the advisory group, we had deep dives where we would
9 meet ministers, including herself, to explain evidence.
10 I think you'll have the dates for those, so I had
11 contact with her through that. And then after this
12 December is when the vaccine started to roll out, so
13 actually, though there was challenges going into 2021,
14 it didn't feel as acute and as dire as 2020 did, and so
15 you'll probably see also the email traffic basically
16 petered out, because -- at that point, because we were
17 moving to a post-vaccine world, and the challenge there
18 was around getting vaccines out, getting uptake, new
19 variants, and so our communication wasn't as relevant in
20 that point, so no, we didn't -- I mean, we kept in
21 touch, I guess, by phone, but it wasn't the same level
22 of intensity, as the emails also show.

23 **Q.** I'm just interested obviously on the extent to which
24 you're communicating about the Covid response, not about
25 anything else.

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1 phone number in order to offer her support in connection
2 with the response; is that correct?

3 **A.** Yep.

4 **Q.** Just to be clear, you didn't exchange any other messages
5 with her, although she had your phone number, by any
6 other media, for example text messages, WhatsApp.

7 **A.** Nothing that pertained at this point -- would be
8 relevant to here. We had -- I mean, I'm trying to think
9 -- we were not on WhatsApp groups, so -- and we do not
10 have any direct one-to-one on WhatsApp, but I would say
11 all of our communication relevant to the pandemic was
12 through here, email, phone conversations and then the
13 deep dives. So we had kind of four different channels
14 to do it on. And, yeah, I don't think even till today
15 I've had a WhatsApp conversation with her.

16 **Q.** Just to be clear -- as you'd exchanged numbers. As
17 regards the telephone conversations which you've
18 explained as sometimes being around the content being
19 discussed here, were, as far as you were aware, records
20 of those telephone conversations ever retained?

21 **A.** They were not retained on my end, they were just -- they
22 felt to me quite -- not quite casual but it's, say,
23 "Okay, you've sent this paper in", and then the
24 questioning around the evidence behind it, why I thought
25 certain things were true. Yeah. And -- and sometimes,

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1 **A.** Yeah.

2 **Q.** So did the contact between you and her continue after
3 that period as far as you talking about the pandemic
4 response is concerned.

5 **A.** No.

6 **Q.** No. So this is the period that we need to be focused on
7 if one were to wish to know what it was you were
8 discussing?

9 **A.** Yes.

10 **Q.** This series of messages we think is helpful in
11 highlighting a number of the important events that were
12 happening over this period. This is a particularly
13 important period, as it happens, when lots of things
14 were happening and lots of decisions needed to be taken
15 in which we are interested, so following the messages
16 through is an interesting way, I think, of trying to
17 elucidate some of the positions that were being taken
18 and some of the decisions that were being taken too.

19 **A.** Yeah.

20 **Q.** So we can see the messages start on 16 May. If we go
21 over the page, this is an exchange between you and her.
22 You referred on the first page to the advisory group
23 though which you had had the previous contact at
24 deep dive meetings attended by the First Minister, which
25 you already told us about. You give her your mobile

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1 and this is where the comment around the personal
2 trainer came in, about mental health and about "How are
3 you coping? This is really difficult". And that's when
4 I talked about exercise, so that's why that came in.
5 Yeah, I think it was really just an expansion on papers
6 to try to understand. I think she really wanted to
7 understand the evidence and the data and what other
8 countries were doing, and if Scotland could learn from
9 those countries to do something better. So a lot of the
10 questions were around who is doing this well, "Who do
11 you think is testing well?" So I remember talking a lot
12 about Denmark, because they were testing four times as
13 much per capita as Scotland and managing to keep schools
14 open.

15 So that was kind of the tone of the conversations.

16 **Q.** Thank you.

17 As regards the personal trainer comment, just to
18 clarify that, did the personal training aspect of things
19 mean that you had contact with the former First Minister
20 either in person or via Zoom or whatever for that
21 purpose?

22 **A.** No. So I should say I've only met her twice in person.
23 Both have been in formal meetings that have logged in
24 government buildings. It was -- I mean, in my book it
25 was a throwaway comment because we had a conversation

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1 about how stressful it was, and I asked her "Are you
2 getting exercise?" Which is a weird thing to ask but
3 I was just saying "How are you coping?" and -- because
4 that's how I coped, it was exercise, and I said I was
5 doing my PT certification. She joked she needed to do
6 more exercise and I'd said "You can be my first client,
7 it will help me build my base". And so that was the
8 tenor of it, right? It was a joke which I put in.
9 Nothing has come it, I haven't had any sessions with her
10 in the park or anything like that. That was the
11 context.

12 **Q.** Thank you for clarifying that. We may actually return
13 to discuss a little later some of the stresses on all of
14 those who were involved.

15 **A.** Yes.

16 **Q.** It's a subject I'd like to look into with you as well.

17 On page 3, please, you see on 17 May that you
18 mention a few recent articles where your words have been
19 twisted, you find it frustrating. She reassures you and
20 says:

21 "I fully understand how the media can twist words,
22 sometimes deliberately. I think what you say is very
23 powerful and clear though, and has had a big influence
24 on my thinking."

25 So this is the First Minister indicating to you --
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1 that. So you could give an interview for 20 minutes and
2 explain things in great complexities, as academics can
3 do, and then something will get pulled out and become
4 the headline, and then when she would go into a media
5 briefing they would say "So and so has said this", which
6 would sound ridiculous in that context, and I was like
7 "No, that was in the context of a 20-minute discussion".

8 So I did struggle, which we can come to, I guess,
9 later on, with how do you engage with the media as
10 an independent expert, where you're trying to convey
11 messages -- and we'll come to schools, where I thought
12 we were very aligned on schools and what we were trying
13 to do with schools, but often the media would try to
14 say, oh, she's being pressured into saying this or she's
15 saying that. And it was hard. And I say "media"
16 because there's -- there's all kinds of journalists and
17 I think some are -- are looking to really try to get to
18 the core of what you're saying and some are trying to
19 create a headline. Which will, you know, make it
20 difficult, in a sense, to keep relationships, where
21 you're trying to say "I'm -- we're all on the same team
22 here, we're trying to get through this pandemic, we're
23 not trying to fight each other".

24 **Q.** Can I, as I've tried to do with other witnesses, try to
25 contextualise this particular period, just so those who

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1 she's giving you some reassurance, but also indicating
2 that the views that you have expressed through various
3 media -- you were on TV, you wrote an article regularly
4 in The Guardian and in other newspapers I think
5 sometimes, and of course through the formal channels
6 that you've mentioned, the deep dive meetings and
7 everything -- had been influential in her thinking?

8 **A.** Yep.

9 **Q.** And --

10 **A.** Yeah, and I have to say on that it was a challenge,
11 because I did lots of interviews and I did it with the
12 best of intentions of trying to share information, let
13 people know what was happening, and sometimes you got it
14 reported straight and sometimes what you said got
15 convoluted into another message, and it became really
16 tricky because you're trying to -- I was trying to be on
17 an advisory group, stay in the room, stay involved, at
18 the same time trying to do media work, and it was often
19 a very impossible balance to have both in a way.

20 **Q.** Thank you. That's a theme which is recurrent in these
21 messages, I think, that you are almost apologetic at
22 times about the fact that you had tried to convey
23 a particular message and it perhaps didn't come across
24 exactly the way you had intended; would that be fair?

25 **A.** Yeah, and I'm -- I mean, I admit I was quite naive on
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1 are listening are aware of what was going on at this
2 time.

3 In Scotland by this time, we had had the month
4 before the framework, the four harms framework, set out
5 as Scottish Government's strategy towards dealing with
6 the pandemic and eventually coming out of a lockdown; is
7 that right?

8 **A.** Yeah, on 17 May, yeah, we were beginning to emerge.

9 **Q.** That had been in the recent past. And in May one of the
10 major things that happened was that the Scottish
11 Government had set out its route map, which built on the
12 four harms document, to try and exit lockdown.

13 Is that, broadly speaking, your recollection of
14 where we were at this time?

15 **A.** Yeah, broadly --

16 **Q.** Yes.

17 **A.** -- I mean, you know, I haven't looked back to what --

18 **Q.** Yes.

19 **A.** -- I don't even know what I was referring to here, but
20 I'm guessing it's that time period, yeah.

21 **Q.** So you discuss -- we're looking at page 4 here. You're
22 discussing here with her, you say:

23 "Thanks for your leadership, just to note that small
24 room to manoeuvre, estimated 1,000 to 2,500 daily new
25 cases, sobering to see those figures after many weeks of

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1 lockdown, and while outdoor activities generally feels
2 safe, it feels like public sees this as lockdown lifted
3 and all that comes with, outdoor activities, transport
4 food, toilets can increase transmission, fragile
5 situation ahead."

6 To which the First Minister responds:

7 "Yes, I agree and feel very anxious about it. We
8 will continue to be very tough in our messaging and
9 won't be going any further than this for now."

10 Over the page:

11 "I've been worried for the last couple of weeks that
12 public already ahead of us on outdoor activity, and so
13 formally allowing some of it at least enables us to try
14 to put some 'rules' around it on transport, distancing
15 etc that many will follow. But, yes, fragile. Many
16 thanks for your continued advice."

17 And you say:

18 "Yes, I can understand that, as much as Scotland can
19 chart its own course & develop its own testing, tracing
20 and local data systems & public health response, the
21 better. England is going a dangerous path on Monday
22 with even its science advisors speaking out now."

23 I wonder if you can help us contextualise where we
24 are here a little, in the sense that you are -- there is
25 a degree of caution, I think, on both of your parts at

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1 discussion there at the top. This is on 4 June, so
2 slightly later, another exchange:

3 "I've done a note for the CMO we're discussing in
4 our Scottish group ..."

5 That would be the Covid Advisory Group that we've
6 referred to?

7 **A.** Yep.

8 **Q.** "... on key steps to managing outbreak in Scotland
9 looking forward, happy to share a draft, don't want to
10 overstep or break protocol."

11 What was your concern there?

12 **A.** I didn't want to be seen as overstepping in terms of
13 actually sharing an actual policy document. I mean, in
14 some ways actually, if you read through it, the public
15 communications I was doing seemed to be more influential
16 on her thinking than what I was saying in the policy
17 documents. But yeah, I just -- I mean, in some ways
18 I am new to how things are run here and I didn't want to
19 be seen as breaking some kind of rule and being, like,
20 "No, no, you shouldn't do that", so that was why I --

21 **Q.** Yes, yes, of course.

22 To which she says:

23 "That'd be very helpful, don't worry about protocol,
24 tackling the virus more important than that and I'll
25 handle any issues on that front. You can send it to me

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1 this time, this seems to be quite a pivotal moment; is
2 that correct?

3 **A.** Yeah, of course. I mean, we were facing, if you
4 remember, at the time, across Britain, thousands of
5 deaths a day, healthcare workers were at, you know,
6 burning out point, and it felt like England was just
7 trying to lift very quickly without having the
8 structures in place to make sure you could still
9 suppress, and so it was worrying, and I probably have
10 said the exact same to -- down south to people in
11 England as well.

12 **Q.** So your perception of -- we've heard other evidence
13 about what was going on in the UK Government and what
14 subsequently happened in Scotland at this stage, but
15 your perception here was that your view was that the
16 path that England was about to go down was the wrong
17 path, and that you mention here that Scotland had its
18 own powers to have certain systems within its control.
19 Was your intent here to try and convey the message that
20 Scotland needed to proceed more cautiously than the
21 English plan had set out?

22 **A.** Yes.

23 **Q.** Thank you.

24 If I could just go over the page, there's some
25 discussion -- this is on page 6 -- there's some

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1 privately at ..."

2 And she provides two addresses, one of which is
3 an SNP address; is that right?

4 **A.** Yep.

5 **Q.** Which of the addresses would you use when corresponding
6 with her by email in the way that you had said?

7 **A.** I would say guess both, hopefully. I don't remember,
8 I'd probably use one or the other. My sense anyways was
9 both were being read by everybody. I mean, the notes
10 I sent in were circulated, I think, among the top team,
11 so they were not -- I don't -- I didn't think of them as
12 private documents. I saw them as, once you email to
13 that kind of address -- I'm sending it from my
14 university email, which is a public document as well.
15 Yeah, so I can't recall, but I wouldn't have made
16 a distinction trying to think: oh, that's a private
17 route, that's a public route. I would have --

18 **Q.** Yes.

19 **A.** -- just sent it.

20 **Q.** Yes. You didn't know any different between one address
21 and the other, and there's no -- she's giving you either
22 to use?

23 **A.** Yeah.

24 **Q.** I understand.

