



NOTICE OF DETERMINATION
CORE PARTICIPANT APPLICATION
MODULE 2 - DECEASED MANAGEMENT ADVISORY GROUP

Introduction

1. In my [Opening Statement](#) on 21 July 2022, I explained that Modules would be announced and opened in sequence, with those wishing to take a formal role in the Inquiry invited to apply to become Core Participants for each module. On 31 August 2022, the Inquiry opened Module 2 and invited anyone who wished to be considered as a Core Participant to that Module to submit an application in writing to the Solicitor to the Inquiry by 23 September 2022.
2. The Provisional Outline of Scope for Module 2 provides that this module will examine the decision-making by the UK Government during the Coronavirus pandemic. Further modules will be announced and opened in due course, to address other aspects of the Inquiry's Terms of Reference.
3. On 23 September 2022 the Inquiry received an application from the Deceased Management Advisory Group ('DMAG') for Core Participant status in Module 2.
4. I made a provisional decision not to designate the Deceased Management Advisory Group ('DMAG') as a Core Participant in Module 2, thereby declining DMAG's application ("the Provisional Decision"), on 13 October 2022. DMAG was provided with an opportunity to renew the application in writing by 12pm on 20 October 2022.
5. The Applicant did not renew the application by the prescribed deadline. Accordingly, this Notice sets out my final decision on the application.

Application

6. Applications for Core Participant status are considered in accordance with Rule 5 of the Inquiry Rules 2006, which provides:

5.—(1) The chairman may designate a person as a core participant at any time during the course of the inquiry, provided that person consents to being so designated.

(2) In deciding whether to designate a person as a core participant, the chairman must in particular consider whether—

- (a) the person played, or may have played, a direct and significant role in relation to the matters to which the inquiry relates;*
- (b) the person has a significant interest in an important aspect of the matters to which the inquiry relates; or*
- (c) the person may be subject to explicit or significant criticism during the inquiry proceedings or in the report, or in any interim report.*

(3) A person ceases to be a core participant on—

- (a) the date specified by the chairman in writing; or*
- (b) the end of the inquiry.*

7. In accordance with the approach set out in my Opening Statement and the Inquiry's [Core Participant Protocol](#), I have considered whether the application fulfils the requirements set out in Rule 5(2) in relation to the issues set out in the Provisional Outline of Scope for Module 2.
8. I have taken into account all of the information which the Applicant has relied upon. The fact that I have not, in making this determination, referred to every matter which is set out in the application does not mean that I have not considered it. The summary below is intended to capture what appear to be the most important points made in support of the application.

Summary of Application

9. DMAG is a representative body set up in March 2020 for providers who are funeral directors, cemetery/crematoria operations and suppliers to the death care sector. DMAG was formed to enable a coordinated response to the myriad of issues the pandemic raised, including working to ensure systems did not become overwhelmed

by the excess deaths. The application is made on the basis DMAG played a significant role in the response to the Covid-19 pandemic and has a significant interest in the Inquiry, given their involvement with 'death management matters'. The DMAG met daily during the course of the pandemic with a number of government representatives given their role as a key body on death management. DMAG also attended weekly meetings convened by the Cabinet Office Civil Contingencies Secretariat and were responsible for providing a list of issues and collecting data for the Cabinet Office relating to mortuary capacity.

Decision for the Applicant

10. I have considered with great care everything that is said in DMAG's application. Having done so, in my discretion, I consider that DMAG does not meet the criteria set out in Rule 5 for designation as a Core Participant in Module 2 and, therefore, I have decided not to designate DMAG as a Core Participant in Module 2.
11. Whilst I appreciate the expertise and experience the Applicant offers, the focus of Module 2 is core political and administrative decision making. I do not consider that the Applicant played a direct or significant role, instead playing more of an operational and advisory role. With regard to enforcement I have in any event designated the NPCC as a Core Participant.
12. Furthermore, I do not consider, in any event, having regard in particular to the need to manage the Inquiry effectively and efficiently, that its interest in decision making by the UK Government is sufficiently significant as to grant it Core Participant status in this Module. I am determined to run the Inquiry as thoroughly and as efficiently as possible, bearing in mind the Inquiry's wide-ranging terms of reference and the need for the Inquiry process to be rigorous and fair. Given the vast numbers of people who were involved with, or adversely affected by, the Covid-19 pandemic, very many people in this country could potentially have an interest in it and not everyone can be granted Core Participant status for the purposes of the Inquiry hearings.
13. In my Opening Statement, I said that I will publish more information about the issues intended to be covered by later modules in the coming months. The applicant is

encouraged to consider making an application for Core Participant status in relation to future modules which are of relevance to them.

14. It is also not necessary for an individual or organisation to be a Core Participant in order to provide evidence to the Inquiry. DMAG may have relevant information to give in relation to matters being examined in the Inquiry and the Inquiry will be reaching out in due course to a range of individuals, organisations and bodies to seek information, to gain their perspective on the issues raised in the modules and, where appropriate, to ask for witness statements and documents.
15. For all of those reasons, having considered all of the information provided by DMAG, in light of the Provisional Outline of Scope for Module 2, I consider that DMAG did not play a direct and significant role in relation to the matters sought to be investigated in Module 2, nor does DMAG have a significant interest in an important aspect of the matters to which Module 2 relates. I have therefore decided that DMAG should not be designated as a Core Participant in Module 2 and I confirm that this is my final decision.
16. I will keep the scope of Module 2 under review. My decision not to designate DMAG as Core Participants in Module 2 does not preclude it from making any further applications in respect of any later modules. DMAG may wish to consider applying for Core Participant status in relation to future modules likely to deal more directly with the matters which have been referred to in the application. I will consider any future applications DMAG may wish to make on their merits at the time they are made.

Rt Hon Baroness (Heather) Hallett DBE

Chair of the UK Covid-19 Inquiry

26 October 2022