

PANDEMIC FLU READINESS BOARD

UK Pandemic Influenza Preparedness Strategy Refresh (PFRB Year 2 – Work Stream 1)

PROJECT INITIATION DOCUMENT (PID)

PFRB Board: Actions Required

The PFRB Board is asked to review this PID and confirm that the contacts currently listed as 'Chapter Objective Owners' (page 2-6) are correct. The Board is also asked to confirm that the proposed list of Pan Flu documents at Annex A captures all major pieces of Pan Flu Guidance within your department/OGB.

Introduction:

1. This paper outlines proposals for the update of the 2011 UK Pandemic Influenza Preparedness Strategy; a key work stream of year two of the Pandemic Flu Readiness Board (PFRB) work programme.

Background:

2. Pandemic Influenza is at the top of the UK Government's National Risk Register due to the potential impact of a pandemic on the population's health and wellbeing, in addition to the economic impact upon UK infrastructure and business.
3. In 2011, the UK Government published a Pandemic Influenza Preparedness Strategy which described the UK-wide strategic approach to planning for and responding to the demands of an influenza pandemic. This strategy is intended to inform the development of updated operational plans by local organisations and emergency planners.

Objectives:

4. The aim of this workstream is to update the content of the 2011 UK Pandemic Influenza Preparedness Strategy to ensure that UK Pandemic Influenza preparedness and response policy is accurate and up to date. The updated strategy will be designed for use by Health/Social Care staff and Local Resilience Groups, whilst remaining widely accessible.
5. The updated Strategy should function to amalgamate other existing Pandemic Influenza documentation, shown at Annex A. To streamline the Strategy and maintain its strategic nature, existing Pandemic Influenza documentation will be referenced within the refreshed Strategy, with duplication of content being kept to a minimum.
6. Scope: The existing document structure and the strategic priorities of the current Strategy will be maintained, whilst capturing updated Pan Flu policy documentation published after 2011, current PFRB workstreams and changes in organisational titles. The Refreshed Strategy will be a UK Four Nation product.
7. The main phases of this workstream will include:
 - i. Undertaking an assessment of current policy material within the 2011 Pandemic Influenza Preparedness Strategy, identifying what material will need to be updated through consultation with partners in DHSC, Ministry of Housing, Communities and Local Government (MHCLG), NHS England (NHSE), Public Health England (PHE), the Civil Contingencies Secretariat (CCS) and Devolved Administrations;
 - ii. Commissioning updates to sections of the 2011 Pandemic Influenza Preparedness Strategy that are deemed to be out of date/unfit for purpose, to be conducted by the owners of 'Chapter Objectives' (see deliverables below);

- iii. Compiling updated sections of the 2011 Pandemic Influenza Preparedness Strategy;
- iv. Circulating a draft of the refreshed Pandemic Influenza Preparedness Strategy to CCS/DHSC/MHCLG/NHSE/PHE/DA stakeholders for review.

Governance

The work will be led by the Department of Health and Social Care (DHSC), in conjunction with the Civil Contingencies Secretariat (CCS) in the Cabinet Office. Whilst refreshing the Strategy, DHSC will report to Clara Swinson and will consult with the Deputy Chief Medical Officer (DCMO) and the Chief Medical Officer (CMO). Progress on the Strategy will also be shared at Pandemic Flu Readiness Board meetings, for information.

Proposed timelines:

Early November 2018: Present the 2011 Strategy Refresh Project Initiation Document (PID) to PFRB in November 2018.

Late November 2018: Commission input from the owners of each chapter objective (Work Packages B-D only).

Late January 2019: Receive input from the owners of each chapter objective.

March 2019: Circulate draft Strategy to CCS/DHSC/MHCLG/NHSE/PHE/DA stakeholders for review.