25 So over the page, please, page 7, just the end of

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1 that message you see it says:
 2 "Either way fine by me."
 3 Which I think is indicating either email address
 4 would be fine; is that right?
 5 **A.** Yep, yep.
 6 **Q.** "And also for future use if necessary you can contact me
 7 directly."
 8 And I think she provides there her personal mobile
 9 phone number; is that right?
 10 **A.** Yep.
 11 **Q.** "Feel free to do so if you think there's anything I'm
 12 not aware of or not adequately taking account of or just
 13 getting wrong. I'm extremely anxious about the
 14 fragility of the position just now, so very grateful for
 15 any advice. Many thanks."
 16 So there the former First Minister is encouraging
 17 you to get in personal contact with her to assist with
 18 the pandemic response, in particular in light of the
 19 fact that she, like you, sees this as a pivotal moment?
 20 **A.** Yeah.
 21 **Q.** Thank you.
 22 If I could go to page 12, please. I should say,
 23 Professor, I am picking messages here which I think are
 24 of significance to the scope that we are looking at and
 25 some important exchanges. If there are any other

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1 **A.** Okay.
 2 So we're in summer 2020, this is June, we've just
 3 been through months of very harsh lockdown to get
 4 numbers down and we have -- are starting to see a move
 5 from community transmission to clusters to isolated
 6 cases, with handful of cases out there. In July, going
 7 forward from this, we had no deaths from Covid for
 8 two weeks, we were facing days of testing, finding four,
 9 five cases, six cases. Alongside this, we had antibody
 10 studies released around then which showed that roughly
 11 5% of the Scottish population had been exposed, in the
 12 cities. So in rural communities, island communities,
 13 that's probably 2 or 3%.
 14 So we've already faced a huge death wave, a harsh
 15 lockdown, we faced the prospect if numbers go up of
 16 a large susceptible population, most people have not had
 17 Covid, and we also know by this time vaccines are on the
 18 way. The UK Government is contracting with Pfizer,
 19 AstraZeneca, Moderna, Sanofi, I can go through them,
 20 there's about eight contracts out, and these vaccines
 21 are showing promising results. By that point we had
 22 promising results in animal trials, I think phase 1 had
 23 been finished, we were into phase 2.
 24 And so in my mind, and along with colleagues, was we
 25 could have a vaccine within months and that could save

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1 aspects of this which you feel we should be looking
 2 at -- I'm not in any way seeking to exclude any of the
 3 messages at all -- I'd happily look at any of them, but
 4 I'm doing it for that purpose, to try and focus on
 5 things that are important to the way that we are
 6 analysing matters.

7 If we go to page 12 of the document, please, you
 8 say -- this is now 18 June, and you say there that
 9 you're working with a couple of other senior public
 10 health experts in Scotland on an "exciting and feasible
 11 plan for elimination in July, will forward on as soon as
 12 it's ready", and then Ms Sturgeon says:

13 "We'll be very keen to see that, thanks."

14 Now, as you might anticipate, what I'm interested in
 15 in that regard is: this is an early mention of the word
 16 "elimination". We have talked with other witnesses
 17 about the extent to which, at around this time or
 18 slightly later, Scotland adopted a policy of what is
 19 sometimes called elimination, sometimes called zero
 20 Covid, and I'm interested in understanding what your
 21 role was in that.

22 Broadly speaking, is it fair to say that you were
 23 keen on pursuing elimination?

24 **A.** Yeah. Can I explain the logic at the time?

25 **Q.** Absolutely, please do.

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1 thousands of lives, and we are so close to actually
 2 being able to eliminate this. And to be fair, my
 3 colleague Dr Kenny Baillie at the university did genetic
 4 sequencing studies and showed the first strains were
 5 eliminated, like, we did it in Scotland. The problem is
 6 we re-imported new strains, and so that's why the note
 7 we did said -- and this is maybe a mistake I made using
 8 the word "elimination". If I had used "maximum
 9 suppression", we probably would have gotten alignment.
 10 If I hadn't said "zero Covid" -- because I understood
 11 zero Covid as how we talk about, in global health,
 12 vision zero. Sweden's approach to road traffic deaths,
 13 stop TB, end malaria, zero -- you know, stop TB. We use
 14 these titles and campaigns to say we don't accept
 15 a spread of this disease, we try to deal with it and
 16 reduce it.

17 And so that was what I was trying to convey, it was
 18 saying that we have a chance here to hold and wait for
 19 a vaccine in an optimal position and actually have
 20 a payoff from the sacrifices made and avoid a winter
 21 lockdown, which is what we were facing, it was clear, if
 22 numbers went up, there was enough people susceptible, we
 23 would repeat that same mistake we had in the first wave.

24 And I know it's been heavily criticised, people say
 25 it was, you know, blue skies, but the truth is for me

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1 elimination was elimination strategy, how do we drive to
2 zero, and I have to say at that time the debate in
3 England was about an acceptable number of cases and
4 staying within NHS capacity, let's just kind of float
5 cases, and that seemed to be egregious given we had
6 a vaccine around the corner.

7 And I will say, looking forward, because I've been
8 involved in that for lessons learned, that I don't think
9 anyone is talking about living with avian flu or living
10 with whatever it might be next, a MERS outbreak. The
11 whole focus now is what's called the "100 days
12 challenge", it's within 100 days that you have
13 a vaccine, a treatment or some kind of therapeutic.

14 In the United States that's been translated into
15 130 days till the entire US population is vaccinated and
16 200 days till the world is vaccinated, that's where the
17 US Government planning's going.

18 And so in that 100 days, nobody is saying we should
19 accept spread; they're saying: maximum suppression, we
20 need to hold.

21 So I understood when Covid emerged there was debates
22 over: will there be a vaccine? That maybe at that point
23 you could have accepted spread, you could have said it's
24 inevitable, that's -- it's a disease and it's gone. But
25 to accept it when you knew vaccines were around the

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1 lived, had they just been able to delay infection by
2 two months, a month? That was how close it was at that
3 time.

4 **Q.** So your position -- thank you for that. Could I make
5 another -- repeat my plea on behalf of the stenographer?

6 **A.** Oh, slowly.

7 **Q.** And also, frankly, on my capacity to take in what you're
8 saying. But if you could just speak a little more
9 slowly, we'd very much appreciate that.

10 So your position at this time was that zero Covid or
11 elimination was the goal, and you thought it was
12 achievable, and I think you said that your colleague has
13 demonstrated that, as far as the original strains were
14 concerned, Covid -- the original strains were
15 eliminated, so Scotland did achieve zero Covid by that
16 standard?

17 **A.** Yes.

18 **Q.** There is, I think, a potential issue around the question
19 of the language used of "elimination" and "zero Covid",
20 in particular the way in which that is released to the
21 public, and what that -- the perception of that might
22 be.

23 Is it -- do you think it's fair that -- well, first
24 of all, did you understand it to be the policy of the
25 Scottish Government at this time to aim for zero Covid

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1 horizon, you knew the deaths that entailed, and I worked
2 on schools -- we can come to that -- very closely, you
3 knew that we had to get kids back to school, keep them
4 in school, and that meant keeping Covid at a low level.

5 It felt like this was the time to push for it and it
6 seemed feasible. And if you read the elimination plan
7 I put together -- which I've submit and went through the
8 advisory group -- it wasn't saying lockdown, it didn't
9 even mention the word "lockdown", what it mentioned was
10 extensive testing, we had a lot of unused testing
11 capacity in Scotland, so I was like: we should be
12 testing much more.

13 It mentioned borders and imported cases and travel
14 and tourism and worries about the return of the
15 university, and it mentioned cohesion across the
16 four nations and actually getting England to come along
17 with this plan, which was the main area at that point.

18 So I think when people say, oh, this caused
19 indefinite lockdown or this caused harms, that wasn't --
20 were saying, it was trying to capitalise on all that we
21 had done to get to such a good position, and that's why
22 when the winter wave came and the winter lockdown and
23 the numbers went up, it was predictable and it was
24 really depressing because in January vaccines rolled out
25 and you think: how many of those people would have

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1 or elimination?

2 **A.** Not in their -- what they were actually doing, no.
3 Right? Because we didn't have any checks on cases
4 coming over, we had no cohesion with England on a plan,
5 and so I think it was -- it was nice to have this
6 message to say: as low as possible, let's push incidence
7 down. I don't think anyone would ever say publicly we
8 adopted a zero Covid plan. And I have to say that was
9 a mistake, and I'll hold my hands up. I think whenever
10 I said "zero Covid", people would say, "Zero cases of
11 Covid?" and I said, "No, we're trying to reach a world
12 of zero Covid", like we try to reach a world of zero
13 cancer or zero road traffic incidents, and saying we
14 don't accept and live with diseases and causes of death,
15 we try to reduce them.

16 Elimination as well, because people would say
17 "Elimination is impossible", and I'd say, "Okay, it's
18 an elimination strategy", and they wouldn't understand
19 that, so I'd say, "Okay, maximum suppression".

20 So if you read through these, you could see
21 I changed my language to -- we're all talking about the
22 same thing, it's just different language, and I would
23 have said "maximum suppression", which is: get those
24 cases down and communicate to the public that we are
25 doing this because vaccines are on their way in a matter

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1 of months, and that's the messaging I tried to do as
2 well to people: postpone Christmas by a month, you'll
3 have many more Christmases in the future. But it didn't
4 come across, I know, in that language.

5 **Q.** So ultimately zero Covid or elimination was a target,
6 an aspiration, and even if it were not achieved, if
7 efforts were made towards it, it would achieve
8 suppression of cases and the virus, which could only be
9 a good thing?

10 **A.** Yeah, shoot for the stars. Right? And you try to
11 get -- you save as many lives as you can. And to be
12 fair, the countries that have come out well in terms of
13 their excess mortality, as well as their stringency
14 index, as well as their economies, did go for maximum
15 suppression, which I'm saying why in the future going
16 forward, the template that governments are using,
17 including Britain, is this hundred-day plan, which is:
18 we assume in 100 days we will have some kind of
19 breakthrough, we're preparing mRNA platforms,
20 diagnostics, you know, we have so many ways to create
21 tools. And then the question becomes: what do you do in
22 those 100 days, and how do you avoid the loss of
23 freedom, the loss of livelihood, school closures in
24 those 100 days until you have a product?

25 So this was, I guess, my attempt at trying to bring
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1 approach appeared to be to keep Covid-19 within NHS
2 capacity and try to get back to normality as soon as
3 possible. In other words, Scotland was looking to
4 suppress Covid-19 until a vaccine was available, while
5 England seemed to be focused on how to live with
6 Covid-19 before mass vaccination."

7 You mentioned a moment ago the difficulties there
8 were in achieving consensus.

9 **A.** Yeah.

10 **Q.** Did you think that this article and your contribution to
11 it helped in that process?

12 **A.** No, it didn't, but I should say that when you talk to
13 journalists you don't know what actually the title's
14 going to be, you don't know what you're going to be
15 quoted on, you don't know what's going to be in it, and
16 if you actually take away the title -- and I went back
17 to read the article -- I actually was emphasising that
18 we needed to have cohesion across the approaches. And
19 if I'm honest, I was really frustrated with not
20 understanding England's strategy because we are linked
21 together. And so it does seem to me so clear that,
22 given the levels of immunity, given the level of death,
23 given that we didn't want to have another lockdown which
24 was catastrophic in terms of, you know, the harms that
25 raised, why you wouldn't go for maximum suppression and

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1 this into the discussion. And I wasn't alone, to be
2 fair, I mean, there were colleagues across the world who
3 were also saying "You're not a Dakar, you're not
4 a Seoul, you are Scotland, you're 5.5 million people,
5 your biggest city has 600,000". In the context of the
6 world we are a small country, we are a high-income
7 country, we have good economic security nets. So in
8 global health we are in a privileged position.

9 So that's the way I was seeing it, though I can see
10 it was not a long-term plan to say "no more Covid
11 forever", it was: let's reduce Covid until we can roll
12 out a scientific breakthrough.

13 **Q.** Could we look at the statement, please, at
14 paragraph 142, just to jump away from this at the
15 moment.

16 **A.** Yep.

17 **Q.** Page 23. Do you tell us there, around about this time,
18 slightly after the message you were looking at:

19 "On 30 June 2020 I was quoted in an article titled
20 'Scotland could eliminate coronavirus if it were not for
21 England' ... In this article I offered my opinion that
22 there seemed to be two different approaches to managing
23 Covid-19 in England and Scotland. The Scottish strategy
24 seemed to aim for maximum suppression while keeping
25 cases of Covid-19 at really low levels. England's

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1 just try to kind of simmer Covid within a level. It
2 just doesn't work when you have such a large susceptible
3 population.

4 So, yeah, I mean, you could make a whole book about
5 all my missteps with journalists and articles and media
6 coverage, but I guess the point was being: we didn't
7 have consensus and I really felt we should have
8 consensus, because it seemed clear to me what should be
9 the steps going forward and -- yeah.

10 **Q.** I think the messages show, without going through them
11 all individually -- please tell me if I've got the wrong
12 impression -- that one of the subjects you discuss
13 regularly, although the messages are relatively
14 irregular, with Ms Sturgeon is the very fact of the
15 difficulty arriving at some sort of consensus. Even
16 putting some sort of four nation effort into a slogan as
17 to what we're trying to achieve seemed to take months.
18 So you were aware that there was no consensus, and
19 indeed your interpretation of your contribution to the
20 article indicates that you were aware of it.

