



UK Covid-19 Public Inquiry

Financial Report to 30 September 2023

Overview

The UK Covid-19 Inquiry ('the Inquiry') is the independent public inquiry set up under the Inquiries Act 2005 to examine the UK's response to and impact of the Covid-19 pandemic, and learn lessons for the future. The Inquiry is Chaired by Baroness Heather Hallett. The Inquiry was formally established on 28 June 2022 when [UK COVID-19 Inquiry: terms of reference](#) were received from the Prime Minister.

The information in this report sets out the expenditure for the UK Covid-19 Public Inquiry for July to September 2023 (Quarter 2 2023-24), as well as the cumulative position to date from the Inquiry's set up phase (before it was formally established). All figures are in £k and exclude VAT, where applicable.

The Inquiry's examination of the different aspects of the pandemic covered in the Terms of Reference is divided into investigations known as 'modules'. The modules of the Inquiry are announced and opened in sequence. Each module has preliminary and full evidential hearings, details of which are published by the Inquiry ([UK Covid-19 Inquiry Modules](#)).

Every Story Matters, the Inquiry's UK-wide listening exercise, provides an opportunity for people to tell the Inquiry about their experiences without the formality of giving evidence or attending a public hearing. These experiences will be collated, analysed and fed into the investigations via themed reports.

In order to perform its functions effectively, the Inquiry needs a number of operational and cross-cutting services. This includes emotional support and safeguarding services to minimise the risk of re-traumatisation for those engaging with the Inquiry. It also includes accommodation for public hearings and office accommodation for the Inquiry team.

Inquiry expenditure

The total expenditure for Quarter 2 (July to September 2023-24) is £17.990m. A breakdown is provided below.

All amounts in £k	Notes	Q2 23/24 £'000	Cumulative £'000
Chair	1	64	259
Legal Costs - Counsel and Solicitors	2	5,732	19,637
Legal Costs - Section 40	3	3,965	11,793
Inquiry Secretariat	4	2,102	7,298
Modules	5	474	1,244
Every Story Matters, Engagement and Commemoration	6	2,262	5,813
Operational and Cross-cutting Costs	7	3,190	8,882
Other	8	201	1,186
TOTAL		17,990	56,112

Notes

1. Chair

On 21 December 2021, the Prime Minister appointed The Right Honourable Baroness Heather Hallett DBE as Chair of the Inquiry. The letter of appointment can be found here. As a retired Appeal Court judge, the Chair is paid equivalent to a sitting Lady Justice of Appeal.

The table below shows a breakdown of remuneration and expenses for the Chair. Expenses include travel and subsistence.

All amounts in £k	Q2 23/24 £'000	Cumulative £'000
Remuneration		
Chair	63	255
Expenses		
Chair	1	4
TOTAL	64	259

2. Legal Costs - Counsel and Solicitors

2.1 Counsel

As at 30 September 2023, the Inquiry had appointed 62 members of Counsel, including 12 King's Counsel and 50 Junior Counsel: not all of these worked concurrently or full-time.

All Counsel to the Inquiry are appointed under the authority of the Chair, who delegates responsibility for recruiting and agreeing terms of appointment with individuals to the Solicitor to the Inquiry.

2.2 Solicitors

The Inquiry has contracted Burges Salmon LLP to provide legal services including the Solicitor to the Inquiry. The Inquiry's solicitors are supported by a team of paralegals, responsible for reviewing the evidential material that is provided to the Inquiry.

All amounts in £k	Q2 23/24 £'000	Cumulative £'000
Counsel to the Inquiry	5,732	19,637
Solicitors to the Inquiry (inc Paralegals)		
Other		
TOTAL	5,732	19,637

3. Legal Costs - Section 40

At the discretion of the Chair, the Inquiry may provide funding for legal representation for Core Participants in accordance with the provisions of Section 40 of the Inquiries Act 2005. A Core Participant is a person, institution or organisation that has a specific interest in the issues covered by a module, and has a formal role defined by legislation. Section 40 payments for the second quarter of this year are £3.965m. The cumulative total Section 40 payments for the lifetime of the Inquiry, to September 2023, are £11.793m.

Applications for costs are controlled under the framework set out in the Inquiries Act 2005 and the Inquiry Rules 2006. The Prime Minister issued a [determination](#) setting out the parameters of the Section 40 awards the Chair may make (for example allowable hourly rates). The Inquiry has published a costs [protocol](#) which is relevant to applications for and consideration of awards under section 40.

All amounts in £k	Q2 23/24 £'000	Cumulative £'000
Core Participants	3,965	11,793
TOTAL	3,965	11,793

4. Inquiry Secretariat

The Secretary to the Inquiry received remuneration within the annual Senior Civil Servant Pay band 2 range (£90,001 to £95,000). Expenses of £395 were recorded for this period.

The Inquiry Secretariat consists of 118 individuals who are employed as civil servants. The Secretariat includes teams working within Module teams and running hearings, leading Every Story Matters, running operational delivery functions such as information management and a paralegal function conducting evidence review.