Deliverables:

As the UK Pandemic Influenza Preparedness Strategy is currently a substantive document, it is proposed that the Strategy refresh is split into a series of segmented work packages. Work packages A-D below correspond with chapter clusters within the original 2011 Strategy:

Resource availability: **green**, available; **amber**, available soon after Nov PFRB; **red**, available 2019

WORK PACKAGE A - Commission chapter objectives to owner/s in <u>Jan 2019</u>					
No.	Chapter Title	Chapter Objectives: e.g. Strategy sections to be amended, PFRB WS additions/references, other alterations etc	Information Availability	Responsibility/owner	Key Risks
1	Introduction	a) Update executive summary and outline changes to the 2011 Strategy	After the completion of Strategy Refresh	Name Redacted DHSC	LOW: Relies on the completion of the rest of the Strategy
2	Challenges of pandemic influenza	b) Refer to 2016 Tier 1 Pan Flu Exercise [Cygnus] lessons learnt	Report Published Oct 2016	Name Redacted DHSC	LOW: Exercise lessons learnt available
3	Strategic approaches to pandemic preparedness	c) Condense strategic objectives section	Pan Flu strategy published in 2011	Name Redacted DHSC	LOW: Objectives section within 2011 Strategy available

	d) Incorporate summary of PFRB Moral and Ethical Advisory Group	Feb 2019	Name Redacted CCS Name Redacted DHSC	MEDIUM: Establishment of the M&E Advisory Group signed off by PIPP but not by Ministers
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WORK PACKAGE B - Commission chapter objectives to owner/s in late Nov 2018

No.	Chapter Title	Chapter Objectives: e.g. Strategy sections to be amended, PFRB WS additions/references, other alterations etc	Information Availability	Responsibility/owner	Key Risks
4	Key elements of the pandemic response	a) Update information relating to clinical detection and assessment of pandemic influenza	Commission	Pandemic Flu Office, PHE	LOW: Aligning work priorities with PHE's Pan Flu Response Plan
		b) Incorporate summary of SPI-M modelling report	SPI-M report published Oct 2016	Name Redacted DHSC	LOW: Competing priorities within DHSC's Analytical team
		c) Incorporate a public-facing summary of the PHE PSV Strategy	Report published internally April 2018	Pandemic Flu Office, PHE	LOW: Aligning work priorities with PHE's Pan Flu Response Plan
		d) Update policy information relating to school and university closures during a pandemic	SPI-M report published Oct 2016	Name Redacted DfE	LOW: Gaining consensus on the level of detail to provide to the public within the Strategy
		e) Update policy relating to international travel and support of overseas British citizens	Commission	Name Redacted FCO	LOW: Gaining consensus on the level of detail to provide to the public within the Strategy
5	Communication and public & professional engagement	a) Update public health messages and communication channels to the public (PFRB Year 1 Four Nations Public Health Communications Strategy).	Jan 2019 – draft currently available	Comms team, DHSC NHS Digital	MEDIUM: Likely to require consideration of new digital media platforms

	b) Incorporate a note on cross-Government Communications	Commission	Comms. team, DHSC NHS Digital	MEDIUM: Will rely on cross-Gov comms. team consensus and DA approval
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WORK PACKAGE C - Commission chapter objectives to owner/s in late Nov 2018

No.	Chapter Title	Chapter Objectives: e.g. Strategy sections to be amended, PFRB WS additions/references, other alterations etc	Information Availability	Responsibility /owner	Key Risks
6	Health and Social Care Response	a) Refer to Healthcare Surge and Triage PFRB WS 1 (high level overview)	Oct-Dec 2018	Chloe Sellwood, NHSE	LOW: Gaining consensus on the level of detail to provide to the public within the Strategy
		b) Refer to the refreshed version of the 2017 NHS Pandemic Influenza Preparedness and Response Strategy	2017 NHS Strategy available	Chloe Sellwood, NHSE	LOW: Aligning work priorities with NHSE
		c) Refer to Community care and Adult social care PFRB WS2 (high level overview)	June 2018	Name Redacted DHSC Chloe Sellwood, NHSE	LOW: Gaining consensus on the level of detail to provide to the public within the Strategy
		d) Update information relating to the activation and function of the National Pandemic Flu Service (NPFS)	Commission	Gareth Thomas, PHE	LOW: Aligning work priorities with PHE's Pan Flu Response Plan