21 As a result of that, was it not your assessment that
22 it was inevitable that zero Covid, understood in the
23 sense of there being no Covid at all, was unachievable
24 in light of the lack of consensus?

25 **A.** Yes.

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1 **Q.** Therefore does that mean that if people were -- do you
 2 think it was reasonable that people took the impression,
 3 when "zero Covid" or "elimination" appeared in the
 4 media, that what Scottish people thought was that that
 5 meant that Covid is going to be over soon?
 6 **A.** Maybe. I don't know how it's interpreted. It wasn't --
 7 maybe we should have communicated it better, that we're
 8 trying to suppress until a vaccine, and I think if we
 9 had -- hopefully not in our lifetimes but a future
 10 pandemic, that that is the language that you'd give.
 11 You'd say -- imagine avian flu starts human-to-human
 12 transmission, you would say to people, "We are trying to
 13 keep this at very low levels, it's very deadly, until we
 14 have a scientific breakthrough which protects you from
 15 this", and maybe that should have been the language in
 16 the summer.
 17 I think we got there in November, if I remember,
 18 then the messaging was around "The vaccines are coming,
 19 hold out". But it was -- it was very difficult in that
 20 period because the messaging was: get back to the
 21 office, get back to normality, you know, Eat Out to Help
 22 Out, you know, all these things which tried to give
 23 people a sense of, you know, the problem is over, where
 24 I was actually trying to say the problem is coming this
 25 winter. I mean, that was the worry, a winter lockdown,

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1 I wrote with colleagues to Dr Calderwood in March, we do
 2 mention vaccines. We say in that the first trials have
 3 started. I'd worked before that with CEPI, with Gavi,
 4 the Vaccine Alliance. There were about 200 trials that
 5 started in January and by, you know, April it looked
 6 pretty good. I mean, by that summer Sarah Gilbert,
 7 you know, one of the people who created the Oxford
 8 vaccine, was saying 80% effectiveness. So for me that
 9 was like, oh my goodness, we're going to have not one
 10 but multiple vaccines. Sputnik, the Russian vaccine, was
 11 approved, you know, quite soon after that summer.
 12 So I think that's where it was really coming from,
 13 and everything, it was that: we have a chance for
 14 a scientific breakthrough, and we've done this. Humans
 15 are remarkable at finding scientific solutions, whether
 16 it's HIV, measles, malaria, polio, smallpox. You can go
 17 through the range of things we faced, we have found some
 18 way to defang them or make them less deadly. And so
 19 when we knew that was around the horizon, to try to get
 20 back to normality seemed to me wrong.
 21 But then you're saying, I guess, zero Covid might've
 22 prompted people to get back to normality, so it was an
 23 unintended consequence if that was what happened.
 24 I would never have wanted that, clearly.
 25 **Q.** Because we do know, at least as regards my reference to

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1 which is what we were trying to avoid, and a winter
 2 lockdown would be triggered by the NHS getting
 3 overwhelmed. The NHS gets overwhelmed if you have too
 4 many people infected with Covid, and too many people get
 5 infected with Covid if you have no testing in place and
 6 people mix and you have a susceptible population. So it
 7 was just a logical kind of backstep of: how do we avoid
 8 this, working backwards.
 9 And so ... yeah, and I think in terms of learning
 10 lessons, we should be learning not only in terms of the
 11 lives lost but how we avoid those kind of lockdown
 12 measures, and that was -- part of my learning is, like,
 13 how do we do both? And, okay, this is a way we can
 14 maybe do both for the next couple of months.
 15 **Q.** In circumstances where, if it were to be the case that
 16 people in Scotland thought that that message meant that
 17 Covid was over, was about to be over, do you think that
 18 it was predictable, if people thought that, that people
 19 might think to ourselves: let's go out to the pub, let's
 20 go to the restaurant, let's book that Spanish holiday?
 21 **A.** Yeah, that might have been an unintended consequence.
 22 I don't -- I mean, obviously it was not what I intended
 23 or wanted to happen. I think it was the idea of: we
 24 have a window of time where we can contain and have
 25 a breakthrough. And if you go back to that letter that

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1 the Spanish holiday, that the second wave was
 2 predominantly caused in Scotland, if not exclusively
 3 caused, by people who took holidays in particular to
 4 continental Europe and Spain because genomic sequencing
 5 has shown that the variants that then became the drivers
 6 for the second wave were ones that originated in
 7 continental Europe; isn't that right?
 8 **A.** Yeah, and I mean, I did do a New York Times piece that
 9 summer saying "We're going to pay for our summer
 10 holidays with winter lockdowns", it's exactly the title
 11 of the piece, and the point being that: what could we do
 12 about it, though, right? So you're thinking: okay, we
 13 could've tested. I think that the main challenge,
 14 I think, is we didn't accept there were trade-offs.
 15 There were trade-offs in a pandemic to try to save
 16 lives. Some countries traded off privacy, that was
 17 South Korea with their testing and tracing; some traded
 18 off international mobility through closing their
 19 borders; some traded off -- you know, you could go
 20 through it. And it felt like here people wanted
 21 everything and they were angry that they didn't have
 22 everything. And so my point is, again, if you have to
 23 put brakes in the system to slow this, where would you
 24 put the brakes? You don't want to put them into
 25 schools, kids need to be in school. You don't want to

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1 put it into even people's livelihoods, you know, pubs,
2 daily life, that's the bulk of the economy, consumers,
3 I mean ...

4 So I thought, well, where would you put the brakes
5 in? It's airports and travel and borders, which is why
6 I was talking about that issue, because I thought: yes,
7 there's reduced international mobility, but there's
8 reduced international mobility anyways because
9 everyone's stopped travelling, so the airlines are
10 anyways hurting. Put in place testing regimes, and they
11 were asking for that as well. I mean, the air --
12 I did -- you probably have the evidence from the
13 Parliament committee I did on travel, and actually
14 airports and airlines were asking for testing regimes,
15 for more kind of alignment across countries about
16 travel.

17 And so that's a real shame, looking back, to think
18 we had that window of opportunity and we didn't act on
19 it, a way to avoid a winter lockdown. I just thought:
20 wouldn't you rather have kids in school, be able to go
21 about your daily life and have all that, but if you want
22 to go abroad it's a bit more difficult for a few months,
23 rather than have what we had, which is kind of like the
24 NHS at breakpoint, health workers burning out, thousands
25 of people dying, and you end up in a stay-at-home

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1 might well have been something or would have been
2 something you should have done if you were pursuing
3 a maximum suppression strategy, and that that didn't
4 happen, and I think we're agreed on the fact that that
5 was the major contributor to the second wave, which is
6 precisely what you were trying to avoid.

7 Why is it the case that you weren't saying very much
8 in these messages about borders? Was it because you
9 understood that was not within the First Minister's
10 control?

11 **A.** Well, that's what I understood, and also we had a land
12 border, so people would just fly into Manchester and
13 Newcastle. I mean, the idea that, you know -- we've
14 already seen -- I talk about this with the whole red
15 list. If someone is flying, for example, into the
16 States from China, they couldn't fly. This is what
17 former president Donald Trump did. What they would do,
18 they would just connect in Europe and they'd fly from
19 London, then they're not flying from China.

20 And so I guess the point being that without England
21 coming along and saying, "Oh, actually, yeah, we like
22 this plan, let's do it for the whole island, as
23 a whole", it would be impossible just to -- if you just
24 limited Edinburgh, Glasgow, you know, the major airports
25 here, all you do is drive traffic into England and

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1 lockdown? It's like the whole system collapses if you
2 didn't make that choice early on, so that was kind of
3 the logic, at least my thinking, going into it.

4 **Q.** Thank you.

5 There isn't a lot of discussion around this time and
6 it goes -- the messages go on along this vein, you're
7 pushing your view of maximum suppression or elimination,
8 whatever you call it, and is it fair to say that that
9 was a message to which the former First Minister was
10 very receptive?

11 **A.** Yes.

12 **Q.** She --

13 **A.** She could see the logic.

14 **Q.** Yes.

15 **A.** I mean, I laid it out as logically as I've tried to
16 here, and we all wanted the same things, and I do
17 believe she did want the best for the -- for as much as
18 she could control for the Scottish and the British
19 public of trying --

20 **Q.** Yes.

21 **A.** No one wanted to see the deaths.

22 **Q.** You mention "as much as she could control"; there isn't
23 in these exchanges, from what I can see, trying to read
24 it as fairly as possible, an awful lot of discussion
25 about borders. You've mentioned the fact that borders

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1 people would just take the train up.

2 So that was, I guess, the logic, but if you look at
3 the actual elimination document that I mentioned, we do
4 mention borders quite -- there. And I did mention it so
5 much that I was called xenophobic at points, and so
6 I think if anything I probably overstated the case, and
7 I was saying it's not xenophobia. I mean, who am I to
8 be xenophobic? I'm a foreigner in another country. It
9 was more the point that: where do you put brakes in the
10 system to slow and delay spread in the least harmful
11 way? And for me the airlines were anyway suffering,
12 I don't think many people were travelling, they were
13 trying to stay home and stay safe. So how do we go into
14 autumn in the best position possible, and schools, in my
15 mind, very, very apparently, that we wanted to keep
16 schools open, which meant we had to have levels of
17 infection quite low.

18 **Q.** Should the Scottish Government have done more over this
19 period to try to work towards your goal of maximum
20 suppression?

21 **A.** Yes, I would say, I mean, I think in the messages with
22 the former First Minister you can see she was aligned on
23 it and she was trying to push it, from what she says in
24 those messages with COBR, with those down south. I was
25 trying to push it down south, I had meetings with

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1 Patrick Vallance, I wrote Chris Whitty, I went in front
2 of the COVID Recovery Group and made the case as well
3 for why I thought this was the best for economic
4 recovery for the country. So I think in a sense I did
5 what I thought I could do to try to advocate this and
6 put the logic forward, but I don't know where it went
7 once it goes into that system. I brought it up in the
8 Covid Advisory Group multiple times where it was
9 debated, and ... yeah, I don't -- maybe that is
10 a lesson, if you think I should've done something more
11 I can learn from that, but I felt I did what I could to
12 kind of get the message and the information, the data
13 out into the system and then you kind of have to let it
14 go because that's in the end a political decision that's
15 beyond me.

16 **Q.** As far as the Scottish Government's actions are
17 concerned, am I correct in understanding your evidence
18 that one(?) should in your view have done more is done
19 more as regards the border, the external border, if it
20 was competent for it to do so, and done more testing
21 over this period; is that right?

22 **A.** Yes, and --

23 **Q.** Are there any other things in the strategy that it
24 should and could have done to try to pursue that
25 strategy more than it did?

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1 experiences must have been like, in particular in the
2 context of the responsibility of this Inquiry to try to
3 consider recommendations as to how to encourage people
4 like yourself to be part of advisory groups on
5 a pro bono basis, as you were, to try to maximise the
6 efficiency of any response to a future pandemic.

7 **A.** Yeah, it's a really -- it's a tricky area. I've thought
8 about it a lot, I reflect on it in my book. Because
9 I got involved because it was literally about life and
10 death. I got on to the media at a time when I felt that
11 people were confused, they didn't know what to believe,
12 and I knew what experts were doing. Experts were moving
13 their families to remote islands, they were moving to
14 country homes, and they were pulling their children out
15 of school, and they were protecting themselves and their
16 loved ones, yet that message wasn't reaching the public.
17 It seemed to be this divide between what -- not just
18 here, around the world -- experts were doing to prepare
19 and what the general public knew, with governments
20 underplaying it.

21 And so, yeah, I stepped up and I tried to provide
22 honest information to the public on the risks, on what
23 we knew about it, on what other countries were doing.
24 I tried not to be alarming, I tried to be always
25 factual, but I felt they deserved the same information

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1 **A.** I think we needed to have more cohesion with England.
2 I don't think it makes sense to have us going in such
3 divergent approaches. We needed to have some kind of
4 consensus that we're all going forwards the same goal,
5 at least, in the same kind of -- on the same timeframe.

6 **Q.** Yes.

7 **A.** So that I think was a challenge.

8 **Q.** Thank you.

9 To move away from the messages and this for one
10 moment, there's one other area I'd like to cover with
11 you. In both your book and your statement -- it's at
12 paragraph 186 -- you explain some of the experiences
13 that you had in your role as a public figure who
14 provided media in relation to the Covid response but
15 also your role as an independent expert adviser, and in
16 the book and in the statement -- in the statement you
17 say, paragraph 186:

18 "... I am passionate about my work in global public
19 health and I felt I had the correct expertise to
20 contribute to a more effective response. However, it
21 did come at a major cost. All members of the Group
22 contributed a significant amount of time on a pro bono
23 basis. I also have been subject to public abuse, death
24 threats and online conspiracy theories."

