

Message

From: Goulding, David (HSS - DHP Public Health) [/O=EXCHANGELABS/OU=EXCHANGE ADMINISTRATIVE GROUP (FYDIBOHF23SPDLT)/CN=RECIPIENTS/CN=09352F82B48C4A25A6B6CF936FA8673F-GOULDING, D]
Sent: 09/07/2018 12:13:48 PM
To: PS Cabinet Secretary for Health and Social Services [ps.cabsechealthandss@gov.wales]
CC: PS First Minister [ps.firstminister@gov.wales]; PS Cabinet Secretary for Local Government and Public Services [ps.cabseclgandps@gov.wales]; PS Cabinet Secretary for Economy and Transport [ps.cabseceandt@gov.wales]; PS Cabinet Secretary for Energy, Planning and Rural Affairs [ps.cabsecepanra@gov.wales]; Goodall, Andrew (HSS - DG - NHS Wales Chief Executive) [andrew.goodall@gov.wales]; Atherton, Frank (HSS - Chief Medical Officer) [frank.atherton@gov.wales]; PS Permanent Secretary [ps.permanentsecretary@gov.wales]; PS SpecialAdvisers [psspecialadvisers@gov.wales]; Burke, Tracey (EPS - Director General) [tracey.burke@gov.wales]; Slade, Andrew (ESNR - Director General) [andrew.slade@gov.wales]; Kilpatrick, Reg (EPS - LG Director) [reg.kilpatrick@gov.wales]; Rees, Irfon (HSS - DHP Public Health) [irfon.rees@gov.wales]; Heaney, Albert (HSS - Social Services & Integration) [albert.heaney@gov.wales]; Rees, Irfon (HSS - DHP Public Health) [irfon.rees@gov.wales]; [NR] (HSS - Mental Health, NHS Governance and Corporate Services) [NR]@gov.wales; Davey, Alistair (HSS - Social Services & Integration) [alistair.davey@gov.wales]; [NR] (HSS - Delivery & Performance) [NR]@gov.wales; Lyons, Marion (DHSS - DHP - Public Health) [marion.lyons@gov.wales]; [NR] (OFM - Legal Services Department) [NR]@gov.wales; Wakeling, Sarah (OFM - Legal Services Department) [sarah.wakeling@gov.wales]; Price, Wyn (EPS - CSD) [wyn.price@gov.wales]; [NR] (HSS - DHP Public Health) [NR]@gov.wales; [NR] (HSS - DHP Public Health) [NR]@gov.wales; [NR] (OFM - Const Affairs & Inter-Gov Relations) [NR]@gov.wales; [NR] (HSS - DHP Public Health) [NR]@gov.wales; [NR] (HSS - DHP Public Health) [NR]@gov.wales;
Subject: RE: PANDEMIC INFLUENZA UK REVIEW
Attachments: 20180622 Final Meeting Note - WG DHSC and CO Pandemic Influenza Prepared....pdf



20180622 Final Meeting Note - ...

To Cabinet Secretary for Health & Social Services

You ask for feedback following the visit of the UK Joint Pandemic Review Chairs (Katherine Hammond , CCS Director CCS and Emma Reed DH Director), who with their officials, met with Frank Atherton, Reg Kilpatrick, [NR] and myself to discuss our engagement in the UK Review of pandemic Preparedness.

The discussions covered a broad area and it is clear that our engagement and resource requirements will need to increase if we are to effectively engage both in the continuing UK Review process and address the implications from it for Wales pandemic preparedness.

The Cabinet Office note of our meeting is attached and the key points for me were:

- An influenza pandemic remains a top risk. The New and Emerging Respiratory Virus Threats Advisory Group (NEVTAG) has stated that H7N9 (China) is currently the strain with the most pandemic potential. It is a disease in poultry with very limited human to human transmission and is being closely monitored;
- There was a discussion on the UK review programme and an acknowledgement that Welsh Government officials are engaged in the working groups and has its own WG pandemic flu group to co-ordinate outcomes from the UK review activities;