WORK PACKAGE D - Commission chapter objectives to owner/s in late Nov 2018

No.	Chapter Title	Chapter Objectives: e.g. Strategy sections to be amended, PFRB WS additions/references, other alterations etc	Information Availability	Responsibility/ owner	Key Risks
7	Whole of Society response	a) Incorporate key points from the 2013 Guidance for local planners report; LRF Resilience Standard	2013 Guidance for local planners report published	Name Redacted MHCLG	LOW: Gaining consensus on the level of detail to provide to the

				public within the Strategy
b)	Update content relating to Sector resilience framework using PFRB WS4	Pan Flu Checklist for Business: Dec 2018	Name Redacted CCS	MEDIUM: Delays in gaining cross-Gov engagement on Pan Flu Preparedness
c)	Update content policy relating to excess deaths. High level reference to PFRB WS3 due to associated sensitivities.	Excess Deaths Guidance available following clearance in Dec 2018	Name Redacted , CCS	LOW: Gaining consensus on the level of detail to provide to the public within the Strategy
d)	Refer to the Pandemic Influenza Bill (high level due to sensitivities)	UK Government measures for the draft Bill to be finalised by end of 2018	Name Redacted DHSC	LOW: Gaining consensus on the level of detail to provide to the public within the Strategy
e)	Add an unpublished Annex to the Strategy relating to UK wide coordination and Governance during a pandemic	Commission	Name Redacted , CCS Name Redacted DHSC	MEDIUM: Delays to timelines in gaining approval from all stakeholders
f)	Update policy content relating to the role of the military during a pandemic	Commission	Name Redacted MoD	LOW: Gaining consensus on the level of detail to provide to the public within the Strategy
g)	Update policy content relating to the role of the police during a pandemic	Commission	Neil Pattinson, Police Powers Unit, HO	LOW: Gaining consensus on the level of detail to provide to the public within the Strategy
h)	Update content relating to pandemic influenza policy in prisons	Commission	Name Redacted , MoJ Chloe Sellwood, NHSE	LOW: Gaining consensus on the level of detail to provide to the public within the Strategy

	i) Overview of central/local funding during a pandemic	Commission	<div style="border: 1px dashed black; padding: 2px;">Name Redacted</div> HMT <div style="border: 1px dashed black; padding: 2px;">Name Redacted</div> MHCLG	LOW: Gaining consensus on the level of detail to provide to the public within the Strategy
	j) Overview of the role of the voluntary sector during a pandemic	Commission	<div style="border: 1px dashed black; padding: 2px;">Name Redacted</div> CCS	LOW: Gaining consensus on the level of detail to provide to the public within the Strategy

Annex 1: Pandemic Influenza policy documentation to be referred to within the refreshed UK Pandemic Influenza Preparedness Strategy

1. Local Planning and Communities

Local Resilience Forum (LRF) Pandemic Influenza Resilience Standard

Preparing for Pandemic Influenza: Guidance for Local Planners

https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/225869/Pandemic_Influenza_LRF_Guidance.pdf

Pandemic flu: national planning assumptions assessments tool

<https://www.gov.uk/government/publications/pandemic-flu-national-planning-assumptions-assessments-tool>

2. Influenza Pandemic Case Studies

The 2009 Influenza Pandemic

https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/61252/the2009influenzapandemic-review.pdf

The National Pandemic Flu Service: An Evaluation

https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/215679/dh_125338.pdf

3. Communications

UK Pandemic Influenza Communications Strategy 2012

<https://www.gov.uk/government/publications/communications-strategy-for-uk-flu-pandemics>

4. Moral and Ethical

Faith communities and pandemic flu: guidance

<https://www.gov.uk/government/publications/faith-communities-and-pandemic-flu-guidance>

Responding to pandemic influenza: The ethical framework for policy and planning (CEAPI)

http://webarchive.nationalarchives.gov.uk/20130107105354/http://www.dh.gov.uk/en/Publicationsandstatistics/Publications/PublicationsPolicyAndGuidance/DH_080751

5. Scientific Evidence Base

Demographic and attitudinal determinants of protective behaviours during a pandemic

https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/215674/dh_125324.pdf

SPI-M Modelling Summary

https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/624155/SPI-M_influenza_modelling.pdf

Impact of School Closures on an Influenza Pandemic

https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/316203/School_Closures_Evidence_review.pdf

Respiratory and Hand Hygiene in an Influenza Pandemic

https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/215677/dh_125430.pdf

The Use of antivirals in an Influenza Pandemic

https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/316206/Use_of_antivirals_Evidence_Review.pdf