25 I was interested to try to understand what those

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1 that we had and the same chances of protecting their
2 loved ones.

3 And it's not -- I should say at the time that people
4 did think this was something just about the elderly and
5 it wasn't. I mean, in the United States a quarter of
6 the people who have died are under 65. I have had
7 people my age die in India because they couldn't get to
8 hospital to get fluids and oxygen. This is a serious
9 disease, and I felt like that was why I put myself out
10 there. And it has been rough, I have -- I won't go into
11 it too much, but I have gotten death threats, I've had
12 racism, sexism, homophobia, you name it, xenophobia, and
13 I've taken it because I think the bigger idea is that we
14 try to help each other and do good, and I stay true to
15 that.

16 But it's not about me any more, because I lead
17 a team of researchers at the university, post docs,
18 PhDs, master's, about 75% are young women, they don't
19 want to go near government service or the media, they've
20 seen too much. And it makes me sad because I've done my
21 tour of duty, I've done my service, my book ends by
22 saying, you know, I'm on to my next things, but who's
23 going to step up next time? And I don't think, seeing
24 how it's gone, that others will be willing to do it,
25 because the cost is high and the benefits are low.

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1 Academia is orientated around the grants you bring
2 in, your research income, your teaching and your
3 publications, what are your citations? That is how you
4 get promoted, that is how you make your career. Sitting
5 on government panels is seen as, you know, great that
6 you've done it; media work is completely seen as
7 irrelevant, I would say. And so why would you do it,
8 given the costs involved?

9 I did it because we were in a pandemic and people
10 were dying and I just thought it was too important not
11 to speak up. My sister also works on a Covid ward in
12 New York City, she had seen everything before, you know,
13 we were hit slightly after them, and all of that, and
14 I just felt: you've got to speak up if you're going to
15 speak up. But would I do it again? As I said in this
16 thing, I don't know if I would, knowing what I know now.
17 And I don't know -- have solutions. It's not Britain
18 specific. This is true as, I say in my book, of
19 Netherlands, Germany; United States is even worse, there
20 you're afraid of being shot, at least here you're only
21 worried about being stabbed. And, you know, Australia,
22 the same.

23 So I don't think it's British-specific or
24 UK-specific. This is a general problem now. Also with
25 the online misinformation where people can share
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1 sometimes the more toxic elements of it.

2 Yeah, most of us academics, we just want to be in
3 our offices reading and writing, and for me being out in
4 the field, so I'll go back to that quiet life and kind
5 of leave this hopefully for the next generation whenever
6 we have our next crisis arrive and help.

7 **MR DAWSON:** That seems like a good place to conclude.

8 Those are my questions, Professor, thank you very
9 much.

10 There are some additional questions from
11 core participants.

12 **LADY HALLETT:** Ms Mitchell.

13 **Questions from MS MITCHELL KC**

14 **MS MITCHELL:** I'm obliged to my learned friend who's asked
15 a number of questions that Scottish Covid Bereaved
16 wished to be asked.

17 I am instructed by Aamer Anwar & Company to ask
18 questions on behalf of the Scottish Covid Bereaved.

19 I appreciate it is difficult, but we're very much
20 limited by time, and quite properly so, so could I ask
21 you simply to try and keep your answers as concise as
22 possible so we can hear what may be important answers to
23 questions that you have.

24 You wrote a Guardian article, I don't need it
25 brought up, but for the Inquiry its INQ000335963, and in
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1 something which gets shared 4,000 or 5,000 times and
2 becomes the truth because it's been shared, I don't know
3 what you do about it. That's, I guess, something I hope
4 I'll learn from you guys, because I'm pretty stuck on
5 solutions. I can see the problem, I just can't see
6 a way forward.

7 **Q.** Thank you.

8 Were you offered support by the Scottish Government
9 to try to deal with these distressing situations in
10 which you found yourself?

11 **A.** Yes.

12 **Q.** And did you find that adequate?

13 **A.** I didn't take it up, actually, so I don't know what was
14 there. I know it was always there, the offer was made,
15 but I think in these kind of instances you just have to
16 kind of stick close to your values, your family, your
17 friends. And, as I say in my book, everyone I've met in
18 person has been absolutely lovely. We can debate --
19 I think that the line is we can have healthy debate over
20 how you manage a response, what is acceptable loss of
21 life, what are impositions on people's freedoms. But
22 I think when it gets into mud-slinging, you know, name
23 calling, threats, hate speech, that's when it's crossed
24 the line. And I think unfortunately in a democracy you
25 have the healthy debate, but then it moves into
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1 that article you differentiated between the way the
2 Scottish Government dealt with making decisions and
3 the UK Government, and you said the Scottish
4 Government's approach was different because in making
5 the decision to bring critics into the room this helped
6 diversify the views and avoid groupthink; and I think
7 we've already heard about your lively debates in that
8 regard with someone else who was involved in the
9 process.

10 How were you aware that there was no one in
11 the UK Government providing these critical views?

12 I suppose I've listened to your evidence this
13 morning and, in the same way that you were communicating
14 directly with our First Minister, it's probably the case
15 that other scientists were directly communicating with
16 ministers down south; might that be the case?

17 **A.** Yes, I guess it's me comparing -- I was on a UK
18 Cabinet Office advisory group as well as -- you know,
19 I was quite critical of both governments, I should say.
20 I did an interview with Politics Scotland on the Sunday,
21 I think March 14th it was or the 15th, and was very
22 critical about how things were going. And the
23 difference, I felt, was that the Scottish advisory group
24 invited me on and said "Stop throwing stones and help us
25 build a response, if you really think you can help",
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1 which is a real challenge. It's easier to be outside
 2 throwing stones, I'll tell you that.

3 Then on the other side, you know, I -- same, you
 4 know, push to UK Government, I offered to come in to
 5 help, colleagues did as well. I heard the evidence of
 6 other colleagues who've sat on SAGE and other groups,
 7 and they were kind of more blocked if they felt their
 8 message wasn't being heard. And so I feel that was the
 9 comparison I was trying to make which is: I thought if
 10 someone's saying "That's going off", you can invite them
 11 in and say, "Well, how do you think we should make it
 12 better?" Then you actually at least get a healthier
 13 debate, where I felt that did not happen with the
 14 UK Government. On the group I was on, it was very apart
 15 from decision-making, we were several layers away.

16 **Q.** Well, you may have been so concise you've answered my
 17 next question, which is: who were the critics in the
 18 room? I suppose your answer to that was "me"?

19 **A.** Me and others as well, I mean, you're going to hear from
 20 others this week --

21 **Q.** Indeed.

22 **A.** -- that I know. So I think, yeah, it's a smart lesson
 23 in public policy that if someone's criticising you, you
 24 get them to help build, because then you get a better
 25 response and you also quiet them because they're

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1 wants to learn lessons and see how it can do better in
 2 the inevitable next pandemic -- what, if any, one
 3 mistake was specifically made by the Scottish Government
 4 in their handling of the pandemic that we could learn
 5 lessons from and do differently in the next one?

6 **A.** I think the biggest mistake was around testing, and that
 7 affects so many issues, in the February/March period,
 8 that we didn't have a testing strategy, capacity,
 9 capabilities. I think that, and then linked to that,
 10 I would say, I'm thinking of what's kind of devolved,
 11 like NHS Scotland, they didn't have adequate PPE. This
 12 was a huge issue for at least, like, my medical students
 13 who were working on wards and didn't have appropriate
 14 protection.

15 So I would say, I mean, the big lesson -- this is
 16 why the countries did start running with testing even
 17 from mid-January -- is you need to have a testing system
 18 up, because you need to know who's infectious, and if
 19 you know who's infectious then you can avoid others
 20 becoming infected from that person, and I think we were
 21 very late in Scotland as well on that. I guess you'll
 22 hear about why, but that I'd say was the biggest failing
 23 in the early days.

24 And can I also offer my condolences to the bereaved
 25 and those who have lost loved ones.

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1 responsible as well in terms of trying to do something
 2 better.

3 **Q.** To provide solutions rather than just point out
 4 problems?

5 **A.** Exactly, yeah.

6 **Q.** I'd like to move on to another question now. This is
 7 quite a broad question, but I am going to focus it much
 8 more because I fear that if I was to ask you the
 9 original question I was granted leave, it's enough for
 10 a PhD.

11 In your evidence this morning you've talked about
 12 mistakes at a UK level, and I've noted quite a few of
 13 them. If I might highlight those, they include failure
 14 to look at other countries, you talk about a lack of
 15 humility; cynical fatalism, that we moved too quickly
 16 from containment to mitigation; the issue of border
 17 measures, you spoke of the examples of other countries,
 18 Norway and Australia, limiting influx in testing; you
 19 said we were too late in pursuing the testing strategy;
 20 that our messaging to go and stop was perhaps not the
 21 correct communication; and also failure to have
 22 multidisciplinary fields working together, so I suppose
 23 cross-pollinate ideas.

24 Against that background I would ask you to
 25 consider -- on the basis, I suppose, that this Inquiry

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1 **MS MITCHELL:** My Lady, those are my questions.

2 **LADY HALLETT:** Thank you very much, Ms Mitchell. That
 3 completes the evidence?

4 Thank you very much indeed, Professor, very grateful
 5 to you. As you may know, I've heard about the kind of
 6 abuse that experts like you have suffered, from amongst
 7 others Professor Sir Chris Whitty, and it's dreadful.
 8 I know how distressing it must be, and as you say the
 9 impact on people: why would they bother in future to
 10 help the country help prevent future deaths? So it's
 11 absolutely distressing and on many angles, but I am
 12 afraid you can't look to me for an answer because I've
 13 had to put up a similar kinds of abuse and I don't know
 14 the answer. So all we can hope is that people like you
 15 continue to feel that public service is worthwhile.

16 So thank you very much indeed.

17 **THE WITNESS:** Thank you.

18 **LADY HALLETT:** Right, I gather I now have to rise because
 19 our next witness has Covid.

20 **MR DAWSON:** If I could just explain that the next witness is
 21 Professor Andrew Morris. He does indeed have Covid.
 22 Fortunately for our purposes arrangements have been made
 23 for him to appear remotely. I understand that this
 24 means that there'll be around 20 minutes to set that up,
 25 and we will return and hear his evidence.

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1 **LADY HALLETT:** Indeed. I think one also needs to remember,
 2 having had Covid more than once myself, one does get
 3 very tired. I mean, one thinks one's going to be okay,
 4 and I gather the Professor thinks he'll be fine, but
 5 I think we need to make sure that we really restrict our
 6 questions to those that are absolutely essential.
 7 Very well, I shall return -- you're going to tell me
 8 3.05? I think you are. Yes. I was hoping I might get
 9 away with 15 minutes, but I can't. 3.05.
 10 Thank you again.
 11 **THE WITNESS:** Thank you.
 12 **(The witness withdrew)**
 13 **MR DAWSON:** Thank you, my Lady.
 14 **(2.45 pm)**
 15 **(A short break)**
 16 **(3.05 pm)**
 17 **LADY HALLETT:** Professor, it's rather strange having you on
 18 a screen in the witness box. I don't know if you know
 19 where you are in our hearing room.
 20 **MR DAWSON:** The next witness is Professor Andrew Morris,
 21 my Lady.
 22 **PROFESSOR ANDREW MORRIS (sworn)**
 23 **(Evidence via videolink)**
 24 **Questions from LEAD COUNSEL TO THE INQUIRY for MODULE 2A**
 25 **LADY HALLETT:** Professor Morris, I'm really sorry to hear
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1 witness statement remain true and accurate as of today's
 2 date?
 3 **A.** They do.
 4 **Q.** You also provided a questionnaire response dated
 5 17 October 2022 under reference INQ000056491. Is that
 6 your questionnaire response dated that date?
 7 **A.** It is.
 8 **Q.** Do the contents of that document remain true and
 9 accurate as far as you're concerned at this date?
 10 **A.** They do.
 11 **Q.** You also helpfully provided us with a Scottish
 12 Government corporate statement in your capacity as the
 13 chair of the Scottish Government Covid Advisory Group
 14 dated 23 June 2023, under INQ000215468. Is that your
 15 statement in that capacity?
 16 **A.** It is.
 17 **Q.** Do the contents of that statement remain true and
 18 accurate as of today's date?
 19 **A.** They do.
 20 **Q.** I'd just like to run through some brief details of your
 21 history, Professor. You are a medical doctor?
 22 **A.** I am.
 23 **Q.** You graduated from Glasgow University in 1987 and
 24 pursued a career in hospital medicine as a physician,
 25 initially in Scotland and then in Cornwall; is that
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1 that you've got Covid, and I imagine how you might be
 2 feeling. So we're going to take breaks that you've
 3 asked for, but please just say if you find that your
 4 brain is getting fuddled, because obviously we don't
 5 want to make your condition any worse. So you're in
 6 control, okay, just tell me when you need a break.
 7 **THE WITNESS:** Thank you, my Lady.
 8 **LADY HALLETT:** We will be taking breaks, if you don't tell
 9 us, but just tell me if you need any extra ones.
 10 **THE WITNESS:** That's kind, thank you.
 11 **LADY HALLETT:** Mr Dawson.
 12 **MR DAWSON:** Thank you, my Lady.
 13 Can you hear me okay, Professor?
 14 **A.** Perfectly.
 15 **Q.** Thank you very much. If you have any difficulties with
 16 hearing me or documents, please feel free to say so, and
 17 we'll do the best we can to get through the evidence.
 18 You've provided a number of witness statements to
 19 the Inquiry. The first statement is dated
 20 14 November 2023. INQ000346264 should come up on the
 21 screen in front of you.
 22 **A.** I can see that.
 23 **Q.** That is your witness statement?
 24 **A.** That is correct.
 25 **Q.** And as far as you are concerned, do the contents of that
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1 correct?
 2 **A.** Correct.
 3 **Q.** Later you moved to -- you trained in diabetes and
 4 endocrinology as well as clinical pharmacology as a
 5 university clinical academic; is that right?
 6 **A.** That's correct.
 7 **Q.** And you were initially affiliated with the University of
 8 Glasgow between 1990 and 1994?
 9 **A.** That is correct.
 10 **Q.** Then the University of Dundee between 1994 and 2014?
 11 **A.** That is correct.
 12 **Q.** And while at Dundee you were appointed as a consultant
 13 physician in NHS Tayside in 1996 as professor of
 14 medicine in 2004 and, latterly, the dean of the medical
 15 school at the University of Dundee in 2012, is that --
 16 **A.** That is correct.
 17 **Q.** In 2014 you moved to the University of Edinburgh as
 18 professor of medicine and vice principal data science,
 19 and as an honorary consultant physician in NHS Lothian;
 20 is that correct?
 21 **A.** That's correct.
 22 **Q.** Is it correct to say, Professor, that your main area of
 23 research has been in health data research since 1996?
 24 **A.** That's correct.
 25 **Q.** I understand that initially in the field of diabetes you
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1 built multi-professional teams who used information
2 technology and data science, and that perhaps in
3 subsequent years your interest in data science has
4 widened out to -- broadly across different NHS fields;
5 is that right?