- Work to address a surge in NHS and social care was identified as being especially challenging and requiring possible changes in working /treatment practices. It was noted that a UK Moral and Ethics Group is being established to consider some of the issues;
- Some aspects of the pandemic planning assumptions are set to change arising from the increase in population (resulting in more excess deaths and illnesses); increases in absenteeism (through illness and caring commitments) and possibly a planning assumption to focus on mental health planning for a pandemic;
- There was consensus on the strategic products to be refreshed, particularly the 2011 UK Pandemic Flu Strategy (previously signed off by 4 countries Health Ministers) and the Cabinet Office 2013 LRF Pandemic Flu Guidance. There was a request from Cabinet Office for WG to support any refresh of the latter 2013 Guidance suggesting a co-production approach be considered working with Welsh Government official. We welcomed that approach and offered our support to the work;
- Progress with having a Draft Parliamentary Bill in place for passing at the time of a pandemic was discussed. It was noted that the timescales associated with the Bill's passage at the time of a pandemic is likely to require speeding up of legislative processes , including passing of any Legislative Consent Motions;
- The importance of a broader UK pandemic communications strategy was identified as work to be take forward to underpin the UK Health Communications strategy that is currently being finalised. Cabinet Office will be sharing a project initiation document to kick of this broader communications work. We recognised the need to support this wider communications project;
- Finally the implications of a pandemic on UK and devolved governments, emergency and essential services was considered to be of concern and the need to raise the profile of the risks and encourage resilience planning was considered to be a priority area to address.

This a complex area where the policy issues are fairly common and the risks universal. At this stage, in order to assure ourselves that Wales' views are fully engaged, it would be sensible to have a quick review of the UK work plan on pandemic flu so as to identify what needs to be done and who will be leading each piece of work in London. That will enable us to identify any areas where we could be making direct contributions and then consider who would be best placed to do that. Some will be for the health department and some will be for the emergencies team – for others we should be drawing on individuals' expertise and capacity from the NHS and local government itself. This could be developed into an offer to CCS and MHDCLG and Health as necessary

David

David Goulding

**Cynghorydd Cynllunio rhag Argyfyngau Iechyd/ Health Emergency Planning Adviser
Head of Health Emergency Planning Unit – Pennaeth Uned Cynllunio Argyfwng Iechyd
Is-adran Iechyd y Cyhoedd / Public Health Division**

**Y Gyfarwyddiaeth Gofal Iechyd Poblogaethau / Population Healthcare Directorate
Yr Adran Iechyd a Gwasanaethau Cymdeithasol / Department for Health and Social Services
Llywodraeth Cymru / Welsh Government**

Ffôn / Tel: I&S

Mobile I&S

E-bost / email: David.Goulding@gov.wales

Gwefan / Website : www.llyw.cymru/iechyd www.gov.wales/health

From: PS Cabinet Secretary for Health and Social Services

Sent: 02 July 2018 12:12

[See recipients listed above]

Subject: RE: PANDEMIC INFLUENZA UK REVIEW

Thanks David,

The Cabinet Secretary has noted and commented:

“Is there an update following the joint chairs visit?”

Grateful if you could respond to the Cabinet Secretary’s query please?

Regards,

NR

[See recipients listed above]

[See recipients listed above]

Subject: RE: PANDEMIC INFLUENZA UK REVIEW

SENSITIVE – For Information

UK Pandemic Influenza Review

Further to my previous update, I attach below, for your information, a copy of the letter sent to Members of the National Security Council by the Secretary of State for Health and Minister for the Cabinet Office updating Council members on progress with the UK review of pandemic preparedness.

The letter sets out progress in pandemic preparedness over the last 12 months and key actions to take forward work over the next 12 months. Welsh Government officials are appropriately engaged in the various work streams that underpin the Review. The joint chairs of the Review Board are also visiting each Devolved Administration to discuss progress and we will be hosting their visit at the end of this week.

In relation to the Pandemic Flu Bill, we have made progress in identifying the devolved asks and have raised with the UK some issues and registered our interest in reserved areas. I anticipate that, in due course, there will be a need to submit an MA seeking Ministerial agreement to devolved asks that require a Legislative Consent Motion and how that may best be sought at the time of a pandemic.

There is a range of other activities that also need to be progressed, as part of the Review, including further considering the implications on health and social care of a worst reasonable foreseeably pandemic and providing any additional national guidance and support to the operational planning. I also expect that an outcome of the Review will be a revision of the 2011 UK Pandemic Strategy that was previously agreed by Ministers from all four nations.

<< File: CDL-1614.pdf >>

David

David Goulding

**Cynghorydd Cynllunio rhag Argyfyngau Iechyd/ Health Emergency Planning Adviser
Head of Health Emergency Planning Unit – Pennaeth Uned Cynllunio Argyfwng Iechyd
Is-adran Iechyd y Cyhoedd / Public Health Division**

**Y Gyfarwyddiaeth Gofal Iechyd Poblogaethau / Population Healthcare Directorate
Yr Adran Iechyd a Gwasanaethau Cymdeithasol / Department for Health and Social Services
Llywodraeth Cymru / Welsh Government**

Ffôn / Tel: I&S

Mobile I&S

E-bost / email: David.Goulding@gov.wales

[See recipients listed above]

Subject: RE: PANDEMIC INFLUENZA UK REVIEW

OFFICIAL SENSITIVE

Cabinet Secretary For Information

I wanted to further update you on the Pandemic Influenza UK Review and in particular specific work to establish a Pandemic Flu Bill that would be readily available to pass into legislation in the event of a pandemic. The need for a Bill was a recommendation following the UK Pandemic Flu Exercise Cygnus.