All amounts in £k	Q2 23/24 £'000	Cumulative £'000
Permanent staff costs	2,050	7,162
Contingent labour costs	52	136
TOTAL	2,102	7,298

5. Modules

5.1 Hearings costs

Hearing costs are those associated with holding preliminary and full public hearings for the Inquiry's legal proceedings in London, across the UK or remotely. These costs include, for example:

- technology services and IT infrastructure provided within the hearing room for broadcast and display of evidence and live streaming;
- IT costs of delivering remote hearings and connections where individual participants require remote access;
- translation and interpreter services for those whose first language is not English, including to comply with the Welsh Language Act.

5.2 Expert Advisers

An expert adviser is a person who is called to give an opinion to the Inquiry on matters which call for expert skills or knowledge. Their role is to provide technical analysis and expertise, which will assist the Inquiry in delivering its Terms of Reference. Expert advisers are appointed in consultation with the Lead Counsel and Solicitor to the Inquiry. Up to the end of September 2023, the Inquiry had appointed 27 experts across a range of disciplines. Inquiry expert costs are based on an agreed daily rate plus any pre-agreed support, team or materials they may require depending on the nature of their investigations. Payment is normally made following the public hearings at which their evidence is adduced.

5.3 Research

No external research has been commissioned in Q2 23/24.

All amounts in £k	Q2 23/24 £'000	Cumulative £'000
Audio visual (including broadcasting and transcription)	365	976
Translation services	0	71
Research and experts	109	197
TOTAL	474	1,244

6. Every Story Matters, Engagement and Commemoration

6.1 Every Story Matters

Every Story Matters costs are those associated with running the Inquiry's UK-wide listening exercise. They cover:

- Research and analysis of stories submitted to us
- The development and hosting of the online form that most people will use to share their stories
- Creation of Every Story Matters communications materials and buying space in media to raise awareness of the importance of Every Story Matters.
- Community listening events where people can come and find out more information and share their stories in person
- phone, accessible options and other ways of sharing that are not online - including British sign language, easy read and hard copy questionnaires.

6.2 Commemoration

Commemoration costs relate to commemorative content produced for use in hearings and at the Inquiry's Hearing Centre.

6.3 Consultation and engagement

Consultation and engagement costs are those costs incurred when engaging with people across the UK.

All amounts in £k	Q2 23/24 £'000	Cumulative £'000
Every Story Matters Research	231	744
Website and Every Story Matters Online form development	65	1,334
Communications materials and buying space	1,958	3,396
Commemoration	(12)	41
Travelling costs (staff and participants)	0	27
Consultation and Engagement	20	271
TOTAL	2,262	5,813

7. Operational and cross-cutting costs

Operational and cross-cutting costs cover services which are necessary for the Inquiry to perform its functions. These costs include:

- counselling and emotional support services provided for the emotional wellbeing of individuals participating in hearings, listening and commemoration activity and the Inquiry team;
- rent, service charges, facilities management, security and set-up costs for the Inquiry's hearing accommodation and office space;
- costs for the Inquiry's evidence management system and IT equipment;
- polling activity to determine public attitudes towards the Inquiry's work, testing the quality and understanding of some of the Inquiry's communications materials, and learning lessons from other Public Inquiries' communications;

- administrative costs such as stationery, postage, printing and office supplies.

All amounts in £k	Q2 23/24 £'000	Cumulative £'000
Support and safeguarding	170	268
Accommodation	1,909	5,898
Evidence management system	936	2,061
Strategic communications	36	145
IT software and hardware	43	316
Telecoms - cross cutting	87	149
Administrative costs	5	15
Personnel costs (Recruitment costs and professional fees)	4	30
TOTAL	3,190	8,882

8. Other

Other costs cover services utilised by the Inquiry in supporting its functions. These costs include:

- the appointment of internal auditors to provide independent and expert scrutiny of its expenditure, accounting, risk and governance systems;
- the provision of training and development to Inquiry staff;
- staff travel and subsistence when needing to travel on Inquiry business;
- the provision of corporate and digital support services delivered by the Inquiry's sponsor department;
- other costs include catering and hospitality, miscellaneous expenditure, publications and subscriptions.

All amounts in £k	Q2 23/24 £'000	Cumulative £'000
Internal audit	0	28
Training and development	6	65
Staff travel and subsistence	45	116
Internal Recharges (Corporate and Digital)	143	954
Other	7	23
TOTAL	201	1,186

9. Basis for figures in this report

The Inquiry is an independent statutory Inquiry. This means it is not part of the Government nor is it run by any department.

The Cabinet Office sponsors the Inquiry and provides resources for the running of the Inquiry. A joint management statement [here](#) ensures clear roles and responsibilities are in place to safeguard the independence of the Inquiry, in accordance with the provisions of the Inquiries Act 2005 and the Inquiry Rules 2006.

All figures within this report are recorded on a resource accounting basis, with estimates for work completed utilised to calculate values where invoicing has not yet been received. Inquiry assets are not depreciated. Figures are audited by the National Audit Office as part of the sponsoring Department accounts (in this case those of the Cabinet Office).