6 **A.** That is correct.

7 **Q.** I understand that you were seconded to the Scottish
8 Government as Chief Scientist (Health), a post about
9 which we have already heard some evidence, three days
10 a week between the years of 2012 and 2017?

11 **A.** That's correct.

12 **Q.** In that post, you tell us in your statement that you led
13 programmes that used data in a trustworthy way for the
14 5.2 million citizens of Scotland. I wonder if you could
15 tell us a little bit more about your work relating to
16 data in that position.

17 **A.** If one looks at the best health performing -- best
18 performing health systems internationally, they are
19 characterised by whole-system intelligence, the ability
20 to use data to optimise care, to improve public health,
21 to manage the health service, to augment clinical
22 trials, and also to perform new innovative research such
23 as artificial intelligence.

24 This requires seeing data as infrastructure. In my
25 role as Chief Scientist I worked with partners across
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1 have this data as infrastructure to create new insights
2 so that information that was useful to policymakers and
3 system leaders could readily be available.

4 **Q.** By the time the pandemic started, did these issues, with
5 regard to the ability to be able to use data in an agile
6 and real-time way, still exist in Scotland?

7 **A.** There, there -- I think in the pandemic we saw in
8 Scotland examples of outstanding international practice,
9 but there were still issues in terms of the engineering
10 of the infrastructure.

11 If I may use EAVE II, of which the Inquiry has heard
12 a lot about, EAVE II was a partnership between the
13 University of Edinburgh and Public Health Scotland, led
14 by my colleague Professor Sir Aziz Sheikh, and that
15 derived whole-system intelligence that linked primary
16 care data, vaccination data, antigen status data,
17 hospitalisation and death data, in near real time. And
18 it created new knowledge which had influence
19 internationally on pandemic response.

20 However, to mobilise EAVE II took from 20 March 2020
21 to 6 August 2020. That was 137 days. And that was
22 because there were 21 requests for approval required to
23 actually mobilise the data and enable its access for
24 subsequent analysis. So huge potential, but blockages
25 in how, in a trustworthy way, with public engagement, we
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1 Scotland to develop reliable and trustworthy data
2 infrastructures to enable research at scale on up to
3 5.2 million people.

4 **Q.** Thank you.

5 When you left that role, having worked on projects
6 relating to data in 2017, can you tell us whether you
7 consider there to be issues, in a broad sense, with the
8 way in which data was accessible relating to health
9 matters in Scotland, and if so what your understanding
10 was of how those issues were being addressed?

11 **A.** We made good progress in Scotland in many respects, and
12 that was through collaboration and partnership between
13 policymakers, NHS, academia, and, most importantly, the
14 publics. And that allowed us to create systems of what
15 I call whole-system intelligence.

16 So we had made good progress in how we collect data,
17 manage it, share it, link it, access and analyse it, and
18 that was used not only for patient care but,
19 importantly, for biomedical research.

20 However, in my view, we were still in the foothills
21 of where we needed to be, so that those data could be
22 used in a far more agile and real-time way to derive new
23 research insights which could improve people's lives.
24 And I think this was demonstrated -- this was
25 demonstrated at the start of the pandemic: the need to
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1 can use data at scale, essential for the pandemic
2 response.

3 **Q.** If, as I think you are, Professor, you are
4 characterising that period between March and August 2020
5 as a delay, who was responsible for the delay in
6 allowing access to the EAVE II scientists to that data?

7 **A.** So we have governance processes in place, which are
8 right and proper, which review access requests for data.
9 In this circumstance, because the governance processes
10 are fragmented and data is controlled by multiple bodies
11 across any UK health ecosystem, individual approvals had
12 to be made to, I think it was, 21 NHS bodies.

13 **Q.** And that process limited the agility, to use your word,
14 in accessing the data which was necessary for this
15 important work?

16 **A.** Correct.

17 **Q.** Could I just be clear with you, Professor, that when you
18 talk about accessibility of data in this regard, are you
19 limiting your comments to the accessibility of data to
20 academic researchers whose work would assist and augment
21 government response, or are there more general data
22 collection and accessibility issues that apply to
23 everyone, including those decision-makers themselves?

24 **A.** I think these are generic issues. However, there is
25 a greater emphasis for access to data for so-called
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1 secondary purposes, of which research is a criterion.

2 **Q.** But that research could and did assist with the efficacy
3 of government response in Scotland, and indeed the wider
4 UK, when such access was made available through, in
5 particular, EAVE II; is that correct?

6 **A.** That is correct. Though --

7 **Q.** The -- sorry.

8 **A.** I would suggest what we saw in the pandemic was a unique
9 alignment between policymakers, academics, the NHS and
10 the public, and the very close collaboration and
11 partnership working was essential if we were to
12 understand this new and imperfectly understood virus.
13 And the academic and scientific response was absolutely
14 vital for the policy response.

15 **Q.** Is it your position, therefore, that the alignment
16 between these various sectors of the response would have
17 been achieved better had important data been available
18 to that important research at an earlier stage?

19 **A.** I concur.

20 **Q.** Thank you.

21 Since 2017, I understand that you have been seconded
22 part-time to be the inaugural director of Health Data
23 Research UK, the national institute of health data
24 science. I wonder if you could explain for us, please,
25 what role Health Data Research UK played in the pandemic

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1 research questions to try to answer those questions as
2 soon as possible.

3 We were invited by SAGE to present twice on this
4 strategy for health data infrastructure, and the outputs
5 were over 330 projects, with 230 scientific publications
6 relevant to the pandemic in the UK and internationally.

7 So we were a convener to try to work with bodies to
8 sort the data across the UK, working in partnership with
9 NHS, academic and other bodies.

10 **Q.** Thank you very much, Professor.

11 You were a member, as I understand it, of SAGE,
12 which you've just mentioned. Is that correct?

13 **A.** That is correct, yes.

14 **Q.** And you were in attendance at early meetings of SAGE
15 relating to the pandemic response?

16 **A.** My first attendance at SAGE was on 26 March 2020, as
17 I recall.

18 **Q.** Yes. That was in the capacity, I think, as the newly
19 appointed chairman of the Scottish Government's Covid
20 Advisory Group; is that right?

21 **A.** That is correct.

22 **Q.** As far as you were concerned, we've heard some evidence
23 about this already, but at the time when the Scottish
24 group was created, was it expressed to you, either by
25 the Chief Medical Officer of the time, members of both

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1 response?

2 **A.** Health Data Research UK is one of the medical research
3 councils, five national institutes. It's a slightly
4 unusual institute in that we have nine funders from
5 across the UK, including major charities like
6 Cancer Research UK, British Heart Foundation, plus the
7 health departments in the four nations. Its mission is
8 to unite the UK's health data to enable discoveries that
9 improve people's lives, in anticipation of the need for
10 research and insight to support health system
11 development, design and productivity.

12 At the start of the pandemic, HDR UK was a young
13 organisation, only 18 months old, but it's -- as
14 a group, because we work in collaboration with over
15 100 UK organisations, including 38 universities, was
16 that there was a need to sort the data that was relevant
17 to the pandemic.

18 So the three things we did were firstly to map the
19 data, which included testing, surveillance, healthcare,
20 mortality, non-health data and vaccination data;
21 secondly, to convene the community to encourage
22 collaboration, so that vital research questions relevant
23 to the pandemic response could be answered, for example
24 vaccine safety, efficacy, the effects of the virus on
25 different population groups; and, lastly, we prioritised

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1 groups, that there was a level of dissatisfaction about
2 the extent of Scottish contribution, if one can put it
3 that way, to the business of SAGE and its subgroups,
4 including NERVTAG, up to that point?

5 **A.** Those were observations that were relayed to me, yes.

6 **Q.** What was the nature of those observations? What were
7 the difficulties that had been experienced up to that
8 point?

9 **A.** I think my understanding that early on, January and
10 February, Scottish colleagues were observers on some of
11 these groups, and a need was identified to enable
12 Scottish policymakers and ministers to have more direct
13 access to expert scientific advice.

14 **Q.** The ministers presumably felt that they had had
15 inadequate access to that advice, although of course
16 there was very considerable expertise on SAGE and its
17 subgroups; is that a fair reflection of the position?

18 **A.** I think that is a fair reflection. The expertise and
19 quality of discussion on SAGE and its subgroups were, to
20 my mind, excellent.

21 **Q.** I'd like to ask you some questions about the
22 circumstances in which the Scottish Covid Advisory Group
23 came to be put together, and a number of questions about
24 the way in which it operated. But just in terms of
25 trying to understand the way in which it was envisaged

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1 that it would work alongside the work of SAGE, we've
 2 seen some evidence of there being some level of
 3 reciprocity agreement and some evidence to the effect
 4 that the Scottish Covid Advisory Group would continue to
 5 consider materials which were made available to it
 6 through SAGE, and indeed SAGE's advice. Both as regards
 7 the intention at the start and regards the practice of
 8 the Scottish group, how did its role sit alongside the
 9 SAGE infrastructure, including the SAGE subgroups?

10 **A.** When I was appointed to chair the Scottish Government
 11 advisory group, one of the very first discussions I had
 12 was with Sir Patrick Vallance, because to my mind it was
 13 absolutely essential that the work of the Scottish group
 14 was complementary and completely integrated with SAGE.
 15 Although health is a devolved issue in the UK, and many
 16 scientific issues are reserved, science is global. So
 17 it was absolutely vital that the Scottish group
 18 interpreted SAGE outputs in the context of Scotland.

19 And in practice I think that's how it worked. At
 20 every meeting of the Scottish group we would review SAGE
 21 papers, and indeed all members of the Scottish group had
 22 access to the SAGE paper repository, and vice versa.

23 **Q.** The Inquiry heard evidence in its Module 2 from
 24 witnesses including a political expert called
 25 Professor Ailsa Henderson that there were limitations as
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1 and your desire, and I think his, to try to make sure
 2 that these groups would be aligned. Broadly speaking,
 3 do you think that that was achieved?

4 **A.** I -- my view is that that was achieved, and we saw
 5 contributions from Scottish colleagues into SAGE papers,
 6 which emphasises that alignment.

7 **Q.** Structurally speaking, it seemed to us that the Scottish
 8 group had certain components which were equivalent to
 9 elements of the SAGE system looked at broadly, but
 10 perhaps those components weren't as prominent or as
 11 significant.

12 There were subcommittees of SAGE, including NERVTAG,
 13 for example, the New and Emerging Respiratory Virus
 14 Threats Advisory Group. Was there an equivalent
 15 contributor or body to NERVTAG in the Scottish advisory
 16 system?

17 **A.** There was not an equivalent subgroup in the Scottish
 18 advisory system, but Dr McMenamin was a member of
 19 NERVTAG and was able to feed in latest advice and
 20 evidence from NERVTAG into the Scottish group. So it
 21 wasn't a complete mirroring of the SAGE system and its
 22 subgroups, and actually I don't think that would have
 23 been appropriate.