Since summer 2017, there has been active engagement across the four nations to prepare a single UK wide draft Bill building on the four nation approach set out in the UK Influenza Pandemic Preparedness Strategy (2011). Last month, a four nations workshop was held to establish a timetable to complete the draft Bill with the intention for the Bill to be held internally and providing a menu of options to be brought forward, if required, to support a four nation response to a severe pandemic.

The UK Government is working towards an end of April 2018 deadline to substantially complete its drafting of UK Government clauses and relevant supporting documentation and this information is being shared with us and is being used to inform the Devolved Administration's work. The aim is to have all the work completed by summer 2018. The work for us is to have appropriate Ministerial agreement and:

- * confirm proposed legislative flexibilities identified by UK Departments pose no concern to us(i.e. policy consensus);
- * identify whether legislation is necessary to achieve agreed legislative flexibilities for devolved issues;
- * draft clauses for any additional legislative asks not covered by the core draft legislation prepared by UK Government on the basis of reserved competence;
- * identify a process for taking Bill through Devolved Legislature at express timetable in a pandemic situation;
- * input into supporting documentation e.g. explanatory notes and legal issues memorandum.

Welsh Government policy colleagues have been identified to provide an appropriate input into various clauses of the Bill and there appears to be very few areas that will fall entirely to devolved competence. These may, but not confirmed, may include hospital discharges, mental health care and perhaps health protection measures as well as school closures and use of fire personnel. There are also non devolved areas that we have an interest in such as emergency registration of health care workers (nurses, midwives, paramedics etc) and the approach being taken is to have an interest in all areas that the Bill will cover.

There is Welsh Government legal support, through Mari Williams, and I am advised that for the UK Bill to work in a pandemic situation, the intention would be to table a Legislative Consent Motion at the time with ideally all the preparatory work being done beforehand.

David

David Goulding

**Cynghorydd Cynllunio rhag Argyfyngau Iechyd/ Health Emergency Planning Adviser
Head of Health Emergency Planning Unit – Pennaeth Uned Cynllunio Argyfwng Iechyd
Is-adran Iechyd y Cyhoedd / Public Health Division**

Y Gyfarwyddiaeth Gofal Iechyd Poblogaethau / Population Healthcare Directorate

Yr Adran Iechyd a Gwasanaethau Cymdeithasol / Department for Health and Social Services

Llywodraeth Cymru / Welsh Government

Ffôn / Tel: I&S

Mobile I&S

E-bost / email: David.Goulding@gov.wales

Gwefan / Website : www.llyw.cymru/iechyd www.gov.wales/health

[See recipients listed above]

Stuart (HSS - Communications)

Subject: PANDEMIC INFLUENZA UK REVIEW

Cabinet Secretary – For information

The National Security Council (Threats, Hazards, Resilience and Contingencies), chaired by the Prime Minister has asked for a Review of the UK Pandemic Influenza preparedness to be undertaken. The Review follows on from the UK Pandemic Influenza Exercise Cygnus held in October 2016, which you participated in, and against the background of an influenza pandemic remaining our top national risk. The Review is also timely given that the current UK Pandemic Influenza Strategy (signed off by the 4 UK Health Ministers) was agreed back in 2011.

This is to let you know that Welsh Government officials are involved in the UK Review and are represented on the UK Pandemic Influenza Readiness Board (PFRB) that is being jointly chaired by senior officials from the Cabinet Office and DH. The link above is to a paper, to be discussed at the next Board meeting, which provides a brief outline as to how we are engaging in the Review.

David

David Goulding

**Cynghorydd Cynllunio rhag Argyfyngau Iechyd/ Health Emergency Planning Adviser
Head of Health Emergency Planning Unit – Pennaeth Uned Cynllunio Argyfwng Iechyd**

Is-adran Iechyd y Cyhoedd / Public Health Division

Y Gyfarwyddiaeth Gofal Iechyd Poblogaethau / Population Healthcare Directorate

Yr Adran Iechyd a Gwasanaethau Cymdeithasol / Department for Health and Social Services

Llywodraeth Cymru / Welsh Government

Ffôn / Tel: I&S

Mobile I&S

E-bost / email: David.Goulding@gov.wales

Gwefan / Website : www.llyw.cymru/iechyd www.gov.wales/health