Use of Antibiotics in an Influenza Pandemic

https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/215669/dh_125424.pdf

Use of Vaccines against Pandemic Influenza

https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/215670/dh_125331.pdf

The Use of Facemasks and Respirators during an Influenza Pandemic

https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/316198/Masks_and_Respirators_Science_Review.pdf

Impact of Mass Gatherings on an Influenza Pandemic

https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/316200/Mass_Gatherings_evidence_Review.pdf

Scientific Summary of Pandemic Influenza and its Mitigation

https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/215666/dh_125333.pdf

Principles of effective communication

https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/215678/dh_125431.pdf

Factors associated with uptake of vaccination against pandemic influenza

https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/215676/dh_125429.pdf

6. Health and Social Care

Pandemic Influenza: Surge and Escalation Guidance for the NHS

NHS Health and Social Care Influenza Pandemic Preparedness and Response

https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/213696/dh_133656.pdf

Guidance on the roles and responsibilities of Clinical Commissioning Groups in preparing for and responding to an influenza pandemic

<https://www.england.nhs.uk/wp-content/uploads/2013/12/roles-resps-panflu-ccgs.pdf>

Guidance to the NHS on current and future preparedness for an influenza pandemic

<https://www.england.nhs.uk/wp-content/uploads/2016/04/pandemic-influenza-brief-apr16.pdf>

Pandemic influenza: guidance for infection control in critical care

https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/361997/Pandemic_influenza_guidance_for_infection_control_in_critical_care.pdf

Pandemic flu: clinical management of patients with an influenza-like illness during an influenza pandemic

<https://www.brit-thoracic.org.uk/document-library/clinical-information/flu/pandemic-flu-guideline/pandemic-flu-guideline/>

NHS Operating Framework for Managing the Response to Pandemic Influenza

<https://www.england.nhs.uk/wp-content/uploads/2017/12/nhs-england-pandemic-influenza-operating-framework-v2.pdf>

NHS Operating Framework - Response to pandemic Influenza

<https://www.england.nhs.uk/ourwork/epr/pj/>

NHS: Roles and Responsibilities of CCGs in pandemic influenza

<https://www.england.nhs.uk/wp-content/uploads/2013/12/roles-resps-panflu-ccgs.pdf>

NHS Pandemic Influenza – NHS guidance on the current and future preparedness in support of an outbreak (January 2017)

<https://www.england.nhs.uk/wp-content/uploads/2016/04/pandemic-influenza-brief-apr16.pdf>

Influenza: treatment and prophylaxis using anti-viral agents

<https://www.gov.uk/government/publications/influenza-treatment-and-prophylaxis-using-anti-viral-agents>

Health and social care response to flu pandemics

<https://www.gov.uk/government/publications/health-and-social-care-response-to-flu-pandemics>

PHE Pandemic influenza response plan

https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/344695/PI_Response_Plan_13_Aug.pdf

Pandemic Influenza Strategic Framework

https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/344696/PI_Strategic_Framework_13_Aug.pdf

PHE guidelines on the management of outbreaks of influenza like illness (ILI) in care homes

<https://www.gov.uk/government/publications/acute-respiratory-disease-managing-outbreaks-in-care-homes>

Acute respiratory infections: investigating outbreaks and clusters in schools

<https://www.gov.uk/government/publications/acute-respiratory-infections-investigating-outbreaks-and-clusters-in-schools>

Seasonal Flu guidance for 2017/18 for healthcare staff and custodial staff in prisons and other prescribed places of detention for adults in England

https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/648192/Preventing_and_responding_to_seasonal_flu_cases_or_outbreaks_in_prisons_2017_to_2018.pdf

7. Education

Pandemic flu guidance for higher and further education institutions

<http://webarchive.nationalarchives.gov.uk/20121106153705/http://www.bis.gov.uk/assets/biscore/corporate/migratedD/publications/P/pandemic-flu-guidance>

Planning for a human influenza pandemic: guidance for further education colleges and higher education institutions

Infection control: how to reduce the spread of pandemic flu. Guidance for schools and early years or childcare settings

8. Agriculture

Economics of Avian Flu Policy

<https://www.gov.uk/dfid-research-outputs/economics-of-avian-flu-policy>

Disease notification: duties of farmers

<https://www.gov.uk/guidance/disease-notification-duties-of-farmers>