24 **Q.** In that regard, however, would you consider that the
 25 important advice provided by NERVTAG was able to be fed
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1 far as Scotland was concerned on the advice that SAGE
 2 could provide, given that it was -- its advice was based
 3 predominantly on data which was derived from England.
 4 Did this continue to be the position as regards SAGE and
 5 its subgroups in the period after the Scottish Covid
 6 Advisory Group was set up, and if so to what extent did
 7 this reinterpretation of SAGE's position require looking
 8 at different datasets from Scotland?

9 **A.** My observation was that from March 26th the relationship
 10 between SAGE and Scottish participants was excellent.
 11 I was a full participant, as was Gregor Smith,
 12 Nicola Steedman, and other witnesses you've heard from,
 13 including Jim McMenamin and Mark Woolhouse, who you will
 14 hear from, had prominent roles in SAGE subgroups. What
 15 I also observed was there was an increasing reciprocity
 16 (inaudible) data, and I think you heard from
 17 Audrey MacDougall, who ran the Covid analytical unit
 18 within Scottish Government, and Roger Halliday, and in
 19 terms of modelling there was a sharing of methodology
 20 and the application of SAGE methods to Scottish data.

21 So I think we saw a gradual yet constant improvement
 22 in that scientific partnership.

23 **Q.** Thank you.

24 You mentioned earlier the conversation you had with
 25 Patrick Vallance at around the time of your appointment,
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1 into the Scottish group through Dr McMenamin and the
 2 access to papers of that group?

3 **A.** I would suggest that is correct, yes.

4 **Q.** There were, of course, other subgroups, including SPI-M
 5 and SPI-B, and as you've said already there were members
 6 of the Scottish group who sat on those groups. Is it
 7 correct also to say that the Scottish system didn't have
 8 its own subgroups dealing with modelling and behavioural
 9 science in the same way, but achieved inputs through
 10 individual contributions, particularly from the likes of
 11 Professor Woolhouse in the first case and
 12 Professor Reicher in the second?

13 **A.** That is correct, and Professor Robertson was also
 14 a member of SPI-M.

15 **Q.** Yes, so he was another one of the ones who sat across
 16 the two groups.

17 SPI-M were involved in, I think, the creation and
 18 interpretation of modelling. Modelling, I think, in the
 19 Scottish system, as we've heard from Audrey MacDougall,
 20 was done within a unit within the Scottish Government;
 21 is that correct?

22 **A.** That is correct.

23 **Q.** Do I understand it correctly that if, in its
 24 deliberations and in the provision of advice, the
 25 Scottish group required access to modelling, that it
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1 could access modelling facilities, if that's the right
2 phrase, through this facility within the Scottish
3 Government?

4 **A.** That is correct.

5 **Q.** Were there any limitations or difficulties with regard
6 to the accessibility of modelling in the Scottish
7 system?

8 **A.** Not -- my view is that there were no limitations. The
9 expertise and the work ethic of the analytical unit was
10 exemplary.

11 **Q.** Thank you.

12 As regards the way in which modelling was used in
13 particular, as we're interested in this particular
14 module, to inform advice and ultimately key
15 decision-making, could I look at your personal
16 statement, please, up on the screen, paragraph 176.

17 **(Pause)**

18 It should come up on the screen in a moment.

19 **(Pause)**

20 What you say there relates to the modelling. You
21 say, Professor:

22 "A key policy challenge we observed was how to
23 communicate uncertainty in exchanges between modellers
24 and politicians -- not only the uncertainty within the
25 models but also the uncertainty of modelling itself.

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1 expect to inform policy and not make policy.

2 Therefore, communicating uncertainty was a key role
3 of the group, of which modelling was one output.

4 **Q.** I think in your answer, if I understand you correctly,
5 Professor, you're emphasising, I think, the second part
6 of the -- that part of the sentence where you're talking
7 about the uncertainty of modelling itself. What was the
8 uncertainty, what do you mean by distinguishing the
9 uncertainty within the models? What caused that
10 difficulty?

11 **A.** Well, the **modus operandi** of SPI-M is to work with,
12 I think it's up to 14 groups across the UK who model,
13 and they model independently. But the next step is key:
14 they compare models and they compare the outputs of the
15 models to reach a consensus statement, based upon the
16 modelling that has been -- the modelling outputs that
17 has been accrued. And I think that's what I'm saying in
18 the first part of the statement.

19 **Q.** When you talk about these difficulties with the models,
20 you've referred that specifically to the models provided
21 through SAGE, but, as you've told us a moment ago, the
22 analytical hub also provided models for Scotland, is
23 that right?

24 **A.** That is correct, yes.

25 **Q.** Your job, I think, was to try to provide

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1 The C-19AG [the group] therefore attempted to convey
2 this uncertainty through illustrating a range of
3 outcomes and probabilities. This cut across normal
4 advice to Government where a single best prediction is
5 often preferred."

6 So you're highlighting here, I think, through
7 experience of the group, that there were difficulties in
8 conveying not only the uncertainty of models but within
9 the models that you were actually looking at but also
10 the uncertainty in more general terms of modelling
11 itself, and you came up with this solution.

12 In this regard, and in light of evidence we've heard
13 that, broadly speaking, modelling was an important part
14 of advisory systems in the pandemic for government
15 decision-making, did you have the impression, did you
16 have any basis upon which to form an impression, as to
17 whether your efforts to try to convey the limitations of
18 modelling and of models had adequately penetrated the
19 thinking of key decision-makers?

20 **A.** You should obviously ask that question of the key
21 decision-makers. I think a principle of the group which
22 I reinforced regularly was the need for clear
23 communication of the knowns and unknowns, and to
24 recognise the limitation of science, including
25 modelling. And most importantly that the group should

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1 an interpretation of all of that modelling that was
2 available through SPI-M and through the Covid analytical
3 hub in Scotland in order to try to provide advice to the
4 Scottish ministers about your views about matters which
5 would assist them in decision-making; is that broadly
6 the process?

7 **A.** The responsibility for modelling lay within the
8 analytical hub. However, on presentation of the
9 outputs, there was -- there was often the presentation
10 of not only the Scottish outputs but also comparator
11 SPI-M outputs.

12 **Q.** So the analysis, if you like, of the modelling which you
13 did was predominantly related to the Scottish-produced
14 models, but you would refer to SAGE models to assist
15 your analysis and interpretation; would that broadly
16 have been the approach?

17 **A.** That is a fair representation.

18 **Q.** Because -- sorry.

19 **A.** Bearing in mind we had the expertise of people such as
20 Professor Robertson, Professor Woolhouse, who are very
21 expert modellers in their own right, and sat on SPI-M.

22 **Q.** Thank you. Because if one were to have relied only on
23 the modelling from SAGE, that would run the risk of
24 falling into a similar problem that I think you have
25 given evidence you understood to be in existence before

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1 the Scottish group was created, such that one would be
2 looking at models based on English data, which might not
3 be applicable to Scotland; is that fair?

4 **A.** That is fair.

5 **Q.** Thank you very much.

6 I'd just like to ask you some questions broadly
7 about the circumstance in which you were invited to
8 become the chair of the group in March 2020 and the
9 group came together.

10 We learned from your statement at paragraph 19 that
11 you were telephoned by the Chief Medical Officer,
12 Dr Calderwood, on 16 March and she asked you to act as
13 independent chair.

14 Had you worked with Dr Calderwood before, in your
15 government role, perhaps?

16 **A.** I was Chief Scientist health in Scotland until 2017.

17 I think I worked with Dr Calderwood in her role as Chief
18 Medical Officer for the last 18 months of my tenure.

19 **Q.** Thank you.

20 Did you have the impression that the formation of
21 the Scottish Covid Advisory Group, or were you given
22 this impression by Dr Calderwood, that was part of
23 a strategy on the part of the Scottish Government to try
24 to take a more autonomous approach to the management of
25 the pandemic?

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1 **A.** The group was asked to comment on the lockdown review
2 framework on 12 April 2020, and at that time the group
3 provided advice on to how long the lockdown should be
4 maintained, or whether it should not be maintained
5 beyond 12 April. So we were aware of the policy
6 objectives at that time.

7 **Q.** What awareness did you have of the Scottish Government's
8 exit strategy from the lockdown? By which I mean
9 a broad exit strategy, for example "We continue with
10 a lockdown until we get a vaccine" or something of that
11 nature, or what was your understanding of the plan?

12 **A.** The ... what I may do is ask for a break in two or
13 three minutes, if that's okay?

14 **MR DAWSON:** Absolutely.

15 **LADY HALLETT:** I wondered whether you were getting a bit --
16 would you like to break now? And Mr Dawson will repeat
17 the question when we come back.

18 **MR DAWSON:** Of course.

19 **A.** I would like to get a glass of water, if that's ...

20 **LADY HALLETT:** Yes, I think I share that feeling at the
21 moment. We will break for five minutes, if that's okay?
22 I gather the plan is that I leave but everybody else
23 stays rather than getting lost.

24 **(3.44 pm)**

(A short break)

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1 **A.** That was not an observation that I made.

2 **Q.** What information were you given at the time the group
3 was formed about the Scottish Government's policies with
4 regard to its strategy as to how the pandemic was to be
5 managed?

6 **A.** At the time it was formed, we -- please repeat the
7 question. Are you interested --

8 **Q.** Yes, I was interested to know whether you were given
9 information about the Scottish Government's strategies
10 with regard to the management of the pandemic in around
11 the middle of March when you were first contacted by
12 Dr Calderwood?

13 **A.** So I was not -- at the time of 26 March I was not given
14 personally any information, but that position changed
15 rapidly during April 2020.

16 **Q.** So I'm really just interested in understanding the
17 extent to which the strategy at that time was made clear
18 to you and the members, which would be a matter, I would
19 imagine, that would be of assistance in your
20 understanding as to how that strategy should develop.

21 **A.** I ... my sense is that strategy was emergent and became
22 more clear in the first two weeks of April 2020.

23 **Q.** Did you understand in that period, as your understanding
24 grew, what the Scottish Government's policies as regards
25 its exit strategy from the lockdown was?

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1 **(3.50 pm)**

2 **LADY HALLETT:** Mr Dawson.

3 **MR DAWSON:** Thank you, my Lady.

4 Professor, just before the short break, I was asking
5 you in that early period as the group was coming
6 together in late March, early April, what information
7 was made available to you about the Scottish
8 Government's existing strategy to exit the lockdown.

9 **A.** Yes. Okay, thank you.

10 In those early days, the group understood the
11 strategy consisted of five things: firstly to suppress
12 the virus through compliance with the physical distance
13 and hygiene measures; secondly, to care for those who
14 need it; thirdly, the need to support people, businesses
15 and organisations affected by the crisis; and, lastly,
16 to -- a phrase I don't like -- recover to a new normal
17 by carefully easing restrictions when safe to do so; and
18 finally, to protect against this and future pandemics.

19 I think the development of a vaccine to achieve
20 herd immunity was a medium to long-term strategy, so
21 that was my understanding of the Scottish Government
22 strategy.

23 Our group was request -- was invited to provide
24 comments on that, and we made comments and formal advice
25 to the government on 14 April, which I can -- you know,

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1 I can explain the group's advice at that point, if that
2 was helpful.

3 **Q.** If you could, that would be very helpful, thank you,
4 Professor.

5 **A.** Yes.

6 So at that time, we thought it was -- there are four
7 or five key components. We thought it was important to
8 communicate to the public that we would be living with
9 this virus as best as possible and that elimination was
10 not -- not an option.

11 Secondly, we emphasised the importance of
12 four nations working that ideally policy objectives
13 across the four nations would be desirable.

14 Thirdly, the importance of practical guideline to
15 support the public, so the behavioural science
16 dimension, including the importance of explaining to the
17 public the collective nature of the pandemic response
18 and that we should not squander the gains we've made in
19 combatting the virus.

20 Lastly, we highlighted disadvantaged groups. Any
21 new strategy needed to really think through the impact
22 on disadvantaged groups or people from ethnic minority
23 backgrounds or homeless people, or people with mental
24 health problems, et cetera.

25 **Q.** Thank you very much, Professor.

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1 **Q.** So before that advice was tendered in June, that data
2 wasn't sufficiently available; is that correct?

3 **A.** I -- I think it was in the process of being accrued, but
4 even today we do not have sufficient efficient
5 capability and ability to differentiate the impact of
6 Covid on specific -- specific groups.

7 **Q.** And did that data subsequently become available to the
8 group after the recommendation in June, given your
9 observation that it is still not available to the level
10 you would have expected?

11 **A.** Increasingly so. The Scottish Government established
12 a -- it was not related to the Covid-19 group, but
13 an expert reference group on Covid-19 and ethnicity, and
14 that group had the responsibility to look at systematic
15 issues and data issues in relation to Covid in Scotland.
16 It was our recommendation that this was a priority. We
17 didn't execute the work ourselves.

