NOTICE OF DETERMINATION

CORE PARTICIPANT APPLICATION

MODULE 1 - ASSOCIATION OF DIRECTORS OF PUBLIC HEALTH

Introduction

1. In my Opening Statement on 21 July 2022, I explained that Modules would be announced and opened in sequence, with those wishing to take a formal role in the Inquiry invited to apply to become Core Participants for each module. On the same day, the Inquiry opened Module 1 and invited anyone who wished to be considered as a Core Participant to that Module to submit an application in writing to the Solicitor to the Inquiry by 16 August 2022.

2. On 16th August 2022, the Inquiry received an application from the Association of Directors of Public Health ("the ADPH" / "the Applicant") for Core Participant status in Module 1. This Notice sets out my determination of the application.

3. The Inquiry has published the Provisional Outline of Scope for Module 1, which states that this module will examine the resilience and preparedness of the United Kingdom for a Coronavirus pandemic. Further modules will be announced and opened in due course, to address other aspects of the Inquiry's Terms of Reference.

Application

4. Applications for Core Participant status are considered in accordance with Rule 5 of the Inquiry Rules 2006, which provides:

> *5.—(1) The chairman may designate a person as a core participant at any time during the course of the inquiry, provided that person consents to being so designated.*

(2) In deciding whether to designate a person as a core participant, the chairman must in particular consider whether—

(a) the person played, or may have played, a direct and significant role in relation to the matters to which the inquiry relates;
(b) the person has a significant interest in an important aspect of the matters to which the inquiry relates; or
(c) the person may be subject to explicit or significant criticism during the inquiry proceedings or in the report, or in any interim report.

(3) A person ceases to be a core participant on—
(a) the date specified by the chairman in writing; or
(b) the end of the inquiry.

5. In accordance with the approach set out in my Opening Statement and the Inquiry's Core Participant Protocol, I considered whether the application fulfils the requirements set out in Rule 5(2) in relation to the issues set out in the Provisional Outline of Scope for Module 1.

Summary of Application

6. The application states that ADPH is a membership body for Local Authority Directors of Public Health ("DsPH") in the UK. It represents the professional views of DsPH. Local Authorities are designated Category One Responders under the Civil Contingencies Act 2004 and, therefore, have a statutory duty to prepare for a range of civil emergencies, including preparing for a pandemic. The application is put on the basis that DsPH had a significant role in those matters.

Decision

7. I have considered with great care everything that is said in the application. Having done so, I am minded, in my discretion, to designate the ADPH as a Core Participant in Module 1. I consider that the Applicant's members played, or may have played, a direct and significant role in relation to the UK's resilience and preparedness for the Covid-19 pandemic and that it has a significant interest in Module 1 of the Inquiry.

Legal Representation

8. Applications for designation as the Recognised Legal Representative of a Core Participant are governed by Rules 6 and 7 of the Inquiry Rules 2006, which provide:

> *6.—(1) Where—*
>
> *(a) a core participant, other than a core participant referred to in rule 7; or*
>
> *(b) any other person required or permitted to give evidence or produce documents during the course of the inquiry,*
>
> *has appointed a qualified lawyer to act on that person's behalf, the chairman must designate that lawyer as that person's recognised legal representative in respect of the inquiry proceedings.*
>
> *7.—(1) This rule applies where there are two or more core participants, each of whom seeks to be legally represented, and the chairman considers that—*
>
> *(a) their interests in the outcome of the inquiry are similar;*
>
> *(b) the facts they are likely to rely on in the course of the inquiry are similar; and*
>
> *(c) it is fair and proper for them to be jointly represented.*
>
> *(2) The chairman must direct that those core participants shall be represented by a single recognised legal representative, and the chairman may designate a qualified lawyer for that purpose.*
>
> *(3) Subject to paragraph (4), any designation must be agreed by the core participants in question.*
>
> *(4) If no agreement on a designation is forthcoming within a reasonable period, the chairman may designate an appropriate lawyer who, in his opinion, has sufficient knowledge and experience to act in this capacity.*

9. I am satisfied that ADPH has appointed Henry Bermingham of Weightmans LLP as its qualified lawyer in relation to this Module. I, therefore, designate Henry Bermingham as the Applicant's recognised legal representative in accordance with Rule 6(1).

10. Directions will be given in relation to applications for an award under section 40(1)(b) of the Inquiries Act 2005 of expenses to be incurred in respect of legal

representation, at the forthcoming preliminary hearing. I will determine any such applications in accordance with the provisions of section 40 of the Inquiries Act 2005, the Inquiry Rules 2006, the Prime Minister's determination under section 40(4) and the Inquiry' Costs Protocol.

Rt Hon Baroness Heather Hallett DBE

Chair of the UK Covid-19 Inquiry

7 September 2022