18 **Q.** The reason I ask it in that particular field, Professor,
19 is that we are in possession of some evidence from
20 a group, a black and ethnic minority support group in
21 Scotland, BEMIS, who tell us that one of the very
22 problems with that ethnicity subgroup was that the data
23 was not available to be able to demonstrate the
24 particular effects of the pandemic and its response on
25 those groups, such that they required to plead their

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1 As far as the disadvantaged groups that you've
2 mentioned were concerned, what material were you given
3 to suggest that an assessment of the likely harms to
4 those disadvantaged groups had been undertaken by that
5 point by the Scottish Government?

6 **A.** I don't think we were given any specific evidence at
7 that time.

8 **Q.** What, at that time, and going forward in accordance with
9 your group's broad recommendation that disadvantaged
10 groups needed to be considered, what information or data
11 was made available to you in order to support your
12 assessment of what the harms being caused to them were
13 and how best those harms might be addressed in the
14 strategy?

15 **A.** The evidence was emergent over the course of the
16 pandemic, and a key group which was discussed not only
17 in the Scottish advisory group but also at SAGE was the
18 impact, the disproportionate impact of the pandemic on
19 ethnic minority groups.

20 And you may be aware -- well, in Module 2
21 Professor Kamlesh Khunti was chair of the ethnic
22 minority group at SAGE, and we advised in Scotland in
23 June that a similar focus on the acquisition of data to
24 really define the differential impact of Covid on ethnic
25 minority groups was essential.

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1 case anecdotally. Is this a phenomenon that you would
2 recognise?

3 **A.** So I -- I'm aware of that comment, and it is -- it is
4 something that I recognise, yes. And it was actually
5 highlighted by Professor Khunti in his SAGE subgroup.

6 **Q.** Indeed.

7 **A.** Simple things around coding of ethnicity in many ways
8 are at too high a level to be able to make meaningful
9 conclusions.

10 **Q.** I think the broad suggestion was that there were
11 a number of ethnic groups that were grouped together in
12 Professor Khunti's work, such that the right response
13 for different ethnic groups was not able to be reached
14 because the data was too broad. Was that roughly the
15 thrust of it?

16 **A.** Correct, insufficiently granular.

17 **Q.** Thank you. And of course it would be important, as
18 regards ethnicity, that Scotland's particular
19 circumstances be reflected in local data, because the
20 make-up of ethnic groups in Scotland is different from
21 England and the rest of the UK; isn't that correct?

22 **A.** That is correct.

23 **Q.** To broaden out the discussion here into areas beyond
24 simply ethnic minorities to other -- the phrase you've
25 used is disadvantaged groups, would you say that this

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1 phenomenon, that we've identified as there being a lack
 2 of sufficient data to allow a proper analysis of the
 3 impact of the virus and the response measures, applied
 4 to other groups that might be included in that broad
 5 umbrella? I'm thinking, for example, of disabled groups
 6 or other minorities.

7 **A.** I think this is a broader problem, I agree.

8 **Q.** And so in the pandemic response, there was insufficient
 9 data to be able to provide proper assessments of the way
 10 in which these disadvantaged groups, as you put it,
 11 should be dealt with?

12 **A.** That is correct, and that was a component of our advice
 13 on 14 April 2020, on the lockdown review.

14 **Q.** But did that continue to be an issue throughout the
 15 group's continued involvement in the pandemic response?

16 **A.** I think that is a fair reflection, yes.

17 **Q.** Thank you very much.

18 You've mentioned 14 April, there was another thing
 19 I think happened on that day, you'll no doubt correct me
 20 if I'm wrong. We are aware that over the period before
 21 your group was put together one of the major issues
 22 which had affected Scotland was the number of people
 23 infected and who died in care homes, but also people who
 24 are cared for within their own home.

25 What was your understanding at the time the group
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1 **A.** I think that's correct, yes.

2 **Q.** If I could just take you to a document, we've struggled
 3 slightly to find minutes of that particular meeting or
 4 more detailed material, but if I could take you to
 5 a document which is INQ000214740, this is a document of
 6 the nature of which -- of a nature that we've seen
 7 before. It's called, in Scottish Government terms,
 8 a SGoRR sitrep which stands for the Scottish Government
 9 Resilience Room situation report.

10 Were documents -- did you get access to documents
 11 like this on the group, or is this something that you
 12 don't recognise?

13 **A.** I do not recognise this specific document.

14 **Q.** Okay, but did documents of this nature, these situation
 15 reports, were they made available to the group or not
 16 generally?

17 **A.** I think you will know we had 11 so-called deep dives
 18 with ministers. When papers were being prepared and
 19 generated by the group, we were given access to those
 20 papers, but I'm not familiar with this paper.

21 **Q.** No. Just to be clear, this is a paper which is
 22 generated not for your purposes or by you, it is dated
 23 the day after -- you can see from the top right-hand
 24 corner -- the meeting to which I referred. It is
 25 a document which contains a vast array of information
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1 was formed of the Scottish Government's strategy to try
 2 to protect individual at risk in those groups, in
 3 particular in light of documents which were issued,
 4 guidance documents which had been issued by PHS in the
 5 preceding month?

6 **A.** So your question is: what was our understanding of the
 7 Scottish Government's strategy --

8 **Q.** Position at the beginning. And I'll move on in
 9 a moment, I know that there was a deep dive meeting that
 10 took place in this area and I'd like to just discuss
 11 with you what your advice was as to how it should be
 12 developed. But your understanding of the position at
 13 the time when the group was coming together in early
 14 April?

15 **A.** Our understanding was that there was an epidemic within
 16 an epidemic, and that there were major concerns about
 17 the impact of the pandemic on some of the highest risk
 18 individuals who are residing in care homes. Our
 19 understanding was that a Scottish Government nosocomial
 20 advisory group had been convened, under the leadership
 21 of Professor Jacqui Reilly, and that they were defining
 22 policy in relation to care homes.

23 **Q.** Right. I understand that a deep dive meeting led by the
 24 First Minister and the members of your group took place
 25 in relation to care homes on 14 April; is that correct?
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1 that was presented to SGoRR, which you'll be aware is
 2 part of the Scottish Government decision-making
 3 resilience structure. I simply wanted to take you to
 4 page 19, please.

5 **A.** It's coming up.

6 **Q.** Thank you very much. Excuse me just one second.
 7 **(Pause)**

8 You can see, I hope, Professor, there's a big box in
 9 the middle which is called -- entitled "What is being
 10 done" and a passage has come up which says:

11 "An FM-led deep dive on care homes was held [on]
 12 14 April. An action plan is being drawn up urgently
 13 including the interim CMO letter to care homes, improved
 14 information flows, an enhanced focus on prevention and
 15 more support for care homes for example on staffing, PPE
 16 and testing.

17 "In discussions between FM, Cab sec and interim CMO,
 18 it has been agreed that while it may not be clinically
 19 required -- for public confidence -- we will move to
 20 a system where any symptomatic patient in a care home
 21 will be tested."

22 We know that an announcement was made subsequently
 23 on 21 April that a number of different measures would be
 24 put in place with regard to care homes, including the
 25 requirement, for someone to be moved from a hospital to
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1 a care home, for them to have two negative tests and
2 various other supervision requirements including an
3 enhanced role for the Care Inspectorate.

4 Can you assist us, as we are somewhat short on
5 precise information about the deep dive meeting; is this
6 a deep dive meeting that took place with your group?

7 **A.** I would -- that's the first time I have seen that
8 document, so I cannot comment on that document.

9 **Q.** Of course. I'm simply asking -- I'm trying to use this
10 document to help you orientate in your memory as to
11 whether -- I don't have any better documents to give
12 you, I'm afraid, Professor. But I'm trying to work out
13 whether a deep dive took place with your group on
14 14 April to discuss care homes?

15 **A.** The first deep dive I was involved in was on 8 May,
16 which was a contact tracing deep dive.

17 **Q.** Okay.

18 **A.** So I did not participate. So that's why I was looking
19 slightly --

20 **Q.** Not at all. It's a mystery we're trying to solve
21 ourselves, Professor, so thank you for your assistance.
22 We'll move on, then, if that's not a matter with which
23 you can help us.

24 Again asking you a question about the period when
25 the group was being put together, what was your
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1 to ministers to assist in their decision-making?

2 **A.** The group was established to report through the Chief
3 Medical Officer to Scottish Government ministers and
4 officials. The CMO himself, I think -- I think
5 Dr Calderwood attended three meetings of the group, and
6 I think Professor Smith attended 32 meetings of the
7 group, out of 60 in total.

8 There was always a member of the CMO's office at
9 every group meeting, for example a DCMO. Advice was
10 always submitted through his office for further
11 dissemination across Scottish Government.

12 **Q.** Thank you.

13 Professor Smith gave evidence to the Inquiry
14 yesterday and he explained that the CMO's role was as
15 principal medical adviser and that in that role, while
16 he held it, and in the role, as is the case with his
17 predecessor, he provided direct advice to key
18 decision-making ministers.

19 Does the fact that he failed to attend the third,
20 fourth, fifth, sixth, seventh and eighth meeting of your
21 group, should that be taken to indicate to us that he
22 was insufficiently engaging with the expert advice of
23 the group which had been formed by his predecessor?

24 **A.** There are multiple demands on the CMO's time.
25 I endeavoured to ensure that any -- following each
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1 understanding of the Scottish Government's strategy at
2 that time with regard to the management of a possible
3 second wave of the virus?

4 **A. (Pause).** My ... my understanding was the Scottish
5 Government's strategy was: to break chains of
6 transmission through test, trace, isolate and support
7 policy; secondly, to protect healthcare workers and
8 continue to manage the epidemic within care homes;
9 thirdly, to enhance constant surveillance and population
10 and sharing of data in real time; continue with the NPI
11 measures and maintain clear and honest communications
12 with the public, including transparency of risk level;
13 and to use lockdowns sparingly. And the anticipation
14 was that the above strategies would buy time to enable
15 the vaccine developments to achieve population immunity
16 through vaccination.

17 **Q.** Thank you.

18 Could I just ask you, there are a number of
19 references in Scottish Government materials to the Covid
20 Advisory Group, they tend to call it the "CMO advisory
21 group", and obviously as we know it was set up and you
22 were appointed as chair by Dr Calderwood. What role did
23 the CMO play in the meetings? In particular, what was
24 the CMO's role in understanding and discussing the
25 advice of the group and then subsequently conveying it
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1 meeting I would have verbal communication with the CMO
2 to update him on the group's current thinking and
3 advice.

4 **Q.** The group contained a wide variety of experts in various
5 different fields; isn't that right?

6 **A.** That is correct.

7 **Q.** And in order to engage with that expertise properly or
8 appropriately, it would have been necessary for the CMO
9 to have attended the meetings and listened to the views
10 and expert opinions of that wide variety of experts,
11 would it not?

12 **A.** You could conclude that, yes.

13 **Q.** Thank you.

14 As far as the membership is concerned, we have
15 a list of the members, and I've been helpfully provided
16 with statements from the perspective of a number of the
17 members. As regards the selection of the membership,
18 was the membership selected by Dr Calderwood, by
19 yourself, in consultation? What was the process that
20 went into selecting the members of the group?

21 **A.** A draft membership was compiled by a deputy director,
22 Ms Naimh O'Connor, in discussion with the Chief Medical
23 Officer and the Chief Scientific Adviser, who at that
24 time was Professor Sheila Rowan. A draft list was then
25 submitted to myself and the CMO and the Deputy CMO,
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1 Professor Smith, for comment.
 2 I only made one addition, who was Professor --
 3 suggested addition, Professor Sir Aziz Sheikh, and
 4 I understand the CMO recommended Professor Devi Sridhar
 5 join the group, and the Deputy CMO recommended
 6 Dr McMenamin join the group.

7 Key was an interface with the Scottish science
 8 advisory committee, which was a standing --
 9 an established advisory structure in Scotland.
 10 **Q.** Although there is a wide range of academic specialities
 11 represented -- public health, epidemiology,
 12 microbiology, behavioural science, your own role in
 13 data, Professor Sheikh's role in research, et cetera,
 14 including a number of representatives of key public
 15 health bodies and the medical advisers to the
 16 government -- were there any other areas that you felt
 17 would be beneficial to have represented in your
 18 important work?

19 **A.** My reflection is the group was well constituted, and was
 20 manageable in size. So I thought that in terms of the
 21 disciplines represented, it was good, but I always
 22 encouraged group members to look outwith their own
 23 speciality, and also outwith Scotland, so that we derive
 24 the best scientific evidence and information possible.

25 **Q.** The Inquiry has heard significant evidence that health
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1 therefore perform its function to an optimum level?

2 **A.** I think that is a fair reflection, yes.

3 **Q.** Did you, at any time during the course of your important
 4 deliberations, have access to any information with
 5 regard to the position of patients or families of those
 6 who had been infected or who had died from Covid?

7 **A.** We did not, we were constituted as a scientific advisory
 8 group.

9 **Q.** Would insight and access to such material have been of
 10 assistance to the group's deliberations?

11 **A.** I -- I think it would, yes.

12 **Q.** Thank you.

13 **A.** (inaudible) that we had frontline clinicians on the
 14 group who actually provided relevant commentary,
 15 expertise and relationships that were valuable in the
 16 group's discussion.

17 **Q.** Those frontline clinicians, however, were not intensive
 18 care doctors or respiratory medicine specialists working
 19 at the coalface, if you like, of the response, were
 20 they?

21 **A.** Tom was, yes, the ...

22 **Q.** Tom Evans, perhaps, of the University of Glasgow?

23 **A.** Yes.

24 **MR DAWSON:** Thank you. I think we're due to take a short
 25 break now, Professor.

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1 pandemics can be expected to have a greater impact on
 2 those who suffer from pre-existing structural and health
 3 inequalities or the most vulnerable in society. Did you
 4 consider having members of the group whose expertise was
 5 predominantly in those areas and who may have been able
 6 to have provided a perspective, which the data perhaps
 7 could not, on the way in which the pandemic and its
 8 response would affect these groups?

9 **A.** I think that is a very valid comment. Not specifically,
 10 but I would be confident that Professor Carol Tannahill,
 11 who at the time was Chief Social Policy Adviser, has
 12 a significant track record in inequalities.

13 **Q.** There was no independent representative outwith Scottish
 14 Government, however, who provided that expertise?

15 **A.** That's correct.

16 **Q.** You very helpfully tell us in your statement at
 17 paragraph 195 -- I'll just read the short passage out --
 18 that ideally the rapid assembly of the group would have
 19 been part of a mature and pre-existing advisory
 20 structures with deep integration across the
 21 four nations.

22 Are you reflecting in that, Professor, your view
 23 that it would have been better had a group of that
 24 nature existed before, as it takes time for a group
 25 performing such an important role to embed itself and
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1 **LADY HALLETT:** I just want to check, (a) would you like to
 2 have a break, Professor, and (b) if we have a break do
 3 you think you could survive another 25 minutes or so?
 4 Please be honest.

5 **THE WITNESS:** I'm here to serve, so I'll do my very best.

6 **LADY HALLETT:** Thank you very much. Right, five minutes.
 7 (4.18 pm)

(A short break)

8
 9 (4.23 pm)

10 **LADY HALLETT:** Mr Dawson, we'll finish at 4.45, come what
 11 may; it's not fair on the professor.

12 **MR DAWSON:** Absolutely.

13 I can assure you, Professor, not much further to go,
 14 just a few more questions. I'd just like to ask you
 15 some questions about some of the operational aspects of
 16 the group of which you were chair.

17 The first relates to the fact that we are aware
 18 that, in addition to the advice provided by your group,
 19 the Scottish Government received advice from numerous
 20 other groups on other policy areas relevant to the Covid
 21 response. This manifested itself perhaps most obviously
 22 in the period when -- in the summer of 2020, when
 23 a number of groups were formed, including the group to
 24 which you have already made reference, the group dealing
 25 with matters pertaining to ethnicity, but also other
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1 groups which provided advice on other aspects of the
2 pandemic and its effects, including economic and other
3 groups.

4 Your group had a number of subgroups which looked at
5 particular aspects of the area in which you had
6 an interest. As far as the other -- the groups from
7 other spheres were concerned, would it be correct to
8 understand that you, your group, did not have access to
9 those groups either in the sense of their
10 recommendations and input or, indeed, actual opportunity
11 to discuss the broad response with those groups?

12 **A.** That is correct.

13 **Q.** There has been some commentary, including from certain
14 members of your group, that it might have been
15 beneficial to be able to understand that, given the fact
16 that the ultimate task of balancing the various harms --
17 to put it in Scottish Government language -- then fell
18 to ministers which occurred outwith the presence, if
19 I can put it that way, of these expert advisory groups
20 which had been put together for the purpose.

21 Would it have been beneficial, do you think, to have
22 had some level of access to what other groups were
23 saying so as to be able to provide, from your group's
24 perspective, any input you felt you could to assist with
25 the balancing of various and at times copious evidence

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1 period over which she provided advice, either through
2 the group or more directly to decision-makers, and in
3 her evidence she suggested that, given that her focus
4 had been predominantly on harm 1 and an attempt, as you
5 were, to try to minimise and lessen -- lessen infection
6 and minimise the harm of harm 1, that her predominant
7 role in that regard she felt came to an end towards the
8 end of 2020 and that the arrival of a vaccine started
9 a different level of approach on the part of the
10 Scottish Government.

11 It seemed to us that your group met frequently in
12 the period up to May 2020, but started to meet much more
13 infrequently as the pandemic progressed. By, I think,
14 2021 there were relatively infrequent meetings, other
15 than in December 2021 where a few meetings were convened
16 to discuss the Omicron threat.

17 Was it your impression that the influence or
18 importance of your group waned in the period from the
19 summer of 2020 onwards, despite the fact that the
20 pandemic continued to rage in Scotland?

21 **A.** That was not my observation. The group was constituted
22 to serve the need of policymakers and ministers, and
23 what I would propose is that the knowledge base and the
24 learning and understanding of key components of the
25 pandemic response was learnt within government and civil

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1 received by Scottish Government decision-makers?

2 **A.** I personally subscribe to co-ordination and connectivity
3 of scientific advice. Our group was focused very much
4 on trying to quantify and provide advice on the first
5 two so-called harms. During a pandemic, it was also
6 essential to try and quantify the impact on harms 3 and
7 4. So I think that convergence of advice givers would
8 have been advantageous, yes.

9 **Q.** It's quite clear to anyone wishing to look, Professor,
10 that the group was an expertly constituted group for the
11 purpose of contributing advice in respect of harm 1,
12 namely the harm of the virus and its control. However,
13 you mentioned also that it provided some element of role
14 relating to harm 2, which you will recall related to
15 non-Covid harms, health harms.

16 Was your group really in a position to be able to
17 provide advice on that aspect of the pandemic, or would
18 that more appropriately have come from other spheres?

19 **A.** Partially. Partially. For example, in some of our
20 advice to government in relation to relaxation of
21 restrictions, we provided advice on opening up cancer
22 and other services. So partially, but not
23 predominantly.

24 **Q.** Thank you.

25 We discussed with Professor Sridhar earlier the
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1 service departments. So it was a knowledge transfer,
2 which in many ways is a good thing.

3 **Q.** Such that by the latter half, if one might put it, of
4 the pandemic in Scotland, your group was no longer
5 required; is that what you're suggesting?

6 **A.** No, I'm not suggesting that, but I -- our advice was to
7 provide expert advice independently to government, and
8 the frequency of that advice did change over the course
9 of the pandemic.

10 **Q.** Thank you.

11 As regards the way in which advice was commissioned,
12 I think you tell us in your statement, helpfully, that
13 sometimes advice was specifically requested on aspects
14 of the pandemic, for example, as you've said, you gave
15 advice in connection with the extension of the lockdown
16 in early May of 2020, but at other times you suggest
17 that advice was provided by SG CAG on its own initiative.

18 I wonder if you could help us with the relative
19 balance between advice provided on request and advice
20 provided on the initiative of the group, and in
21 particular areas, if you can recall, where advice was
22 provided in that latter category?

23 **A.** So, the group provided 40 formal pieces of advice to
24 government. I would suggest that at least 70% or 80% of
25 those pieces of advice were commissioned. Examples

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1 where there was a spontaneous piece of advice would
 2 include, for example, the advice on black and minority
 3 ethnic groups which we touched upon earlier; secondly,
 4 a paper in August 2020 on risk and risk communication,
 5 because we thought that was a key facet for -- of the
 6 pandemic which would be very helpful to policymakers;
 7 and, finally, a submission on testing very early in the
 8 pandemic.

9 So I think it was about 80% commissioned, but there
 10 were at least eight examples of advice where it was
 11 spontaneously generated by the group.

12 **Q.** Thank you very much.

13 I think in passing we mentioned earlier the period
 14 of the summer of 2020. There are a number of documents
 15 which deal with the issue of a subject we have
 16 an interest in, which is broadly defined under the
 17 banner of zero Covid for the possibility of eliminating
 18 the virus.

19 The group provided a number of papers and considered
 20 this issue in a number of places, including in an advice
 21 paper under the subtitle "Long term strategy" -- which,
 22 for the purpose of the transcript, is INQ000217685 --
 23 where it said that:

24 "There is a need for greater overall clarity as to
 25 whether the approach that the government is pursuing is
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1 I had the privilege of convening a group with a great
 2 diversity of scientific viewpoints, and that is a good
 3 thing, when a new challenge arises. However, I think
 4 we've explicitly stated there that a minority view on
 5 the group was that zero Covid might be attainable. The
 6 majority view of the group was that maximal suppression
 7 was the only viable strategy.

8 **Q.** Do I take it that the minority view was represented by
 9 Professor Sridhar?

10 **A.** I -- you may. You may conclude that, yes.

11 **Q.** Yes, we've heard evidence from her just today about her
 12 views on that. I'm interested in knowing whether that
 13 minority was a minority of one or whether there were
 14 others who were of a similar view to her?

15 **A.** From recollection, it was a minority -- minority of one.

16 **Q.** Thank you.

17 Did you have direct access via messaging or emails
 18 or phone calls to ministers who made decisions about the
 19 pandemic, including the First Minister?

20 **A.** Did you use the word "informal" there?

21 **Q.** I'm talking about any means by which -- I'm using
 22 "informal" to try and include a number of different
 23 possible ways of communicating, but I wish to include
 24 phone calls, emails, text messages and the like.

25 **A.** When we established this group, I was very keen to
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1 still one of containment or elimination. Clarity as to
 2 what extent our approach will continue to be broadly
 3 aligned with that being pursued by the UK Government is
 4 important as elimination would require UK-wide strict
 5 border controls (currently centred on self-quarantine).
 6 These would be needed for arrivals from every country
 7 with COVID-19 -- likely to be a large number in the
 8 foreseeable future. The Group considers this cannot be
 9 a Scotland only aspiration, and that the aim is to
 10 suppress the virus to as low a level as possible."

11 There are also some minutes from a meeting which
 12 took place on 13 April -- which, again for the benefit
 13 of the record, is INQ000217503 -- in which there is
 14 reference to there having been a minority view of the
 15 group that a zero Covid approach, the objective to
 16 eliminate the virus, not merely to suppress it, should
 17 be considered. It states that:

18 "However, a zero Covid strategy in Scotland was
 19 unlikely to have been sustainable because of essential
 20 travel to and from Scotland, consistently with the other
 21 paper."

22 Can I take it, then, Professor, that the view of the
 23 group that a zero Covid strategy, defined in that way,
 24 was unattainable in Scotland given its circumstances?

25 **A.** That is correct. I had the privilege of challenging --
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1 remind members that our job was to inform policy, not
 2 make it, and I was also very clear about how we should
 3 interact with colleagues.

4 So the five ways which the First Minister may have
 5 seen outputs of our group were: firstly, the response to
 6 commissioned advice; secondly, the advice on our own
 7 initiative; thirdly, the comments we made on policy
 8 documents before publication; fourthly, the deep dives,
 9 so I would have -- I would chair the deep dive meetings
 10 with the First Minister and the Cabinet, I chaired 11 of
 11 those, of which the First Minister was present at nine;
 12 and lastly, I provided an informal SAGE update after
 13 each SAGE meeting. I had no other direct contact with
 14 any minister.

15 **Q.** Do I take it from what you said that you were keen to
 16 counsel members of the group that, in order to maintain
 17 independence, that those methods that you have mentioned
 18 should be the only means by which their advice be
 19 communicated to ministers?

20 **A.** That was my recommendation. I remember at the first
 21 meeting of the group I suggested we should be useful
 22 rather than famous, because the blurring of science and
 23 policy can be unhelpful.

24 **Q.** Thank you.

25 Were you aware, while you chaired the group, of any
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1 of its members having any such direct communication
 2 routes to ministers?
 3 **A.** No, I was not.
 4 **MR DAWSON:** Thank you.
 5 My Lady, those are the questions which I have for
 6 the professor.
 7 **LADY HALLETT:** Thank you very much indeed.
 8 Thank you so much, Professor. Thank you for all the
 9 work that you did, and your colleagues did, during the
 10 pandemic, and thank you for enabling us to stick to our
 11 timetable. I do hope you recover soon and you don't
 12 suffer any long-term consequences.
 13 Thank you very much indeed.
 14 **THE WITNESS:** Thank you, my Lady. Thank you.
 15 **(The witness withdrew)**
 16 **LADY HALLETT:** Right. So it is 10 o'clock tomorrow?
 17 **MR DAWSON:** Thank you, my Lady.
 18 **LADY HALLETT:** Thank you.
 19 **(4.40 pm)**
 20 **(The hearing adjourned until 10 am**
 21 **on Wednesday, 24 January 2024)**
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